

City Council Chief Clerk's Office 402 City Hall Philadelphia, PA 19107

BILL NO. 220841

Introduced October 20, 2022

Councilmember Jones for

Referred to the Committee on Parks, Recreation and Cultural Affairs

**Council President Clarke** 

### AN ORDINANCE

Authorizing the Commissioner of Public Property, on behalf of the City of Philadelphia, to accept a historically-designated building from 2000 Arch Associates LP, which will move and reinstall the building in Aviator Park, 200 North 19th Street, to become part of the Fairmount Park system, under the jurisdiction of the Department of Parks and Recreation, under certain terms and conditions.

WHEREAS, 2000 Arch Associates LP (the "Owner") owns property, located at 2000 Arch Street, Philadelphia Pennsylvania ("2000 Arch Street"), on which a Gulf gas station building is situated along the west side of 20th Street, south of Arch Street (the "Station");

WHEREAS, the Station was built in 1930 and designated historic by the Philadelphia Historical Commission (the "Commission") in 1981;

WHEREAS, on May 14, 2021, the Commission approved, pursuant to Section 14-1005(6)(d) of The Philadelphia Code, that the Station has no feasible reuse in its location at 2000 Arch Street and that relocation of the Station is necessary in the public interest for the preservation and adaptive reuse of the historic resource;

WHEREAS, in accordance with the Commission's May 14, 2021, determination, the Owner desires to convey the Station to the City and relocate and reinstall the Station and other necessary improvements at 200 North 19th Street, commonly referred to as Aviator Park, at Owner's sole cost and expense, for the Station's historical preservation and beneficial accessory use to Aviator Park (the "Station Relocation"); and

BILL NO. 220841 continued

WHEREAS, Aviator Park is under the jurisdiction of the Department of Parks and Recreation (the "Department"), and the Department finds that the Station Relocation is in the public interest and will be an accessory benefit to Aviator Park and park's users; now, therefore,

### THE COUNCIL OF THE CITY OF PHILADELPHIA HEREBY ORDAINS:

SECTION 1. The Commissioner of Public Property, on behalf of the City of Philadelphia, is hereby authorized to enter into any necessary agreements with the Owner, its successor or assigns, for the Station Relocation from 2000 Arch Street to Aviator Park pursuant to the terms and conditions substantially set forth in the document attached to this ordinance as Exhibit A.

SECTION 2. This transaction is exempt from the requirements of Philadelphia Code Section 15-101 et. seq., commonly called the "Open Lands Protection Ordinance." This Ordinance does not create a regular exemption to the Open Lands Protection Ordinance, and the exemption granted by this Ordinance applies solely to the transaction authorized by this Ordinance.

SECTION 3. The Public Property Commissioner is authorized and directed to include in the City's agreement with the Owner the Economic Opportunity Plan, dated June 11, 2019, and attached as Exhibit B, as well as a requirement for the owner to complete all work authorized by this Ordinance in compliance with that plan.

SECTION 4. The City Solicitor is authorized to impose such terms and conditions on any agreements authorized by this Ordinance as the City Solicitor deems necessary and proper to protect the interest of the City of Philadelphia and to carry out the purposes of this Ordinance.

# **EXHIBIT A**

## BILL NO. 220841 continued

# City of Philadelphia

# CITY OF PHILADELPHIA



One Parkway 1515 Arch Street, 10<sup>th</sup> Floor Philadelphia, PA 19102-1587 Phone: 215.683.3600

August 3, 2022

Briana Wilkins, Vice President Development 2000 Arch Associates LP C/O Parkway Corporation 150 N. Broad Street Philadelphia, PA 19102

Re: Letter of Intent for the relocation, repair and restoration of the Historic Gulf Gas Station

Building located at 2000 Arch Street

### Dear Briana:

This Letter of Intent ("LOI") sets forth the terms and conditions under which the City of Philadelphia, acting through its Department of Parks and Recreation (the "City") would enter into an agreement for 2000 Arch Associates LP's (the "Developer") delivery and City's acceptance of the relocation, repair and restoration of an historic gas station building located at 2000 Arch Street. This LOI sets forth the proposed terms and conditions of an agreement but does not bind the parties to enter into any agreement nor does it create a legally binding agreement.

Developer: 2000 ARCH ASSOCIATES LP

Real Estate: The Historic Gulf Gas Station Building located at 2000 Arch Street, pictures

attached as Exhibit A (the "Building").

Required Improvements: Move the Building from its current location on Developer's property to the 20th Street side of Aviator Park adjoining the pedestrian walkway and repair and restore the Building subject to the City's terms stated below (the "Required Improvements").

Developer Obligations: The Developer will agree to the following covenants and conditions:

Developer shall engage and hire, at its own expense, a structural engineer to approve the plans to stabilize the Building before the Building is moved from the current site, to assess the post-move structural condition of the Building, and to approve the plans to restore the Building envelope.

Developer shall have a professional survey performed to provide a metes and bounds description of the location of the Building at Aviator Park.

Developer shall move, install, and renovate the Building at its sole cost and expense.

Developer shall pay all costs associated with the Building, and the Required Improvements including all soft costs. In the repair and rehabilitation of the Building, Developer must provide the City with a structurally sound building with a completely restored building envelope as detailed in plans prepared by Atkin Olshin Schade Architects that will be substantially similar in scope to August 2021 Ascent plans previously provided. The Atkin Olshin Schade Architects plans are attached hereto and made a part hereof as Exhibit "B" (the "Plans"), with the following required additions to the Plans:

Replacement of Building roof tiles that have reached the end of their useful life with historically appropriate roof tiles.

Repointing of all Building masonry and replacement of missing bricks with bricks that match as closely as possible, the existing bricks.

Developer shall install sleeves in the new foundation at Aviator Park for future utility installation.

Applicable Laws - In its performance of the relocation of the Building and the Required Improvements, Developer shall comply with all applicable laws including but not limited to the Standard City Provisions, attached hereto and made a part hereof as Exhibit "C".

Economic Opportunity Plan – Developer shall perform the relocation of the Building and the Required Improvements in accordance with the economic opportunity plan for 2000 Arch Street as approved by the City of Philadelphia's Office of Economic Opportunity, attached hereto and made a part hereof as Exhibit "D".

Permits and Approvals — Developer shall obtain, at its sole cost and expense, all permits or approvals necessary to relocate the Building for Parks & Recreation use in of-Aviator Park and complete the Required Improvements. Nothing in this LOI or any potential agreement between the parties shall be construed as waiving the City's regulatory authority and permit issuing discretion either for this transaction or any future transactions involving the Developer or Developer's property.

Developer shall agree that in the event Developer defaults under the agreement, including but not limited to the Developer's failure to deliver the Building or the Required Improvements to the City to the City's satisfaction, determined in the City's sole discretion, Developer shall, at the City's direction remove the Building from City-owned property and restore the landscape at Developer's sole cost and expense.

Prior to relocation of the Building, Developer shall provide the City access to the Building to allow the City to perform any necessary due diligence.

Warranty — Developer shall assign any and all warranties related to the Building and/or the Required Improvements to the City including, without limitation, the warranty given by Developer's general contractor.

Reasonable Approval - The City shall have the right to reasonable approval of the Developer's general contractor, with the following already approved: IMC, Turner, Gilbare,

Insurance and Indemnity – Developer shall carry any insurance that the City's Risk Manager may require, in its absolute discretion, and indemnify the City for any and all claims that arise from the project with a right to subrogation. Nothing in the agreement shall waive the City's sovereign immunity under the Torts Claims Act. The Developer shall release the City for any claims related to the condition or fitness of the City property where the Building would be relocated to.

Performance Bond – Developer shall obtain a performance bond for the completion of the Required Improvements.

Community Outreach — Developer shall conduct all community outreach as required under Applicable Laws and as the City may direct in its sole discretion.

Term: The Developer shall relocate the Building and complete the Required Improvements within six (6) months of the effective date of the agreement.

City: City shall have the right to accept the Building and Required Improvement in its absolute discretion.

If the terms and conditions of this LOI are acceptable to you, kindly sign this LOI in the space set forth below and return a copy to my attention. Upon receipt will we instruct our counsel to draft the required City Council authorization and a legal agreement for your review and signature.

Sincerely,

Aparna Palantino

Deputy Commissioner - Capital Infrastructure and Natural Lands Management

Developer's Acceptance:

Name: Briana Wilkin

Date:

# **EXHIBIT B**

# City of Philadelphia Economic Opportunity Plan 2000 ARCH

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### I. Introduction and Definitions

The City of Philadelphia strongly encourages the use of certified Minority ("MBE"), Women ("WBE"), Disabled ("DSBE") and Disadvantaged ("DBEs") Business Enterprises (collectively, "M/W/DSBEs") and minority and female workers in all aspects of 2000 Arch, (the "Project") located at 2000-24 Arch Street, Philadelphia PA 19103 ("the Site") which may include financial investment, design, construction, and operations. In support of this objective, the City of Philadelphia will require that the 2000 Arch Associates, LP (the "Owner") commit to this Economic Opportunity Plan ("EOP" or "Plan"). This Plan contains ranges of projected M/W/DSBE utilization and goals for the employment of minority and female workers in connection with the Project at the Site. This Plan shall be a part of and incorporated into the resulting agreement(s) with the owners of 2000 Arch Associates LP.

The Owner hereby verifies that all information submitted to the Office of Economic Opportunity ("OEO") in response to this Plan is true and correct and takes notice that the submission of false information is subject to the penalties of 18 PA C. S. Section 4904, relating to unsworn falsification to authorities and 18 PA C. S. Section 4107.2 (a)(4), relating to fraud in connection with minority business enterprises or women's business enterprises.

For the purposes of this Plan, MBE, WBE, DBE and DSBE shall refer to certified businesses so recognized by OEO. Only the work or supply efforts of firms that are certified as M/W/DSBEs by an OEO-approved certifying agency will be eligible to receive credit as a Best and Good Faith Effort. In order to be counted, certified firms must successfully complete and submit to the OEO an application to be included in the OEO Registry which is a list of registered M/W/DSBEs maintained by the OEO and available online at www.phila.gov/oeo/directory.

For this Plan, the term "Best and Good Faith Efforts," the sufficiency of which shall be in the sole determination of the City, means: efforts, the scope, intensity and appropriateness of which are designed and performed to foster meaningful and representative opportunities for participation by M/W/DSBEs and an appropriately diverse workforce and to achieve the objectives herein stated. Best and Good Faith Efforts are rebuttably presumed met when commitments are made within the M/W/DSBE participation ranges established for the Project and a commitment is made to employ a diverse workforce as enumerated herein.

### II. Project Scope

Office building with underground parking.

### III. Goals

### A. M/W/DSBE Participation Ranges

As a benchmark for the expression of "Best and Good Faith Efforts" to provide meaningful and representative opportunities for M/W/DSBEs in the Project, the following participation ranges have been established. These participation ranges represent, in the absence of discrimination in the solicitation and selection of M/W/DSBEs, the percentage of MBE, WBE and DSBE participation that is reasonably attainable through the exercise of Best and Good Faith Efforts. These percentages relate to the good faith estimated cost of the entire Project. In order to maximize opportunities for as many businesses as possible, a firm that is certified in two or more categories (e.g., MBE and WBE and DSBE or WBE and DSBE) will

<sup>&</sup>lt;sup>1</sup> Disadvantaged Business Enterprises ("DBEs") are those socially or economically disadvantaged minority and woman owned businesses certified under 49 C.F.R. Part 26.

<sup>&</sup>lt;sup>2</sup> A list of "OEO approved certifying agencies" can be found at www.phila.gov/oeo

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only be credited toward one participation range as either an MBE or WBE or DSBE. The ranges are based upon an analysis of factors such as the size and scope of the Project and the availability of MBEs, WBEs, and DSBEs to participate in this development.

The following contract goals have been set for the Project:

Contracts	Minority Owned	Female Owned	DSBE	Total
Construction	20-25%	10-15%	BGFE	BGFE

### B. Employment Goals

The Owner agrees to exhaust its Best and Good Faith Efforts to employ minority persons, by race and ethnicity, and females in its workforce of apprentices and journeypersons at the following levels:

A frican American journeypersons: 22% of all journey hours worked across all trades Asian journeypersons: 3% of all journey hours worked across all trades Hispanic journeypersons: 15% of all journey hours worked across all trades Female journeypersons: 5% of all journey hours worked across all trades

Minority apprentices: 50% of all hours worked by all apprentices Female apprentices: 5% of all hours worked by all apprentices

Local Residents
32%

The Owner will be required to submit to the City, no later than seven (7) days before the starting date of work on any such contract, a Workforce Diversity Goal Plan which shall include specific availability and utilization strategies for meeting the Workforce Diversity goals. The City's Labor Standards Unit shall have the responsibility of administering oversight of these Workforce Diversity Goals including evaluating the sufficiency of the Workforce Diversity Goal Plan, and monitoring the successful Bidder's Best and Good Faith Efforts towards realization of the goals throughout the duration of the contract.

### IV. Equity Ownership

The Philadelphia Code 17-1603 requires that each Economic Opportunity Plan include information concerning the Equity Ownership (as defined) of (1) the contractor, developer and/or recipient of financial assistance required to submit the Plan; (2) participants (as defined) engaged by the contractor, developer and/or recipient of financial assistance; and (3) the eventual owner or owners of the project or contract to which the Plan relates; and requiring periodic reports for the purpose of updating Equity Ownership information; all under certain terms and conditions. Identify the current equity owners of the project.

Type of Ownership	% Minority Owned	% Women-Owned	% Disabled Persons
Sole Proprietorship			
Partnership			
Corporation			

If the project is privately owned, the following individuals will become the anticipated Equity Owners upon completion.

Type of Ownership	% Minority Owned	% Women-Owned	% Disabled Persons
Sole Proprietorship			
Partnership		20%	
Corporation			

Following the completion of the project, the project owner is responsible for meeting the reporting guideline identified in the Philadelphia Code.<sup>3</sup>

### V. Diversity Practices

In compliance with Chapter 17-1603, the Economic Opportunity Plan shall contain a statement from the contractor, developer, and/or recipient of financial assistance summarizing past practices by identifying and describing examples of processes used to develop diversity at any/all levels of its organization including, but not limited to, Board and managerial positions. This statement shall also summarize strategic business plans specific to current or past practices of M/W/DSBE utilization on government and non-government projects and procurement.

1. Describe employment and recruitment policies used to achieve diversity in your workforce.

N/A - The Project Owner has no employees. Project Owner intends to engage a general contractor with a commitment to achieving a diverse workforce. Turner Construction is a federal contractor committed to compliance with OFCCP regulations. Turner construction provided the following in response to this question: Turner's EEO policy (included) is updated annually and reinforces Turner's commitment to provide equal employment opportunity for all employees by hiring and advancing individuals without regard to race, color, religion, sex, sexual orientations, sexual identity, national origin, disability, veteran status, or any other characteristic protected by applicable law. All of our employees including our Trades, and all subcontractors receive a copy of this policy on date of hire and/or in pre-bid materials. Our compensation practices are consistently reviewed to ensure fairness and equity. All recruiting practices are aligned with our commitment to diversity and equal

<sup>&</sup>lt;sup>3</sup> Per The Philadelphia Code 17-1603: Continuing Reporting Requirements.

<sup>(</sup>i) Within 30 days of each anniversary of the date that the Plan is finally certified, the contractor, developer and/or recipient of financial assistance shall file with the Chief Clerk of Council and the certifying agency an addendum to the original Plan that provides the Equity Ownership information required in subsection (g)(.2), updated so that it is accurate as of the anniversary date. This requirement shall continue until the project is completed.

<sup>(</sup>ii) The final EOP report required pursuant to § 17-1604(2)(.a) shall include updated Equity Ownership information that is accurate as of the date of the final report.

<sup>(</sup>iii) After the final EOP report has been filed, the owner or owners of the completed project shall have a continuing obligation to file a Statement of the owner's or owners' Equity Ownership within 30 days of each anniversary of the date that the final EOP report is submitted. The Statement shall be accurate as of the relevant anniversary date, and shall be filed with the Chief Clerk of Council and the certifying agency. No Statement shall be required if the completed project is not privately-owned.

employment opportunity as noted above. Turner's career development program includes efforts to provide equal development and training opportunities for all employees.

2. Provide the race, gender, and residential (local) status of your:

A. Directors	Caucasian; gender: three males and one woman; residential status: two live in Philadelphia, one lives in Penn Valley and the other lives in Bryn Mawr
B. Management	Caucasian; gender: male; residential status: one lives in Philadelphia, one lives in Doylestown and the other lives in Paoli
C. General Workforce	No workforce

3. Identify your organization's methods of solicitation and utilization of Minority, Woman and Disabled Businesses (M/W/DSBEs). Please be specific in describing outreach and any procurement policies that are focused on creating or sustaining business relationships with M/W/DSBEs.

Project Owner intends to engage a general contractor with substantial experience soliciting and utilizing M/W/DSBEs on development projects. Project Owner is committed to working with its general contractor to pursue business relationships with M/W/DSBE's, and to use best efforts to comply with the EOP. The following bullet points outline the key components of Turner Construction's Economic Opportunity and Inclusion Plan:

- A. Timely dissemination of project information to the MWLBE contracting community
- B. Assist contractors in becoming Turner Certified
- C. Facilitate introductions between majority and minority-/women-owned firms
- D. Develop a diverse construction management team
- E. Document and report MWLBE utilization on monthly basis
- F. Document and report workforce diversity on the project
- G. Utilize Turner's School of Construction Management Program to introduce more contractors to the ways to do work with the Turner team
- H. Provide OSHA 30-hour training at cost to MWLBE personnel
- I. Identify unconventional areas for promotion of local M/WBE Firms
- J. Goals, good-faith efforts, and counting
- K. Compliance and enforcement
- 4. What percentage of your company's total spend with vendors and suppliers is attributable to M/W/DSBEs? Please include a list of the largest M/W/DSBEs used by your organization in the last 12 months.

None. Project Owner does not have many existing contracts for 2000 Arch at this time. Project Owner will work with its general contractor and use best efforts to meet the goals established by the EOP. Turner Construction provided the following information with respect to the company's total spend with vendors and suppliers attributable to M/W/DSBE's:

In calendar year 2018, Turner Construction Company's M/W/DSBEs vendors, lower tiered subcontractors and suppliers constituted about 13.4% of our diverse spend.

Here is the list of 100% minority subcontracts we have issued from January 1, 2019 to May 15, 2019. Note that some of these, such as Tracorp, Central Metals, City Cleaning, Buttonwood, and Guthrie, have been issued two (2) or more contracts during this period.

- Tracorp
- · Laura Fedale dba G. Fedale General Contractors
- Guthrie Glass & Mirror Inc.
- City Cleaning Company Inc.
- · Central Metals Inc.
- Buttonwood Company Inc.
- Benco Inc.
- American Floors
- · Quality Flooring Workroom Inc.
- Robert Ganter Contractors, Inc.
- Paramount Electrical Services
- Old Philadelphia Associates Inc.
- EC Fence and Iron Works, Inc.
- Kane Communications LLC
- Aerdux
- Keystone Tile and Marble
- · Turtle & Hughes
- Camden Mechanical
- Shore Supply
- Guthrie Glass
- Graboyes
- Larry McCrae Inc.
- Quality Flooring
- 5. Describe any initiatives made by your organization to increase investment and promote equity ownership by minorities and women.

### N/A

### VI. Responsiveness

A. The owner shall identify M/W/DSBE commitments and other agreements evidencing their intent to use Best and Good Faith efforts to employ minority persons and females at the levels stated herein. The identified commitments constitute a representation that the M/W/DSBE is capable of providing commercially useful goods or services relevant to the commitments and that the Owner has entered into legally binding commitments or other legally binding agreements with the listed M/W/DSBEs for the work or supply effort described and the dollar/percentage amounts set forth. In calculating the percentage of M/W/DSBE participation, the standard mathematical rules apply in rounding off numbers. In the event of inconsistency between the dollar and percentage amounts listed on the form, the percentage will govern.

- B. M/W/DSBE commitments are to be memorialized in a written subcontract agreement. Letters of intent, quotations, contracts, subcontracts and any other documents evidencing commitments with M/W/DSBEs become part of and an exhibit to the Agreement resulting from the RFP.
  - D. OEO will review the owner's commitments for the purpose of determining whether Best and Good Faith Efforts have been made. OEO reserves the right to request further documentation and/or clarifying information at any time during the construction and development of the Project.

### VII. Compliance and Monitoring of Best and Good Faith Efforts

A. The owner agrees to cooperate with OEO in its compliance monitoring efforts, and to submit, upon the request of OEO, documentation relative to its implementation of the Plan, including the items described below:

- Copies of signed contracts and purchase orders with M/W/DSBE subcontractors
- Evidence of payments (cancelled checks, invoices, etc.) to subcontractors and suppliers to verify participation; and
- Telephone logs and correspondence relating to M/W/DSBE commitments.
- To the extent required by law, the Owner shall ensure that its on-site contractors maintain certified payrolls which include a breakout of hours worked by minority and female apprentices and journeypersons. These documents are subject to inspection by OEO.

### B. Prompt Payment of M/W/DSBEs

The owner agrees and shall cause its contractors to ensure that M/W/DSBEs participating on the Project receive prompt payment for their work or supply effort within five (5) days after receipt of payment from the project owner.

### C. Oversight Committee

For this Project, an Oversight Committee ("Committee") must be established if the project budget exceeds five million dollars. With the sole discretion of the City, an oversight committee may consist of representatives from the Owner, representatives of the building trades, the construction manager, and the City which may include the Project site's district councilperson, OEO, and appropriate community organizations. The Committee will meet regularly to provide advice for the purpose of facilitating compliance with the Plan.

### D. Reporting

The owner agrees to file an annual report with the City of Philadelphia and City Council concerning the performance of the Economic Opportunity Plan through the duration of the Project. In addition, during construction, the Owner will provide "snapshot" reports containing updates for certain categories of information contained in its annual report on a monthly basis during construction. Snapshot reporting will include: (i) utilization of M/W/DSBEs, and (ii) the hiring and employment of minorities and females. All reports (quarterly & annually) provided to the City under this section will also be provided to the Office of Economic Opportunity.

### VIII. Remedies and Penalties for Non-Compliance

A. The owner agrees that its compliance with the requirements of this Plan is material to the Agreement. Failure to comply with the Plan may constitute a substantial breach of the Agreement and is subject to the remedies and penalties contained therein or otherwise available at law or in equity. Notwithstanding the foregoing, no privity of contract exists between the City and any M/W/DSBE identified in any contract resulting from implementation of the Plan. Neither the Owner nor the City intends to give or confer upon any such M/W/DSBE any legal rights or remedies in connection with subcontracted services under any law or policy or by any reason of any contract resulting from implementation of the Plan except such rights or remedies that the M/W/DSBE may seek as a private cause of action under any legally binding contract to which it may be a party.

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Owner's tepresental vet Brian Berson

Representative's Title: Senior Vice President of 2000 The Project Owner Arch Associates GP LLC, the general partner of 2000 Arch

Associates LP

Iola Harpers

Deputy Commerce Director for the Office of Economic Opportunity

Department of Commerce City of Philadelphia Date

4/11/14

<sup>4</sup> The Owner's Representative is required to sign and date, but the City reserves the right to obtain the Owner's Representative signature thereon at any time prior to Plan certification. The Owner Representative will receive from the City a certified copy of its Plan which should be filed with the Chief Clerk of City Council within fifteen (15) days of the issuance and published by OEO, in a downloadable format, on the OEO website.

<sup>5</sup> Pursuant to Section 17-1603 (2) of The Philadelphia Code, the representative of the City of Philadelphia's Office of Beonomic Opportunity, the "certifying agency", certifies that the contents of this Plan are in compliance with Chapter 17-1600.