SPECIAL COMMITTEE ON POVERTY REDUCTION AND PREVENTION

Lewis Katz School of Medicine at Temple University 3500 North Broad Street Philadelphia, Pennsylvania 19140
Monday, November 25, 2019
4:10 p.m.

PRESENT:
COUNCILWOMAN MARIA QUINONES-SANCHEZ, CO-CHAIR
SHERMAIN MATLOCK-TURNER, CO-CHAIR
COUNCILMAN ALLAN DOMB
BETH McCONNELL
MO RUSHDY
SUSAN McPHEDRAN
DAVID HOLLOMAN
ANDREW FRISHKOFF
JOSEPH DeFELICE

COUNCILWOMAN QUINONES-SANCHEZ:
Good afternoon and early evening. Thank you so very much for joining us this evening for the Special Committee on Poverty Reduction and Prevention. We are so very happy to be here at Temple University Lewis Katz School of Medicine and we want to be gracious to our host and we will have Dean J.D. -- he said I can call him J.D. now, Dr. John Daly, who is the dean here at the medical school give us welcoming remarks. And I want to thank the entire Temple team including George Kenney and all the team who helped put the logistics for us to be here this evening. Thank you. Dean?

MR. DALY: Thank you,
Chairwoman Quinones-Sanchez. We really appreciate you being here and choosing Temple to come. Members of the Committee are also welcome and we thank you for being here for this hearing. We appreciate your leadership in passing Resolution 190239, which established the

1 Special Committee on Poverty, Prevention
2 and Reduction.

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We are the City's public university and we're here to help offer some solutions as you move forward in your process. We also look forward very much to working together to address poverty in the City of Philadelphia. It is one of the major issues that we face along with our care of patients and care of the people of the City of Philadelphia.

Poverty is one of the major issues that impacts their care. We're very grateful for your work in this area. And we thank you for choosing to come here to the Lewis Katz School of Medicine today. Thank you.

## COUNCILWOMAN QUINONES-SANCHEZ:

 Thank you. So my name is Maria Quinones-Sanchez and I'm Councilwoman in the 7th Councilmatic District. I have been charged along with my colleague Councilman Allan Domb, Eva Gladstein who chairs the Mayor's Cabinet on Health and1 Human Services, and Sharmain
2 Matlock-Turner who is the CEO of the
3 Urban Affairs Coalition, to share what I
4 would like to call some of the best
5 minds in the City of Philadelphia
6 stakeholders from the private, public
7 sector as well as internal department
8 heads and others.

11 antipoverty strategy that could be 12 embraced. And the way we've approached

13 this is really simple. And then I'll
14 introduce -- I'll let the members who

Not to overthink, but in a few months we really put forth an aggressive are here introduce themselves and then we will get on with the panel. The issue of poverty demands some urgency. Any day you look at the news and you see some of the violence, and the deep root of all of that is the generational poverty that has existed in the City of Philadelphia. Many of us are frustrated with being highlighted as one of the largest cities with the highest number of poverty.

This Committee looks and has enlisted as I mentioned folks from all sectors to come together and put together what I'd like to call a process of how do we improve people's income, how do we improve their access to safety net and other programs, how do we increase their opportunities so that they can improve their quality of life with an aggressive goal, that Council President Clarke would say, how do we move 100,000 people out of poverty in the City of Philadelphia.

MS. BENNETECH: (Inaudible).
COUNCILWOMAN QUINONES-SANCHEZ: Ma'am, you're an expert at this. You come to all of our hearings and I really want you to join us and participate. But if you're going to be rude, then I'm going to ask you to leave.

MS. BENNETECH: It's rude to have a subcommittee on poverty with no poor people on it.

COUNCILWOMAN QUINONES-SANCHEZ:
As I mentioned earlier, we have a

1 committee. This is the last time I'm
2 going to say it to you because then if
3 not, I'm going to ask you to leave.
4 You're going to come here, you're going
5 to testify, we're going to listen to you
6 and we're not going to be disrespectful
7 to you. And so, I'm going to ask you
8 not to be disrespect to others. from different stakeholders. In fact, tomorrow we're hosting a focus group of people with lived experience, particularly from the homeless community that the Committee is doing. Every Committee and Subcommittee has been given all the freedom to not only invite other members into the Committee but create different processes.

We had a hearing last week. We will have another one next week. There's a flyer available and we have enlisted different types of focus groups. Tomorrow $I$ will be with again folks from the homeless sector participating in an in-depth

1 conversation about the 3,000 folks in
2 homelessness that the City currently
3 supports and the 5,000 that are in the
4 street, so I will beg to differ on
5 process.

With that said, do Members of the Committee want to quickly introduce themselves?

MS. McCONNELL: Beth
McConnell, Philadelphia Association of Community Development Corporations.

MR. RUSHDY: Mo Rushdy, The Riverwards Group, representing the Philadelphia Building Industry Association.

MS. McPHEDRAN: Sue McPhedran from Mission First Housing Group.

MR. HOLLOMAN: David Holloman, Chief of Staff of the City's Office of Homeless Services.

MR. FRISHKOFF: Andy Frishkoff, the Director of Philadelphia LISC, Local Initiative Support Corporation.

COUNCILWOMAN QUINONES-SANCHEZ:

1 So in addition to the members here, and 2 again any Subcommittee members that are

3 in the audience who want to join us up
4 here, we have representatives from the
5 Philadelphia Housing Authority through
6 its president and several of its key
7 staff folks. We have the Regional
8 Housing HUD Director, Jo DeFelice and a
9 member of his staff Elvis Solivon;
10 Office of Homeless Services as was
11 mentioned, Liz Hersh and some of her
12 team; the Office of Housing and Community Development; SELF through Mike

Hinson and Rashidah; BIA, Building
Industry Association; the Pennsylvania
Association of CDCs; the Pennsylvania
Department Association; LISC was
introduced; HACE, Compass Working
Capital; Little Dry and Creative;
Rebuilding Together; Habitat for
Humanity; Women's Community
Revitalization; ACT UP; Neighborhoods
Gardens Trust; APM; Sava; Mission First; the Reinvestment Fund and Community Legal Services.

So with that, if there are no comments from any of the members of the Committee, I'm going to ask our first panel to come forward. That will be Markita Morris-Louis from Working Capital, Harry Tapia from HACE and Stefanie Seldin from Rebuilding Together.
(Panel approached Witness

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Table.)
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MS. MORRIS-LOUIS: Good

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afternoon, Members of Council --
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COUNCILWOMAN QUINONES-SANCHEZ:
You have to speak closer to the microphone.

MS. MORRIS-LOUIS: Oh,
absolutely. Good afternoon -- good evening, Members of Council, guests,
Members of the Special Committee on
Poverty Reduction and Housing
Subcommittee. My name is Markita Morris-Louis. I'm Chief Strategy Officer of Compass Working Capital.

I'm honored to offer you an example of a rental equity program model

1 that could be employed here in our city.
2 Compass Working Capital is a nonprofit
3 financial services organization whose
4 mission is to support families with low
5 incomes to build assets as a pathway out
6 of poverty and toward financial
7 stability.

At Compass we know that assets are a stronger predictor of financial stability than income. And yet our country has historically measured and addressed poverty solely in terms of income. In fact, our nation's anti-poverty program generally discourage families from or penalize them for building assets needed to invest in their future.

These penalties intersect with
historic and persistent structural barriers that accord to the racial and gender wealth gaps of which we're all too familiar. Compass's long-term vision is to end asset poverty for 2.2 million families by integrating assetbuilding strategies into our nation's

1 social safety net and public assistance
2 systems, beginning with families living
3 in federally subsidized housing.

5 Compass has focused its efforts on
6 developing and expanding an asset-
7 building model for the Department of
8 Housing and Urban Development's Family
9 Self-Sufficiency Program or FSS. FSS is
10 a promising but underutilized employment
11 and savings program and its power is
12 rooted in its ability to integrate
13 asset-building into the delivery of
14 federal housing assistance.

So a family who receives housing assistance generally pays $30 \%$ of their income toward rent. Although designed to keep housing affordable, this structure can also discourage families from increasing their income, as they worry about paying more rent at the same time as they're losing other benefits tied to income. The rent calculation for families in subsidized housing

1 effectively functions as a marginal tax
2 on increased earnings, an effect which
3 also makes it difficult for households
4 to build savings. Families often share
5 the sentiment that they are getting by,
6 but they feel trapped and instead they
7 want to get ahead.

So the FSS program removes
this disincentive by allowing families who increase their earned income to capture the corresponding rent increase into an escrow account. This savings account is held by the housing provider. It builds over time, and families can use their savings to achieve their financial goals. There is no other anti-poverty program like FSS in the country; one that integrates asset-building into the provision of housing or public assistance, no one other. In 2010, Compass became the first nonprofit in the country to launch an asset-building model for the FSS program partnering with public housing authorities and

1 other agencies to execute on our model
2 that combines the program's powerful
3 savings account with high-quality
4 financial coaching and other asset-
5 building strategies to drive financial
6 outcomes for participants.

The Compass model also
incorporates effective program management practices to increase program participation, retention, and graduation rates generally. National enrollment rates hover around 3\% while at Compass we achieve enrollment rates three to four times the national average and have 90\% of our graduates graduate with savings as compared to $40 \%$ nationally.

In fact, just last year our program graduates saved an average of $\$ 8,400$ and used their savings to meet a variety of financial goals including purchasing homes, paying down debt, establishing and growing emergency savings funds and funding their education or the education of their children. Just over $40 \%$ of our

1 graduates purchase homes or make a 2 positive exit from public housing.

4 decrease their debt by $\$ 2,100$ and
5 increase their credit scores by 69
6 points. An interim cost-benefit
7 analysis of our programs found that participants gained more than $\$ 10,000$ in
increased incomes over a five-year
period as a result of participation in the program at a net cost to the government of only $\$ 276$ per participant.

We currently operate our FSS model across nine sites in

Massachusetts, Pennsylvania, Rhode Island and Connecticut, serving nearly 2,000 families each year. We've enjoyed a partnership with the Philadelphia Housing Authority since 2018 and through that collaboration are seeking to grow the program to be one of the top five nationally in terms of enrollment.

We also see significant opportunity in partnering with multifamily owners, both for profit and

1 nonprofit developers of affordable
2 housing. When the program was first
3 created in the '90s, Congress
4 inexplicably limited participation to
5 families living in public housing or
6 receiving housing choice or Section 8
7 vouchers.

8

But in 2018, Congress passed
comprehensive FSS legislation that permanently authorized multi-family owners with units subsidized by projectbased rental assistance to operate the FSS program. Though the participant escrow accounts are funded by HUD and available without a cap, the service coordinator dollars, the dollars that are used to fund the roles that provide direct service to participants, like financial coaching, are available through a competitive process but only to housing authorities, not to multifamily owners.

So we've been successful in attracting philanthropy to support the growth and expansion of our FSS programs

1 with our partnerships with the
2 Philadelphia and Boston Housing
3 Authorities and we believe additional
4 sources of funding are necessary to
5 incentivize more multi-family owners to
6 set up and operate FSS programs as well.
7 Compass is the first
organization to operate multifamilybased FSS programs since the enactment of the authorizing legislation and we're interested in bringing this model on the multi-family side to Philadelphia. Council could play a significant role in expanding this valuable resource by providing critical funding to support the outreach program management and financial coaching components of the FSS program in the multi-family space.

> Philly has a robust and sophisticated affordable housing community consisting of some of the largest for-profit developers and some of the most high-performing, highcapacity and mission-aligned nonprofit developers. All affordable housing

1 developers will tell you that they 2 operate with tight margins.

Whether you believe that or not, what we do know is that the FSS program will not grow in the multifamily market without additional investment at the local level. Council could create a fund that allows multifamily owners to access dollars to support tenants and residents in the creation and operation of FSS programs. These dollars paired with HUD's contribution through the escrow could create opportunities for families to convert their rent into an asset. The program is certainly worthy of Council's continued exploration and ultimately its investment and I'd be happy to share additional information should you choose to inquire. Thank you.

COUNCILWOMAN QUINONES-SANCHEZ, Markita, since you have to go, I will quickly open it to any questions from the panel. Andy Frishkoff?

MR. FRISHKOFF: Thank you. So

1 LISC is also trying to do more in
2 support of preserving at-risk federally
3 subsidized rental housing. I'm just
4 curious, have you had particular
5 engagement with any owners where you
6 think that there's a strong interest
7 there in Philadelphia but for the
8 coordinating dollars?

MS. MORRIS-LOUIS: Absolutely.
We are actually having conversations with two owners that have pretty large portfolios nationally and have significant presence in Philadelphia. The initial two are both for-profit. We would love to talk to some nonprofit owners who are interested in missionaligned.

> We've been able to bring some philanthropy to the table to at least test out this program and provide the initial seed funding to get them launched, but we are advocating at the federal level and also identifying additional payors to support this work so that it's sustainable in the long-

1 term.

2

3

MR. FRISHKOFF: And then just
one other question if $I$ could. On the financial coaching, is there a particular model that you've adopted and particular coaches that you're working with in the Philadelphia area? MS. MORRIS-LOUIS: Yeah. In Philadelphia we actually partner with Clarify which is a well-known quantity. I've spent nearly seven years as Senior Vice-president, general counselor of Clarify, so I absolutely vouch for the quality of the services and the reputation as a HUD-certified housing counseling agency and also a strong financial coaching agency. Our model is really about being client-centered, acknowledging and understanding and having a firm belief in the power and the creativity, ingenuity of the families that we serve, that they're the best authors of their own lives, so we coach and our model is based purely in that model of

1 client-centered, client-driven
2 goal-setting. Thank you, Andy.

3

MR. FRISHKOFF: Thank you. COUNCILWOMAN QUINONES-SANCHEZ:

Can you quickly describe what your portable benefit looks like? How is that money managed? I'm assuming folks can take it anywhere. How do you manage

MS. MORRIS-LOUIS: At
graduation. So graduation means
families initially have to set goals.
And graduation means achieving those
goals and being free from cash
assistance for 12 months. Those are the kind of core standards for graduation. And once families achieve graduation, they make a request for disbursement of that escrow and that money is theirs.

So, you know, just to give you a sense of scale, we've seen households exit the program with $\$ 35,000$ and that's because they've made a significant increase in their earned income and allowed that to accumulate over five

1 years. But, yeah, the families, they
2 can get it -- and we track how families
3 use the escrow. Once they exit, some
4 folks use it for a down payment on a
5 house. We have some of -- Marco, who's
6 here from PHA, can talk a lot about that
7 and they take advantage of PHA's
8 terrific homeownership programs and use
9 that escrow in conjunction with other 10 grants available through PHA, through

11 the Federal Home Loan Bank system and
12 then pile them on and they have equity
13 the moment they set foot in the door,
14 significant equity in their homes in
15 that case.

> MS. MORRIS-LOUIS: Typically,
five years. But if families achieve their goals sooner, they can graduate sooner. The maximum is seven years. They're allowed an extension in kind of six-month increments if they hit a

1 roadblock or, you know, just need a
2 little additional time to achieve their
3 goals, but the general program lift is
4 five years.

6 When you do the private market, one,
7 what is it that you require from the
8 private market? What's the ask?
the big ask is -- so primary is
mission-alignment, right. We want folks
who do this because they're committed to
seeing their residents do well and
achieve their goals and get on a road
towards economic stability. And they
also have to commit some financial skin
in the game, right.
It's not -- unfortunately,
there are dollars available at the
federal level for the multi-family
providers to support the program cost,
right. So they have to be willing to
come out of pocket. But like I
mentioned, so many say that their
margins are tight. They need a little

1 bit of a nudge and incentive, some
2 support to come out of pocket, so
3 something that met them halfway. If the
4 program costs 100,000 to run, let them
5 put in $\$ 50,000$ and compete for another
$6 \$ 50,000$ to support this work over time.

1 haven't started launching any programs
2 on the multi-family side in
3 Philadelphia.

5 actually working on cost per serving
6 getting that down. Right now it's about
7 \$1200, but we see enormous returns in terms of increase in income for families in the asset account that they graduate with, but we're working on the remote service model on the multi-family side to bring those costs down.

MS. McCONNELL: Is it $\$ 1200$
per year per participant?
MS. MORRIS-LOUIS: Per participant, correct.

COUNCILWOMAN QUINONES-SANCHEZ:
Interest earned?
MS. MORRIS-LOUIS: Yes, it's earned in one account. So the provider is not required to segregate the accounts. All the accounts are held in one vehicle and the interest is allocated across the households based on the amount of the escrow, correct.

COUNCILWOMAN QUINONES-SANCHEZ:
Any other questions?
UNIDENTIFIED SPEAKER: My
voice is kind of gone, but $I$ see in your testimony that the cost was $\$ 276$ per participant?

MS. MORRIS-LOUIS: That is -so the all-in-net benefit associated when you add in the cost of the program, the earnings of the families over time and the escrow, the net is $\$ 276$ in terms of the amount that is output and what's brought back by the families increasing their income in building the asset.

UNIDENTIFIED SPEAKER: Okay. So that's different than the $\$ 1200$ you're talking about?

MS. MORRIS-LOUIS: Right, correct. The $\$ 1200$ doesn't account for all the benefits that accrue as a result. Thank you for asking that clarifying question.

COUNCILWOMAN QUINONES-SANCHEZ:
Okay. Other questions? Thank you very
much. I know you are on a time deadline

1 so I wanted to get you in and out.

3 I really appreciate it.

7 Rebuilding and we'll wait for questions 8 after that.

COUNCILWOMAN QUINONES-SANCHEZ:
No problem. So we will move to Harry Tapia from HACE and Stefanie Seldin from

MR. TAPIA: Perfect. Well,
good afternoon, Members of the
Committee. Thank you for having me
today. As Maria mentioned, my name is
Harry Tapia. I'm the Director of
Operations for HACE. HACE is a CDC
that's located in the Fairhill and St. Hugh neighborhood of Philadelphia. We've been operating and developing low-income and senior housing for the past 38 years in our neighborhood.

One of the things that we are really looking forward to and trying to figure out is how can we make the $4 \%$ tax credit vehicle work for us as we have expiring old affordable housing that is already reaching that 30-year

1 affordability period. I know that there
2 is a vehicle right now through the
3 Housing Trust Fund that we can get some
4 of the money in order to sort of make 5 our gap work.

7 cap which is very similar to the 9\%.
8 And again, we feel that because 4\% is
9 not competitive and it's kind of harder 10 to do, it would be perfect if we can get

11 that cap increase for the $4 \%$ tax credits
12 in order for us to be able to actually
13 make more deals work at the $4 \%$ tax
14 credit.
Currently, we have completed one in our neighborhood. We have Park Apartments at 74 units, however, needed to really be heavily subsidized, meaning that all of our units need to either be Section 8 or RAD-funded or subsidized in order to make that deal work which was great for that deal. However, ideally we wouldn't want all of our deals to be that heavily subsidized. So increasing the cap on $4 \%$ from 2 to 3 will really

1 help us out on smaller deals that we
2 want to get off the ground or
3 resyndicate some of the units that we
4 currently have.
5 Another function that we
6 really want to focus in is really
7 homeownership. We really would like to
8 have maybe some subsidies that could be
9 directed into homeownership. Right now 10 there really isn't any vehicle for that.

11 We are currently working on a Land Trust
12 program at HACE. So if any of you know,
13 we were in competition with the
14 Philadelphia Foundation. We won first
15 place in order to develop that. So we
16 are currently working with foundations
17 to see how we can actually get that
18 funded. So if there are any subsidies
19 that would be able to go towards our 20 units, you know, would help us get those 21 units off the ground.

And in addition, we would like
for some of them to be rent to own. So if we were able to have some long-term shallow subsidies, to get those

1 residents from renters to owners through
2 that vehicle, we would really appreciate
3 it.

COUNCILWOMAN QUINONES-SANCHEZ:
Well, we're asking people to testify so we're happy to put you on the list so that you can testify.

UNIDENTIFIED SPEAKER: Okay.
I mean, $I$ don't want to interrupt.
That's why I'm asking when the questions can be asked.

COUNCILWOMAN QUINONES-SANCHEZ:
Okay. So you will have questions to
people on the panel?
UNIDENTIFIED SPEAKER: Yes, I got questions for people.

COUNCILWOMAN QUINONES-SANCHEZ:
We're not really formatted that way in this session unlike the first session where there was some, but I'll get to you in a minute. We'll figure something out.

## UNIDENTIFIED SPEAKER: I

understand. I understand.
MS. SELDIN: Good afternoon, Councilmembers Domb and Quinones-Sanchez and Members of the Subcommittee. Thank you for the opportunity to testify

1 today. Since 1998, Rebuilding Together
2 Philadelphia has revitalized communities
3 by transferring vulnerable
4 owner-occupied houses to safe, healthy
5 and energy-efficient homes. Every year
6 Rebuilding Together repairs 100 to 125
7 homes with about 1,000 volunteers.

As you all know, Philadelphia is a city of homeowners. We have a 51\% homeownership rate city-wide. Many of these homeowners are living on a fixed or low income and are unable to afford to maintain their homes in safe conditions.

A census study has shown that houses with roof leaks and other repair issues are much more likely to be abandoned. To prevent homelessness and poverty, we need to keep homeowners in their homes. To reduce poverty, we need to preserve a family's greatest asset. That asset, a safe and healthy home is the leg-up that families need to move out of poverty.

The need is vast. The City's

12018 Housing Action Plan reported that
2 27,000 housing units in the City are
3 without complete plumbing or kitchen
4 facilities. Our neighbors are living
5 without ovens, without showers, without
6 toilets. I outlined many other policy
7 reasons why home repair is critical to
8 the poverty reduction, including
9 improving health and safety, promoting
10 equitable development, preserving the
11 environment and being cost-effective,
12 but $I$ won't read all of those to save
13 time and allow other witnesses to
14 testify, but they're in my written
15 remarks.

To its credit, the City has invested millions of dollars to preserve homeownership. Multiple organizations have worked for years to provide home repairs to needy households who face a host of housing challenges, including housing insecurity, health and safety problems and high energy costs.

Now is the time for home repair providers to come together to

1 ensure that resources are invested
2 wisely, collaboratively and
3 comprehensively. I've included a
4 picture of a home repaired by the City's
5 Basic System Repair Program. This is a
6 photo of a house after repairs were
7 done. For those of you who don't have my testimony, it is a ceiling in great disrepair. It is underneath the roof that was fixed to the homeowner's satisfaction. But as you can see, the ceiling -- you can see the ceiling is in really, really rough shape. In fact, this is a home that Rebuilding Together Philadelphia is repairing now.

While this is -- while this
home was first repaired by the Basic
System Repair Program, other home repair providers including RTP unfortunately leave homes with repairs that are undone due to budget constraint. The attached health and housing tool kit, which we were charged to create by this Subcommittee, offers a way to ensure homeowners receive all the repairs they

1 need the first time.

It provides for housing repair agencies to leverage resources not just from the City, but also from private funders that support nonprofits such as RTP, Habitat for Humanity Philadelphia, the Energy Coordinating Agency and the Philadelphia Corporation for Aging. All of my colleagues were supportive of this tool kit. In addition, PEA, Philadelphia LISC and PACDC also contributed, so my thanks to all of those agencies for their support of this roadmap.
I'm going to just summarize
the tool kit briefly. First, we need to create a list of home standards that qualifies a home as healthy, safe and energy-efficient. Then we need to require all home-repair providers utilizing City support to conduct a universal home evaluation based on those home standards. There should be a set maximum amount of money provided to fix all the hazards identified by the

1 universal home evaluation.

Further, homeowners should be able to seek repairs during after-work hours and at neighborhood locations, and all of those multiple points of entry for applicants need to be consolidated and coordinated by a single agency. This home repair connection system should allow application information to be shared and would allow for the creation of a system that connects providers of only some repairs to providers of other needed repairs.

Applicants should be screened for housing affordability assistance such as Homestead Exemption, utility programs and the City's home repair loan program as well as tangled title issues. Homeowners also need free legal services for estate planning to prevent tangled title in the future.

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Finally, after repairs are
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complete, providers must report the repairs fixed and the remaining numbers of hazards still in the home so we can

1 have a score card of how the system is
2 working and make changes if it's not. I
3 want to conclude with the words of a
4 homeowner Ruby Beckett from Mantua whom
5 we assisted.

She grew up in Philadelphia, lived in her home for 35 years. She needed a roof and couldn't afford to repair it. She took out a loan and had a contractor try and fix her roof but the roof was completed in a subpar manner. Water damage eventually caused holes in room after room of her house. After RTP fixed her home, she wrote, My neighbors in Mantua and I are grateful to Rebuilding Together Philadelphia for our repairs. We have many friends and neighbors who are living in unsafe houses. I want other Philadelphians to receive the help they need to repair their homes. Together let's make Ms. Beckett's wish for our neighbors come true. Thank you for the opportunity to testify today.

COUNCILWOMAN QUINONES-SANCHEZ:

1 Thank you. Any questions from any of
2 the panel members?

3

MS. McCONNELL: Just a quick
question, Harry --
COUNCILWOMAN QUINONES-SANCHEZ:
Can you state your name for the record for the stenographer? Sorry.

MS. McCONNELL: Beth
McConnell, Philadelphia Association of CDCs. Harry, your specific recommendation was to lift the cap, the \$2 million cap on $4 \%$ low income housing tax credits. Can you just say briefly whose cap is that, what cap is that? What power control do we have in the City of Philadelphia to lift that cap?

MR. TAPIA: So the cap is from the City of Philadelphia, right, and they have it for both the 9\% tax credit and the 4\% tax credit. Again, as I mentioned, the $9 \%$ is so competitive and hard to get. If we were able to have additional money set aside for the $4 \%$ deals specifically, we would be able to get more off the ground.

MS. McCONNELL: And do you
have a sense of like -- does the cap need to go up to $\$ 3$ million, $\$ 4$ million, \$5 million?

MR. TAPIA: We would love for
it to go up to $\$ 3$ million. I mean if. You know, if $I$ had it my way, it would be up to $\$ 5$ million so that we could really make the $4 \%$ tax deals work, but, you know. Just an initial from \$2 million to $\$ 3$ million would really help us close our gap to make those deals work.

COUNCILWOMAN QUINONES-SANCHEZ:
Before Andy takes it, I know that LISC has been working really hard around this preservation. And in the conversations, part of what we've been talking about is how do we get to some groups before their time period is up, right, and get them some incentives and get multiple enrollments.

So let's say you're in year -if you have a 15-year deal, if you're in year 12, right, and we say, we're going

1 to give you a couple million dollars,
2 would you sign up for another 30, is
3 that doable? Can we have that
4 conversation? So rather than just in
5 addition to a potential buying of these
6 buildings, but the willingness of both
7 from the private and public low-income
8 tax credit folks willing to sign up?

13 for --

16 right --

MR. TAPIA: Yeah, and that's usually what we do. It's always resyndicated and extended out for another 30 years so it's very doable

COUNCILWOMAN QUINONES-SANCHEZ:
So if we ask you for more commitment,

MR. TAPIA: Yes.
COUNCILWOMAN QUINONES-SANCHEZ:
-- some of these for the CDCs you
created a market, right, so some of the value on this stuff so --

MR. TAPIA: Yes. Of course, we keep our stuff in perpetuity, so having to even extend another 5 or 10 years from the initial 30 would not be a

1 problem for us.

9 sources did you end up having to come up 10 with? You mentioned you had a lot of

11 subsidies. And generally, what was the
12 total gap that you needed to cover?

21 subsidized. So we had to put together,
22 it was six different funding sources.
23 And we had to get an extension of all
24 the Section 8 contracts for another 20
25 years, so yeah. So a lot of different

1 sources in order to make it work.

6 aware, what is the waiting list right
7 now at Basic Systems?
COUNCILWOMAN QUINONES-SANCHEZ:
Stefanie, real quick. Councilman Domb and I were asking as you read your quote, and $I$ don't know if you are

MS. SELDIN: I don't have the answer to that. I would --

COUNCILWOMAN QUINONES-SANCHEZ:
I think we're working through the list pretty rapidly. It's the issue of the coordination piece around the multiple pieces that are more challenging.

MS. SELDIN: Although I will note that the waiting list was closed while they were working through the backlog, so because of that even though there's not an official wait list there are many, many more people waiting than had the opportunity to apply.

COUNCILWOMAN QUINONES-SANCHEZ: Yes, that has also come up in our discussion about how we do open that up again to gauge, right?

MS. SELDIN: Right.
COUNCILWOMAN QUINONES-SANCHEZ:
And as I was explaining to Councilman Domb when Council approved the $\$ 60$ million as part of $\$ 100$ million preservation, we were getting through the list and there was a backlog. Okay. Any other questions?

COUNCILMAN DOMB: Yes.
COUNCILWOMAN QUINONES-SANCHEZ:
Councilman Domb?
COUNCILMAN DOMB: Thank you.
I just had a question. I'm looking at your testimony and thank you to all of you for your testimony and thank you everybody for being here. $\$ 11,000$ to do basic repairs versus $\$ 434,000$ for new property. But of the $\$ 434,000$ how much of that is City funds versus state and federal?

MS. SELDIN: So that's a great question that I can't answer because we don't build new affordable housing. I don't know, and I don't want to pass this on to Harry. But for a new unit of

1 affordable housing when you do that, how 2 much is City?

3

MR. TAPIA: I don't know. I guess it depends on --

MS. McPHEDRAN: Sue McPhedran
from Mission First Housing Group. I would say that the City's money varies anywhere from maybe $\$ 25,000$ or $\$ 30,000$ or $\$ 50,000$ depending on the project. MS. SELDIN: Per unit?

MS. McPHEDRAN: Per unit.
COUNCILMAN DOMB: So then instead of looking at this initially and saying, wow, we can fix 40 homes for every one we repair -- and repair 40 homes for every new one we build, that number is really close to the 4,5 because we're getting contributions from the federal and state, I guess.

MS. SELDIN: Right, but I also would not want to leave the Subcommittee with the impression that we don't need to build new affordable housing. COUNCILMAN DOMB: No, no. MS. SELDIN: It's definitely

1 more affordable to preserve existing
2 homes but it doesn't add more --
COUNCILMAN DOMB: What I'm saying is when you look at the numbers, the impact, if someone is just reading your testimony, they would say, hey, wait a second, $\$ 11,000$ to repair $\$ 434,000$. But it's really from the City's perspective somewhere between $\$ 30,000$ to $\$ 50,000$ of our money versus $\$ 11,000$ because we're getting monies from federal and state?

MS. SELDIN: Correct.
COUNCILMAN DOMB: Okay. Thank
you. Thank you for your testimony.
COUNCILWOMAN QUINONES-SANCHEZ:
Thank you folks so very much. We're going to move to the second panel. We have Karen Warrington, Michael Froehlich from Community Legal Services and Eboni Taggart from the Women's Community Revitalization Project. Just so that people are in the cue, after that I have Jamaal Henderson from ACT UP, Carrie

Rathmann from Habitat for Humanity and

1 Jenny Greenberg from Neighborhood
2 Gardens Trust.

3

4 Table.)
(Panel approached Witness

COUNCILWOMAN QUINONES-SANCHEZ:
Karen, I think you were listed first but -- Eboni?

MS. TAGGART: Yes. Good
afternoon. My name is Eboni Taggart and I'm an organizer with the Women's Community Revitalization Project. We're a part of a city-wide 65-member Philadelphia Coalition for Affordable Communities, with members from community, union faith-based, disability and urban agricultural organizations.

Our coalition formed more than five years ago because we saw early signs of gentrification and displacement and knew that without low-income rental housing, families would not be lifted out of poverty. I'm here today on behalf of renters who make up about 50\% of the City's population.

You are hearing from me

1 because due to transportation cost,
2 childcare challenges and alternative
3 work schedules, this meeting is not
4 accessible to many individuals that
5 would like to be here today. In the
6 last decade, as you know housing costs
7 have skyrocketed leading many to be
8 house-cost burden. Meaning, they spend
9 too much of their earnings on housing,
10 leaving less money for medication,
11 transportation and more.

We need the City to do more to preserve and create low-income rental housing. For WCRP, the need for low-income rental housing has been clear for the last 30 years. We house nearly 300 families in our developments. More than $70 \%$ work full-time, but do not earn enough money to purchase a home when they come to us.

Many earn $\$ 8,000$ to $\$ 12,000$ per year. In Philadelphia, you need to earn 50\% of the area median income to earn -- excuse me, you need to earn 50\% of area median income or earn at least
$1 \$ 41,000$ a year to purchase a home.
2 Median household income in Philadelphia
3 is less than $\$ 40,000$ and the cost of
4 housing is steadily going up.
5 In North Philadelphia alone,
6 median residential sales prices
7 increased 363 -- excuse me, 363\% from
8 the year 2000 to the year 2016. Several
9 weeks ago, WCRP opened up applications
10 for our new 35-unit development in
11 Germantown. We had 700 applicants for
12 35-low income units; 700 for 35 units.
13 And so, for context Germantown is an
14 area that most people consider
15 affordable still.

19 their personal circumstances. What I
20 can share is that many of our tenants
21 have gone on to become homeowners.
22 After many years of having stable,
23 low-income rental housing, they
24 experience less stress while raising
25 their families, develop job skills,

1 enter careers and are able to make more 2 money.

4 to take a second to remember when you
5 were a renter because most of us were at
6 some point. It was having that
7 affordable option that laid the
8 foundation for you to own a home today,
9 maybe a -- and many other things. Our
10 coalition has grown $75 \%$ since its
11 inception because all over the City
12 people are feeling the pinch of the
13 quick evaporating low-income housing
14 stock.

15

Here are some examples of why organizations from all over have partnered with us to preserve and create low-income rental housing. One of our coalition members advocates for low-income rental housing because they work with battered women who are afraid to leave their abuser because they don't earn enough money to live on their own.

Another one of our coalition partners joined us because employees in

1 their union are required to live in city
2 limits which is becoming challenging due
3 to being outpriced by higher earning
4 newcomers. Another coalition partner
5 stands with us because they work with
6 the disability community who makes up
7 almost $20 \%$ of the City's population, the 8 majority living on a fixed income making

9 homeownership nearly impossible.
We acknowledge that this city
has taken action around housing in the last four years. However, many of the benefits of the programs implemented have weighted toward homeowners. And for the record, we support homeownership programs. However, we are here to lift up the plight of the $50 \%$ of City residents who at any given time are not in the position to purchase a home.

Furthermore, with the reputation of the poorest city in America, one of them, who can really afford to buy all of these homes? We are asking that the 10 -year tax abatement is reformed, that the money

1 coming back to the City is used to fund
2 programs that preserve and create
3 low-income rental housing. We also want
4 Council to focus on supporting permanent
5 affordability through tools like the
6 Community Land Trust. Thank you.
MR. FROEHLICH: Good
afternoon, Members of the Committee. My name is Michael Froehlich and I'm the Managing Attorney of the Homeownership and Consumer Rights Unit at Community Legal Services. I work at our North Philadelphia office which has been at Broad and Erie for 45 years, just two, three blocks north of here.

The Homeownership and Consumer Rights Unit at Community Legal Services tries very hard to help our low-income homeowner clients save their homes, because we know that the most affordable housing that they will ever have is very likely the home in which they now live. There are many aspects to how to increase and preserve homeownership among low-income Philadelphians and how

1 homeownership is directly related to
2 reducing and preventing poverty. But I
3 want to spend my limited time today
4 talking about Community Legal Services
5 agenda to preserve the Philadelphia
6 family home, because once a family
7 achieves homeownership, we want to assure that they can keep it. And at some point that it will pass to their children.

Intergenerational family homes
is one way that low-income families can protect against rising property values in some parts of the City and avoid involuntary displacement. And it is one of the strongest ways that families of color in particular build wealth in our country. Nationally, the median Black household is estimated to have only one-twelfth of the wealth of the median White household, and two-thirds of household wealth is tied up in a home's equity.

Philadelphia has historically
been a city where the American Dream of

1 homeownership has been opened to
2 families, both rich and poor. About a
3 third of homeowners in Philadelphia have
4 annual incomes at or below $\$ 35,000$ a
5 year. But unfortunately, homeownership
6 rates in Philadelphia have recently been
7 on the decline.
8 According to Pew's
9 Philadelphia Research Initiative,
10 between 2006 and 2017 the City's
11 homeownership dropped from 60\% to 48\%.
12 And while it's important to help
13 families purchase homes, it's equally
14 important to help current homeowners
15 save their homes. And at CLS we
16 understand that the intergenerational
17 family home is under attack. We hear
18 these stories from our clients every
19 day.

There are several things that the City can do to acknowledge and address these attacks, very doable things. I've included nine suggestions in my written material and I will just highlight a few now. In no particular

1 order, the number one, the high cost of 2 probate fees makes it very difficult for

3 many families to raise their loved ones
4 estates. For our clients, for example,
5 cost to probate an estate in
6 Philadelphia is about $\$ 450$. And $\$ 450$
7 may not sound like a lot to some people,
8 but after a family has gone through and
9 raised money to give their loved one a 10 proper burial, it is often times

11 unaffordable for many and will result in
12 the estate simply going unaddressed, and 13 the record ownership of the home remains 14 in the deceased family member's name for 15 years or decades. because it's an FHA-insured mortgage, these homeowners if they obtain new income, they can qualify for mortgage

1 modifications that allow them to catch
2 up and remain in their home.

3

4

The bad news is that there are
federal rules governing these mortgages
that require that a loan modification
have first lien position. And I don't
want to get too much into the weeds here, but municipal liens like gas and water liens, no matter when they're incurred are considered to be super priority, and many mortgage servicers deny mortgage modification.
So as a result, if a
homeownership with an FHA-insured mortgage has a water or gas lien, it is virtually impossible for them to qualify for a modification and avoid a mortgage foreclosure, sheriff sale. The City could help resolve this by adopting a policy to subordinate municipal liens like water, gas liens if the homeowner otherwise qualifies for permanent mortgage modification and the homeowner is enrolled current in the TAP or CRP assistance program. This simple step

1 would allow families to qualify for loan
2 modifications and save their homes from
3 sheriff sales.

6 deceive our elderly homeowners and
7 convince them to borrow money on their
8 homes with the promise that their
9 children will be able to work something
10 out once the homeowner dies. And
11 unfortunately, the only option for heirs
12 whose parents took out often unnecessary
13 reverse mortgages to save their family
14 home is to qualify for a new mortgage.
More community education about both the benefits and the consequences of reverse mortgages is necessary, and deceptive reverse mortgage originators ought to be held accountable. I'm going to stop there. Like I said, there's nine recommendations in total. I would be happy to take questions about additional recommendations. Community Legal Services certainly supports all of the testimony that Eboni testified

1 about, renters in the City, but thought
2 I wanted to spend some time today
3 talking about homeowners, because
4 preserving the Philadelphia family home
5 is critical to help low-income
6 homeowners and ease the
7 intergenerational passage of these
8 homes. It's a key part of reducing and
9 preventing poverty and we look forward
10 to continuing to work with City Council
11 on these issues.

## COUNCILWOMAN QUINONES-SANCHEZ:

Thank you. And give the mic to Karen and then we'll ask questions.

MS. WARRINGTON: Good
afternoon. My name is Karen Warrington and I appreciate the invitation to testify before this City Council Housing Subcommittee on Poverty Reduction and Prevention, and I appreciate the invitation that was extended to me by Mr. Tayyib Smith.

I was born here at Temple University Hospital. My understanding is that at the time few Blacks were born

1 here. Minutes after my birth, my father
2 was excitedly looking at his newborn
3 daughter in the nursery when a White new
4 father glanced at me and said, oh, look,
5 there's a pickaninny. So just minutes
6 old, I was identified by the way of an
7 offensive racial epithet. And
8 throughout my lifetime, I have witnessed
9 how race being Black in America affects
10 evert aspect of Black family life.
My family bought a home in
North Philadelphia in the 1920s. It was
a neighborhood of aspirational and middle-class Black families. We had Black doctors, dentists, nurses, teachers and attorneys who lived in the immediate neighborhoods. When I was 5, my mother enrolled me in the then Logan Demonstration Elementary School which was the Masterman of the day.

She deliberately bypassed the neighborhood schools located within blocks of my home. Even in the 1940 s and '50s, many Black parents knew that their neighborhood schools were not up

1 to par. Gradually, our neighborhoods
2 declined and so did City services.
3 Slumlords cut up multi-story houses and
4 businesses were shuttered. And I
5 remember my grandmother saying, Temple is going to take all of these

7 properties.

9 search for homeowner's insurance because
10 insurance companies did not want to
11 write policies in our community and
12 banks red-lined the area preventing
13 Blacks from securing mortgages. And
14 what I have recently discovered is that

23 These families mostly moved to
24 Germantown, Mount Airy and Eastwick.
25 Accompanying the decline of North

1 Philadelphia, the major media constantly
2 referred to the area as the ghetto and
3 later parts of North Philadelphia was
4 declared as the Badlands.

For me, I was witnessing not only the whole failed displacement of Black families, the quality education was further and further from the reach of Black families who were not politically connected or couldn't afford private school. And public schools in North Philadelphia and throughout most of the Black community were on life support.

Not only were Black families in search of deep housing, they were in search of quality education. City government's response was more public housing and continuing nonfunctioning public school education and city recreational department services. So today I see the direct correlation between a failing public school system, racially segregated hand-me-down neighborhoods and little or no

1 sustainable wage employment. Black families no matter where they lived try to get their children into the handful of so-called good schools but were restricted to the failing schools in the neighborhoods. I call it educational apartheid. Today
the ravages of this level of
Philadelphia's race-based societal
neglect reveals itself in the number of
Black men in prison, unemployed Black
men standing on corners while White men
in trucks with Jersey licenses work on
construction sites in the neighborhoods
and Black men being released from prison
saying they learned to read while they
were incarcerated.
It amazes me how the American
public education system in basically one
generation was able to lift up largely
poor non-English speaking immigrants and
help them on the path to higher
education and professional careers.
Today access to quality education and
safe, stable affordable housing continue

1 beyond the reach of too many Black
2 families.

3

Too many Black people will find low-paying jobs as CNAs, security guards or working at McDonald's if they find employment at all. And that is because this City, its government, academics, philanthropic foundations in the business and corporate communities have turned their backs on the educational and housing needs of the Black community.

The recent debacle at Ben Franklin High School, which was once Central High until the color of the population changed, is now the site of Ben Franklin with majority Black and Puerto Rican students and the Science Leadership Academy with mostly White students whose parents refer to themselves as privileged. This has become a have and have-nots separate and unequal education travesty.

On one hand you have the presence of health-threatening asbestos,

1 which frankly say, "the School District
2 paid little attention until the
3 privileged SLA Students were to share
4 the building space." And on the other
5 hand, you have the unequal curriculum,
6 access to technology and other academic
7 resources.

8

The School District also assured the public that not only with the schools were academically separate, that they would even have separate entrances. From my point of view, predictably we can then expect different outcomes, higher education, employment, family-sustaining wages and the possibility of incarceration.

Now, as we speak, the Franklin students are housed in the shuttered charter school in the heart of the Badlands and the SLA students are housed at the School District headquarters and the Jewish Synagogue. I believe we understand what the outcomes for children are who attend poor-performing schools and live in deteriorating race-

1 based neighborhoods.

Crime and poverty in
Philadelphia will continue to increase if we're not willing to course-correct. More and more as so-called
gentrification increases, Blacks continue to be held affordable housing
nomads and their children are
undereducated and the problem of the urban poor will not change.

Every day we see new
high-priced high-rise condos appearing in the City, but where is the housing
for nonwealthy and where is the
opportunity for quality education for their children. Thank you.
(Applause.)
COUNCILWOMAN QUINONES-SANCHEZ:
Thank you, Ms. Warrington, and the entire panel. Any questions from the Committee to any of our panelists at this time?

COUNCILMAN DOMB: I have a
question.
COUNCILWOMAN QUINONES-SANCHEZ:

1 Councilman Domb?

COUNCILMAN DOMB: I just want
to try to understand the U.S. Bank
liens, $I$ think it is. You said it's \$41
billion?
COUNCILWOMAN QUINONES-SANCHEZ:
No.
MR. FROEHLICH: The tax liens?
COUNCILMAN DOMB: Yeah, the
tax liens.
MR. FROEHLICH: Councilman
Domb, and thank you for the question.
The issue regards -- so many homeowners
in Philadelphia have mortgages of
FHA-insured mortgages which I'm sure you're familiar with. There's a special
rule for $F H A$ that if you want to get it
modified -- and a lot of people who fall
behind in their mortgages get it
modified, capitalize the arrears, an
affordable monthly payment going forward.

There's a special rule that
applies to FHA-insured mortgages that
says that the modification has to be in

1 first lien position, and because in
2 Pennsylvania the water and gas liens are 3 super priority liens, then HUD is saying

4 that you cannot give an FHA-insured
5 mortgage modification if you have a
6 water and gas lien.
7 COUNCILMAN DOMB: I'm
referring to U.S. Bank liens.
COUNCILWOMAN QUINONES-SANCHEZ:
Yeah, that's not --
MR. FROEHLICH: Public
Interest Law Center.
COUNCILMAN DOMB: But it was in the testimony of Public Interest Law Center.

MR. FROEHLICH: I'm pleased to be confused with the Public Interest Law Center, but I'm with Community Legal Services.

COUNCILMAN DOMB: Okay. I'll
wait for them.
COUNCILWOMAN QUINONES-SANCHEZ:
Eboni, I had a question for you. Are you currently a renter or homeowner?

MS. TAGGART: I'm a renter.

COUNCILWOMAN QUINONES-SANCHEZ:
What would you say if you said to us outside of the more -- we know we need to build more housing units, what do you find to be one of the most challenging issues with the programs we currently have in terms of you getting out of a rental to an ownership, although I would say Staci who was the former President of WCRP argued me into there's always going to be a rental community, Maria, she reminded me. She's like, not everybody wants to be a homeowner, but I want my children to be homeowners. What would you say are some of the biggest obstacles you're confronting?

MS. TAGGART: Like many people, I think that wages is an issue. Right now, luckily I'm in a place where I do make a little more money than $I$ have in the past so homeownership is a little bit more in reach for me than it had been. I feel like that's one of the biggest obstacles. And I do agree with Staci that people would consider me a

1 millennial and $I$ think that the mindset
2 towards homeownership has changed. I
3 don't think that -- people move around a
4 lot more. I think the way the City is
5 changing, it doesn't feel like a place
6 that a lot of people want to be anymore,
7 so there are many issues. But I say a
8 chief among them is probably pay. situation, has this been requested before to PUC and who has said no in the past about the lien situation, the lien positioning?

MR. FROEHLICH: Right. So it's a rather complicated issue. And so, I've tried to distill it down to as simple, I guess, as possible. It's within the City's -- it's within PGW and

1 the Water Department's authority to
2 subordinate liens if they would like to
3 do so. Community Legal Services on
4 behalf of our homeownership clients have
5 been working with the Law Department and
6 with PGW and with the Water Department.
They want FHA to change their rules. FHA wants the mortgage servicers to change their rules. The mortgage servicers want the City to change their rules. And so, unfortunately we have not yet been able to make much headway in finding a solution to this.

COUNCILWOMAN QUINONES-SANCHEZ:
What's the universe of people impacted by this? Would you say annually, the ones that go through your --

MR. FROEHLICH: So about 10 a month, so 120 --

COUNCILWOMAN QUINONES-SANCHEZ:
About 10 a month?
MR. FROEHLICH: Yeah. So on the one hand it's a small issue. On the other hand, for those 10 people a month, they're risking sheriff sale.

COUNCILWOMAN QUINONES-SANCHEZ:
Have there been any changes to the federal modification rules that we should be aware of under this Administration versus the previous that should further hamper people's abilities --

MR. FROEHLICH: Not on this particular issue. So fortunately and unfortunately, HUD moves at a glacial pace and some of the changes that went into place during the Obama Administration we're still seeing now. So, for example, it's very important when we talk about intergenerational family homes, that if the borrower dies before the mortgage is paid off, that the heirs be allowed to assume that mortgage.
Under the Obama

Administration, certain changes were put into place that would make it easier for heirs to assume or take over their deceased parent's mortgage. We're finding it -- it's good that this new

1 policy is in place. We're finding it to
2 be implemented very unevenly. And in
3 the past, we would have complained to
4 the CFPB. The CFPB has not been as open
5 to resolving these complaints as they 6 have been in the past. participation? Come on, we got to call them out.

MR. FROEHLICH: There are. There are. I'm, you know, but we -- I think it would harm our clients, our efforts to help our clients by sort of naming them in a public forum because we continue to try to negotiate with them to try to save our clients' homes.

COUNCILWOMAN QUINONES-SANCHEZ:
Ms. Warrington just gave us a history lesson around red-lining, the GI bill, access to homeownership and part of the debate is always the banks, who holds them accountable. I've had the pleasure of being part of $C R$ rate disputes in my previous life, right. I feel like we need to go back to some of that discussion as we see the consolidation of the banking world. But, you know, we have a lot of banking partners in the City of Philadelphia and we should know in a very formal way, because to the one hand we invest in all of you to help us fight with people that are in our backyard and we should know that. And so, I'm not going to put you on the spot publicly here, but if there are particular institutions, any institutions that the City is doing business with, we should know that. MR. FROEHLICH: I would be happy to follow up with you. COUNCILWOMAN QUINONES-SANCHEZ:

1 Thank you very much. Any other
2 questions for our panelists?

4 Andy Frishkoff for Michael. So also,
5 you mentioned the probate issue and
6 generally similar to the Councilwoman's
7 question, roughly how many do you think in a month or a year sort of are going through probate or would except for the fees?

MR. FROEHLICH: Good question.
So we know that the last time I looked, that the Register of Wills probated 6,000 estates per year. And so, I don't know how many of them are low income.

What I can say is in our experience, this would not be money which is currently being paid, which would -- if there was a policy to waive those fees would not be paid.

Instead what many of our clients do is they go down to the Register of Wills with the intent to probate their loved one's estate. They learn that it costs several hundred

1 dollars that they don't have. They then
2 turn around and go home and they never
3 complete the process. So a policy like
4 this would certainly increase the
5 workload on the Register of Wills, but I
6 don't think -- and so, of course it's a
7 cost to hiring additional staff,
8 et cetera. But I don't think it would
9 reduce the amount of revenue that the
10 Register of wills brings in.

COUNCILWOMAN QUINONES-SANCHEZ:
Is that a County rule for the state or is it a City rule?

MR. FROEHLICH: I think that
the City would waive the probate fees. In the past, the Register has raised questions about the authority that it had. However, I believe that the City does have that authority.

COUNCILWOMAN QUINONES-SANCHEZ:
Has there ever been a legal opinion to that --

MR. FROEHLICH: No, there has not.

COUNCILWOMAN QUINONES-SANCHEZ:

1 Work to do. Thank you. Any more
2 questions, Councilman Domb?
3
4 Thank you for your testimony. This is
5 just on a big picture, I'm a supporter
6 of homeownership. I'm just going to put
7 that out there. I lived through three
8 recessions, 1980 to '82, interest rates
$9 \quad 19$ and 20. In the '90s, I don't
10 remember the year. I block it out. And
11 then again in 2008 to 2010. And I will
12 say this, in those instances we would ask the owners how much cash do you have to sell, not the buyer, because they were underwater.

And what happened in 2008 and 2011, we had a tremendous amount of inventory that was underwater. I think 2004, 2005 was the peak of homeownership in the country at about $69 \%$ or so.

Today it's about 64. I think
Philadelphia is between 48 to $50 \%$. Of the top 20 cities, we're still pretty high up for homeownership.

But most cities won't see big

1 homeownership because they're transient 2 by nature. But by the same token, I'm
$3100 \%$ in favor of having people build
4 wealth in owning their own homes. But I
5 will say even on the higher end of the
6 market, what's going on right now,
7 people aren't buying because the federal
8 government has changed the rules.
9 There's a $\$ 10,000$ limitation on real
10 estate taxes and $\$ 750,000$ mortgage
11 limitation. So those people who used to
12 buy stopped. They're renting. So
13 there's a lot of things going on that
14 are changing. I'm just mentioning that
15 to give you an overview, but thank you
16 for your testimony today.

17
18
19 MS. TAGGART: So as I thought about it, another thing that $I$ think is a barrier and your remark, Councilman Domb, made me think about it, recessions, right, and I think that has contributed to the mindset about homeownership tremendously. And when I think about community land trust which is a tool to

1 ensure permanent affordability, I
2 believe that if we have more community
3 land trust, a lot more of people would
4 feel more comfortable owning homes,
5 because you have that community to
6 support you should anything go wrong.
7 Regardless of how the market changes, 8 you're protected.

And I think that people a lot
10 of times can't always predict what their
11 income is going to be like. They may
12 not have savings. They may not have
13 money to preserve their homes, but with
14 a program like that you do have a safety
15 net.

17 Thank you. All of you, thank you so
18 much for your testimony this evening.
I'm going to call up our next panel. Jamaal Henderson from ACT UP, Carrie Rathmann from Habitat for Humanity, Jenny Greenberg from the Neighborhood Gardens Trust. If any of you have written testimony that you can share with the panel because some of you I did

1 not get.

After that, I have James
Crowder and I think, Andy, both of you are listed together, Susan McPherdan and Ruth Birchett.
(Panel approached Witness
Table.)
COUNCILWOMAN QUINONES-SANCHEZ:
Is Jamaal here, Henderson?
(No response.)
MS. RATHMANN: Good evening.
Thank you for the opportunity to testify
today, and for Council's interest and
the focus on reducing poverty in
Philadelphia. My name is Carrie
Rathmann. I'm the Director of Strategic
Partnerships at Habitat for Humanity
Philadelphia where we build strength,
stability and self-reliance through
affordable housing.
We do this through building
and stabilizing affordable
homeownership. So for our new
homeownership, Habitat builds new or
rehabs homes to sell to hard-working

1 families making between 30 and $60 \%$ of
2 area median income. Often times these
3 are families working two or more jobs or
4 individuals working two or more jobs
5 within the household.
6 We provide an affordable
7 mortgage product where a household's
8 monthly payments including mortgage,
9 current tax and insurance do not exceed
$1030 \%$ of their monthly household income.
11 To date, we have built 218 homes to
12 individuals and families who would not
13 have otherwise been able to purchase
14 homes.

15
16
17
18 incomes up to $80 \%$ of area median income. 19 We've complete nearly 530 across the

20 City to date, bringing the benefits of
21 safe, stable homeownership to more 1300
We also carry out
stabilization repair projects for existing homeowners with household Philadelphians.

We have all seen how
homeownership can be a vehicle to building family and generational wealth.

1 History has shown us that keeping
2 homeownership out of reach are
3 systematically stripping Black families
4 of their homeownership and has been a major factor in creating the wide-spread and entrenched poverty we see in

Philadelphia today.
Red-lining, predatory lending
and denied access to credit that erodes or blocks homeownership has been widely successful in creating a racial wealth gap and elevating poverty across the country and here in Philadelphia.

Certainly wages, education and other bias systems have played a role in creating our persistent poverty level, but we believe that homeownership development programs can play a valuable tool to build family wealth in neighborhood stability in Philadelphia, especially at a time when our strengthening housing market is boosting equity in most neighborhoods, and I do admit that this is a longer gain. Thoughtful approaches to

1 increasing homeownership for
2 Philadelphia's lower economic residents
3 could be foundational to preventing
4 households from slipping into poverty.
5 Homeownership would also help inoculate
6 future generations of those families
7 from doing so as well.
8
long-term residents with large financial investments in their neighborhoods.

Critical mass of homeowners

1 creates the basis for any neighborhood
2 social growth converting vacant lots and
3 structures into affordable homes for
4 sale, helps revitalize entire blocks and
5 communities. And this improves
6 conditions for owners and renters alike
7 and all Philadelphians at large. So we
8 know that homeownership is only
9 appropriate for a specific segment of 10 the low-income renters. The households 11 we assist are just a smidge, and that's

12 the technical term. Over the poverty
13 line for a family of four, the
14 differential currently is only $\$ 1300$
15 annually.

Most renters who live below the poverty line would need additional income and likely reduction of bad debt to be considered for our homeownership program. These renters would require other supports, many of which have been described earlier, prior to any homeownership program or services.

But increasing homeownership opportunities for these thousands of

1 families on the cusp, those with
2 appropriate incomes but still struggling
3 in the general rental market would go a
4 long way to keeping these families from
5 dipping in and out of poverty as many
6 families do.

8 construction keeps traditional market
9 rate developers from building new low
10 and moderate income homeownership. Sale
11 prices are not adequate to cover the
12 high cost of construction. Public
13 subsidy is needed to fill the gap
14 between construction cost and sale price
15 just to break even.
Philadelphia used to fund affordable homeownership development but has eliminated the bulk of programs due to federal budget cuts and the restrictions attached to federal funding sources. The challenges of lower-income buyers' ability to secure mortgages from traditional lenders has created barriers to selling these properties once developed, but Habitat faces none of

1 these challenges.

We hold our own mortgage. We
have a guaranteed purchaser and
alternates well before our properties complete, so nothing ever sits vacant. We know increasing homeownership
requires a much longer view to reducing poverty, but we also know that this investment in homeowners is sound.

To reduce poverty and increase
low-income homeownership in
Philadelphia, we suggest the following:
Think about targeting households from 50
to 60 of area median income. That's about $\$ 45,000$ to $\$ 54,000$ per annually for a family of four, up to $80 \%$ AMI; provide local per unit subsidy with a cap of $\$ 100,000$ so the purchase price can be written down to around $\$ 150,000$ for sale to these families. Additional subsidy or substitution of these subsidies might be found on the private market through Federal Home Loan Bank, PHFA or other philanthropic sources. Amortize any city subsidy over a 15-year

1 period to incentivize owner longevity
2 but allow for equity growth per family
wealth building. Use the Land Bank more
efficiently and effectively to acquire,
assemble and dispose of land at nominal
value for affordable housing.
We urge you also to revisit
the operational requirements right now.
It's showing full financing for a
project before any affordable houser
gets to take ownership of it. We also
encourage you to get full data regarding
the potential inventory vacant
structures that can be targeted for
rehab into homeownership.
Furthermore, don't
disincentivize non- and for-profit
developer partnerships. Consider
allowing nonprofits to directly acquire
their portion of a property allowing us
to realize the full benefit of our
nonprofit status and decreasing cost.
Nonprofit entities acting
alone have benefits on transfer taxes
and other funding sources when they are

1 not tied to for-profit developers, and
2 we lose those sometimes in partnerships.
3 We believe that this is already within
4 the City's discretionary powers.
5 Consider allowing home funds for
6 homeownership creation as has been
7 allowable in the past, but has stopped
8 in recent years. Evaluate zoning
9 changes that would increase density to

Allow developers to build smaller footprint homes, maximize units per lots and meet the needs of low to moderate income buyers. Investigate the city-driven cost drivers, including storm water management and street paving requirements that add considerable cost but cannot be recovered through sale price.

Consider the use of City capital funds for infrastructure and affordable housing discounts for storm water fees. Consider other ways that the City can help reduce the high construction cost of Philadelphia. And

1 in terms of preserving affordable
2 homeownership, we urge you all to
3 consider creating clear guidelines and
4 tracking systems for OPA assessments of
5 subsidized homeownership properties that
6 have a second soft mortgage that limit
7 the resale price.

11 abatements or affordability expiration.
12 Currently, homes with soft seconds are
13 often assessed at values that those
14 families can't actually extract from the
15 market. This is a huge issue for our
16 homeowners, especially in North and
17 South Philadelphia who are finding that
18 overnight their combined mortgage and
19 tax payments would double what was originally anticipated. And finally, please continue to fund critical repair and stabilization for existing homeowners living at or above the poverty rate, but below 80\% of AMI, so thank you.

COUNCILWOMAN QUINONES-SANCHEZ:
Thank you. I'm going to ask Ebony Griffin from the Public Interest Law Center, which was the question that Councilman Domb -- I'm going to ask her to come join the panel since our other guest is not here.
(Witness approached
Witness Table.)
COUNCILWOMAN QUINONES-SANCHEZ:
Thank you. And then we'll ask questions of the entire panel.

MS. GREENBERG: Good
afternoon. Thanks for the opportunity to testify. My name is Jennie Greenberg and I serve as Executive Director of the Neighborhood Gardens Trust. I'm here to offer testimony on the negative impact that the U.S. Bank lien is having on community gardens that serve low-income households across the City of Philadelphia.

> NGT is Philadelphia's
neighborhood garden protector. It's our mission to acquire and preserve

1 community gardens and shared open spaces
2 to enhance quality of life in
3 Philadelphia's neighborhoods. There are
4 upwards of 400 community gardens in
5 Philadelphia, which have been cultivated
6 in historically disinvested
7 neighborhoods on abandoned land to the
8 cooperative efforts of neighborhood
9 residents.

These gardens have become essential community assets that provide healthy green space and a source of fresh affordable produce. Often community gardens are stored land that is owned by the City in a number of private tax-delinquent owners. These gardens are at risk because the gardeners does not have secured land tenure for the precious spaces in which they cultivate food and flowers in the community.

The need to proactively secure and protect vital community-managed open spaces is pressing. Increases in real estate development, land values and

1 speculation are putting decades-old
2 gardens in jeopardy. NGT works to
3 secure ownership for long-term leases
4 for these gardens so they can be
5 protected for community access long-
6 term.
7 We've worked intensively with gardeners and community groups in the City to protect 48 open spaces across the City to date and we're working to actively protect 70 gardens by 2022. Often gardens comprise of multiple parcels of land through different owners. We've been working closely with the City's land holding agencies to assemble land or protect the full garden footprint.

In the past two years, we've been able to acquire 20 parcels of land and 11 community gardens through nominal sale disposition from the City, and we're working with the Land Bank to acquire privately-owned tax delinquent parcels. Multiple gardens, however, have tax delinquent parcels that not

1 only have liens due to the City, but
2 also third-party liens which are a
3 result of a tax-lien securitization deal
4 that the City did in 1997.

> These liens, which we refer to as U.S. Bank liens, I understand are actually now owned to MBIA, which is the Municipal Bond Insurance Association. Because of these liens, we're losing garden properties to sheriff sale or through private sales entered into by speculators.

These liens are like a flag to real estate speculators of opportunities to buy properties cheap and flip them to developers. This is how we lost half of the 20-year-old vibrant food producing St. Bernard Community Garden in West Philadelphia to a new house last year. And this is why we now have to fundraise $\$ 80,000$ to purchase a lot at the Emerald Street Community Farm in Kensington. The Land Bank had acquired two other tax-delinquent parcels at this garden for protection but was prevented

1 from acquiring the last one because of a
2 U.S. Bank lien. These liens are in
3 first lienholder position, so the Land
4 Bank cannot move forward with
5 acquisition of these parcels until the
6 U.S. Bank liens are resolved. A
7 developer has purchased the last parcel right smack in the middle of the garden and we're fortunate that he's willing to wait, but what a waste of time to have to raise money to buy it back now.

Since a system-wide solution seemed far off, in 2018 NGT tried to take matters into our hands to resolve this issue by submitting a proposal to U.S. Bank asking them to assign us their liens and 10 properties with at-risk gardens for nominal consideration in order to further our preservation efforts. The proposal was that they do so as a charitable donation.

After extensive research, we were unable to get a contact directly at the Bank and was directed to submit the proposal through Linebarger who said

1 they would pass it along to their client
2 for consideration. At first, Linebarger
3 said they would have an answer to us
4 within a month. Ultimately, they never
5 got back to us with an answer and
6 stopped responding to my emails.

9 Five Loaves Two Fish garden, a 10 community-based project, to promote

11 wellness and eliminate information
12 disparities about health and nutrition 13 in Hestonville, an extremely low income 14 and food insecure section of West
With this in mind, I want to
tell you about the one more garden, the Philadelphia.

The garden has a partnership with a local school and provides educational programming to elementary students. There are 29 raised beds for growing produce and flowers. In May 2018, NGT acquired two of the garden's parcels from the City. Subsequently, the Land Bank acquired three additional tax-delinquent parcels with the intention to transfer them to us for

1 protection. The last lot which is right
2 in the middle of the garden has more
3 than $\$ 16,000$ due in U.S. Bank liens with
4 all the fees, interest and penalties,
5 and an additional $\$ 8,000$ go to the City.
6 I dread the day we learn that it too has
7 been purchased.

We need the U.S. Bank lien properties to stop being sold at sheriff sale until the situation is resolved. We also need a pathway for liens on high priority parcels for charitable purposes like affordable housing and community gardens to be resolved quickly so we that we can secure them before it's too

A few potential solutions
include: Securing a charitable donation of U.S. Bank liens to nonprofits for specific properties that are critical to affordable housing and community garden projects. Under this scenario the lienholder could assign its lien right to NGT or a similar nonprofit and treat that assignment as a charitable

1 donation. The nonprofit could then 2 protect the parcel from being sold off

3 at sheriff sale and ultimately, the
4 nonprofit could cancel the lien at the
5 time the nonprofit obtains title to the 6 parcel.

Short of securing a donation, the City needs to get an agreement with Linebarger to accept principal-only payments and to waive years of penalties fees and interest charges. We need a revision to the City's acquisition policy to allow the Land Bank to pay off U.S. Bank liens so that they can proceed with their acquisition process, and they need the funds to do so.

And the City needs to develop a clear process by which U.S. Bank liens can be paid off after or just prior to finalizing Land Bank acquisition of our property, whereby we avoid the risk of paying off a U.S. Bank lien and then losing the property to a developer anyway. Thank you. COUNCILWOMAN QUINONES-SANCHEZ:

1 Thank you. We'll have Ebony.

5 Attorney at the Public Interest Law
6 Center focusing on environmental justice
7 in the Law Center's Garden Legal
8 Initiative. Thank you for allowing me
9 to testify today about an issue which
MS. GRIFFIN: Hello. Thank you for allowing me to join the panel. My name is Ebony Griffin. I am a Staff very deeply affects my practice and the preservation of green space in
communities of color and low-income neighborhoods in Philadelphia.

The Law Center commends you for convening this hearing to find meaningful solutions to the problem at hand. In our environmental work, the Law Center uses a variety of methods to ensure that Philadelphia's most vulnerable residents have access to a healthy, natural and built environment, but also that they have a seat at the table and a voice in what happens in their neighborhoods.

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The Garden Justice Legal
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1 Initiative accomplishes this by
2 providing pro bono legal representation
3 to urban farmers and community gardens
4 in Philadelphia in efforts to protect
5 and preserve the City's green space,
6 which is being lost due to development
7 pressure. This development pressure in
8 part stems from the 1997 securitization
9 of tax liens.

10
11

The 1997 tax lien securitization and remaining U.S. Bank liens contribute to gentrification, displacement, urban blight and a reduction in green space. This testimony explains how and also provides potential solutions to the problem. So research and our own experience demonstrates that cleaning and greening vacant lots across Philadelphia results in significant reductions to both perceived risks to safety and actual violent crimes in neighborhoods, including gun violence.

Further, thousands of these lots have the potential to be repurposed

1 as food-producing gardens and green
2 spaces improving the quality of life in
3 low-income neighborhoods while
4 simultaneously mitigating the impacts of
5 climate change, by reducing the surface
6 temperature, creating a cooling effect
7 in areas densely packed with concrete
8 and reducing mortality rates among
9 vulnerable populations during heat wave.

11 the planet warms and sea levels rise.
12 This results in hotter overall
13 temperatures and more severe weather 14 events such as flooding. In urban

15 areas, minor increases in surface
16 temperature can be deadly. In 1997, the
17 City bundled together 30,000 tax liens
18 and sold them to U.S. Bank, a private
19 corporation in order to raise revenue to
As climate change increases, address the school funding crisis.

The City lost money in this effort when investors were unable to collect on many of the securitized liens. The Philadelphia Department of Revenue in a November 2013 report

1 described the results of the 1997 as the
2 worst-case scenario for a tax lien
3 securitization. We've heard from
4 neighborhood developers across the City
5 that properties whose liens were sold
6 remained in limbo for years, unavailable
7 for redevelopment because tax balances continue to be uncollectible. Public agencies could not acquire the property without first paying the lienholder the value of the lien, plus their fees which stymied efforts to get vacant tax-delinquent properties back in productive use.

In fact, then Chief of Staff to Mayor Rendell acknowledged the City's miscalculation regarding the uncollectible amounts in a quote that appeared in a 2001 Philadelphia Inquirer editorial, "The rating agencies missed it, the underwriters missed it, the insurer missed it and the City missed it."

The consequences of the fallout from the 1997 securitization are

1 still evident today. While the exact
2 number in unclear, data from the City
3 estimates that between 3600 and 5500
4 properties in Philadelphia are
5 encumbered by U.S. Bank liens. The
6 liens on these properties are between
7 \$18 million to $\$ 20$ million with a total debt to the City of $\$ 41$ million. And to clarify, the actual principal balance on the liens is between $\$ 18$ million and $\$ 20$ million, and the total $\$ 41$ million includes all the penalties and interest that have accrued since then. So approximately half of the potential clients who reach out to the Law Center for help in preserving a garden manages lots burdened by a U.S. Bank lien. The problems associated with the U.S. Bank lien on a garden parcel manifests in a number of ways. The Law Center regularly receives requests for help from gardeners threatened with losing parcels to sheriff sale. In the absence of a U.S. Bank lien, removing a parcel from the sheriff sale list

1 necessitates a phone call to the
2 appropriate Councilperson's office and a
3 subsequent conversation with the
4 Philadelphia Land Bank about acquisition
5 of the parcel and eventual disposition
6 to the gardener.
However, more often than not we learn that the parcels were part of the large scale securitization of 1997. In these instances, even with Council's support there is little that can be done to save the garden as growers are often unable to pay the lien and the exorbitant fees that accompany it.

This usually leads to a developer purchasing the property and replacing the garden with luxury housing units out of the reach of the existing community. This dynamic ultimately contributes to a sharp increase in property taxes and displacement of long-term lower income residents.

Once, such garden was lost to a developer because of a U.S. Bank lien. The garden had been tended by an elderly

1 resident who used the produce from the
2 garden to feed himself. He had
3 previously reached out to the City
4 regarding a title transfer. However,
5 the presence of the U.S. Bank lien made
6 this impossible. Eventually a developer
7 purchased the garden at sheriff sale and
8 plans to replace it with a luxury
9 condominium.

10
11
12

23 in assisting with our mission. However,
U.S. Bank liens even make it difficult for low-income gardeners to use the law as a means to preserve their gardens. Because of the increase in gardens being lost to sheriff sale, the Law Center developed a training program to teach other attorneys throughout the City how to represent gardens.

Since April of 2018, we have held six of these training programs with one more scheduled for this year, December 5th to be exact, and we have recruited over 100 attorneys interested often large law firms represented on our list of volunteers have conflicts of

1 interest and cannot represent clients on
2 parcels with U.S. Bank liens.
Another garden was nearly lost at sheriff sale after U.S. Bank attempted to collect on its lien. The parcel was home to a community memorial garden formed after a gas explosion destroyed houses and killed at least two people in 1973. The sheriff sale process was postponed. However, the Land Bank was unable to acquire the parcel for disposition to the gardeners due to the U.S. Bank lien. Moreover, the U.S. Bank lien made it impossible for the gardener to secure legal counsel. Ultimately, unable to reach an agreement with U.S. Bank, the gardeners resorted to a crowd-funding campaign in order to clear the lien and obtain an attorney.

The presence of U.S. Bank liens significantly impairs the ability of the Land Bank to put vacant land back into productive re-use. As such, long abandoned parcels remain overgrown,

1 littered with trash, drug paraphernalia
2 and other debris. Abandoned
3 tax-delinquent properties create a
4 vicious cycle of blight in urban areas
5 throughout the Commonwealth.
With approximately 43,000

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vacant lots, the problem is particularly
```

    acute in Philadelphia. The majority of
    vacant land in Philadelphia is clustered
    in Council Districts 3, 5 and 7. These
    districts also have the highest poverty
    rates in the City on average.
    Over 300,000 Philadelphians
    live on blocks with one or more
    abandoned houses or parcels. This large
    inventory of vacant land not only
    decreases the value of neighboring
    properties but burdens residents and
    local government as vacant properties
    create significant health and safety
        issues.
    So solutions, to mitigate the
        inevitable and continued gentrification
        displacement and loss of green space
        facilitated by the presence of U.S. Bank
    1 liens, the City must develop a short2 term and long-term strategy. As the

3 first step of the short term policy or
4 strategy, the City must place a
5 moratorium on sending garden parcels to
6 sheriff sale until it can assure that it
7 has the ability to acquire those parcels
8 if the U.S. Bank liens are present.

This will prevent the gardens from being lost to the developers while the City develops a longer term solution. Secondly, we encourage the City to pass legislation authorizing the Land Bank to acquire parcels with U.S. Bank liens re-empowering them to work towards putting vacant blighted properties back into productive re-use.

Finally, for gardens able to pay a portion of the U.S. Bank liens, the City must negotiate an easily, navigable accessible system that
eliminates penalties and allows individuals to enter into payment arrangements for the principal balance.

For the long-term strategy,

1 the City must allocate funds to pay off
2 the U.S. Bank liens in their entirety.
3 The estimated total cost of the City to
4 pay off the U.S. Bank lien balance is
5 \$41 million. However, the City could
6 likely negotiate a reduction in
7 penalties with the lienholder.

1 City's vacant land. We are happy to
2 engage and work through solutions. And
3 thank you for listening.
COUNCILWOMAN QUINONES-SANCHEZ:
Thank you. Councilman Domb had a question very early on, so I'll let him.

COUNCILMAN DOMB: Thank you. Thank you for your testimony. I'm just trying to understand the U.S. Bank liens. You're saying in your testimony that the liens on the properties are \$18 million to $\$ 20$ million. Are those the liens from the City?

MS. GRIFFIN: Those are the liens -- yes, the liens that were securitized and the principal balances that are owned by U.S. Bank or it's not U.S. Bank anymore, but that are owned and would be owed, the principal balances are between $\$ 18$ million and $\$ 20$ million.

COUNCILMAN DOMB: So those are mostly I assume real estate taxes?

MS. GRIFFIN: Right.
COUNCILMAN DOMB: And then the

1 penalties and interest take it up to \$41
2 million?

3

MS. GRIFFIN: Yes.
COUNCILMAN DOMB: I just want
to make sure $I$ understand the numbers.
And do we have any idea how many of
those properties, I'll say 5,000 roughly
properties, how many of those are
actually gardens, do you know?
MS. GRIFFIN: There are 400
gardens in the City. Not all of them
have U.S. Bank liens on them obviously.
And again, we're working through the
urban action strategic process that will
sort of explain exactly how many parcels
there are, but we don't really know
right now.
COUNCILMAN DOMB: So do we
have any idea what the market value is of those parcels, of those 5,000 parcels?

MS. GRIFFIN: No.
COUNCILMAN DOMB: We don't
know that one, because we can look that up through I guess OPA. It's not

1 accurate of course, but it's the only
2 source we have just to figure out. What
3 I'm thinking of is does it make sense
4 for the City to try to wipe out these
5 liens, pay the negotiation of whatever
6 it is, maybe it's not $\$ 18$ million or $\$ 20$
7 million, maybe it's $\$ 25$ million, but not
$8 \quad \$ 41$ million, and then provide the
9 community gardens and then figure out
10 how through the Land Bank sell the
11 balance of the inventory to pay for the
12 whole purchase.

16 low-income communities and communities
17 of color. And also, I didn't really 18 mention but this inability to really

19 acquire parcels that have U.S. Bank
MS. GRIFFIN: I think that makes sense, especially considering the impact that this loss is having on liens on them has a huge impact on affordable housing as well because it prohibits the Land Bank from being able to acquire those parcels and then sort of broker the affordable housing deals. COUNCILMAN DOMB: Right.

1 We've been hearing about these for a
2 while, so I think the City is going to
3 have to take the step to negotiate this
4 and take them over and then figure out
5 how we provide gardens and how do we get
6 the market value back from the rest of
7 the properties. Okay. Thank you.
8 Thank you very much.

COUNCILMAN DOMB: I did.
MS. RATHMANN: And before, I want to say that we are the banker, the caseworker, the developer, the construction, so we are everything. So our current all-in cost is $\$ 340,000$, but sticks and bricks is much lower than

1 that and that includes -- we had to also
2 redevelop the street and stormwater
3 management, so there's a lot in that but
4 I would argue all of those different
5 companies in the market ecosystem would
6 be more expensive than --

COUNCILMAN DOMB: And you're providing the financing for --

MS. RATHMANN: Yes.
COUNCILMAN DOMB: What is the interest rate on that financing today?

MS. RATHMANN: Today it's 0\%.
COUNCILMAN DOMB: That's pretty good.

MS. RATHMANN: I will say in perpetuity we changed our language to be an affordable product so that payments will always stay the same, but maybe we will subsidize more so that a bank will originate the mortgage, because you can't build new houses with hugs and with high fives, what we get now.

COUNCILMAN DOMB: Just to make sure I understand, you're giving 0 interest rate loans so all they're

1 paying is principal?

6 that debt and sell it? can have cash at closing. down, that's a good -- we haven't capital to buy it down. of the loan, of the interest rate. around.

MS. RATHMANN: Correct.
COUNCILMAN DOMB: And if you were to put an interest rate on it and subsidize it, you could then package

MS. RATHMANN: We currently do
leverage debt after the fact. So we could have banks originate it so that we

COUNCILMAN DOMB: So would it be cheaper for you to go to a bank, have them originate it and you buy it down?

MS. RATHMANN: And us buy it thought about it. But we don't have the

COUNCILMAN DOMB: Well, you have the capital to lend. Instead of lending the loan, you can do a buy-down MS. RATHMANN: Yeah, but that -- I have to think about that. We haven't thought about it the other way

COUNCILMAN DOMB: That's the tool we used in 1981 when rates were 20\%. You have to understand the home you buy today for $\$ 200,000$ has the same payment as the home back -- I'm sorry. The home you buy today for $\$ 900,000$ has the same payment in 1981 was $\$ 200,000$ because of interest rates. So the power of interest rates may be a good maneuver to get that rate down and free up your money.

MS. RATHMANN: Also, our folks do not get mortgages on the private market. They are not attractive to a private market.

COUNCILMAN DOMB: But you're lending the money now?

MS. RATHMANN: We are lending it to folks that a bank would deem a little more risky, but the investment is in a legacy and years and years to come, so what we see is our -- the children of our homeowners are going on to college. They are no longer sort of in jeopardy or vulnerable to poverty. So it's an

1 investment in breaking that cycle.

COUNCILMAN DOMB: But if you guaranteed the loan, okay, the bank would have the guarantee of your company basically. You might be able to get the loan that way.

MS. RATHMANN: No, that's a -we hadn't thought about sort of flipping that. It's something to think about.

COUNCILMAN DOMB: All right.
Thank you. If we can be of help, let us know.

MS. RATHMANN: Thank you.
COUNCILWOMAN QUINONES-SANCHEZ:
Thank you. You mentioned, Carrie, in your presentation the issue of construction cost. Have you compared it to your other sites and where Philadelphia falls?

MS. RATHMANN: Other Habitat affiliates?

COUNCILWOMAN QUINONES-SANCHEZ:
Yes.
MS. RATHMANN: Ours are much
higher -- I mean, not compared to

1 San Francisco and stuff. We have not
2 done a really good comparative study,
3 that's also a good point, but I know
4 that ours are higher. So, for instance,
5 the southern affiliates and suburban
6 affiliates, their costs are much less.
7 I do know that anecdotally.
COUNCILWOMAN QUINONES-SANCHEZ:
Yes, if you could maybe by the end of this process, provide a comparable market, whether it's cc'd, you know, taking out those outliers of San Francisco and some of those other places, that would be helpful.

I just want to put on the record and with Ebony, Councilman Domb knows that I have a U.S. Bank lien map in my office. I make everybody look at it when they walk in. Mo's been in my office. He can vouch for it. Beth's been in my office. She can vouch for it.

One of the things that, and we've talked about this on the record, I've been asking the Administration, I

1 asked for eight years under the Nutter
2 Administration and I'm in here year 4 of
3 asking this Administration for some sort
4 of process. They are concentrated
5 swaths of this land, for me South
6 Kensington which is rapidly gentrifying,
7 has a concentration of hundreds of these
8 parcels and we have not been able to get
9 the political well within the
10 Administration to look at this.

11
12

I know that there is a
commitment by the current Chief of Staff to do an assessment. I would hope that along with your advocacy and some of the advocacies, and $I$ know on a district-by -district basis different people have different plans for it, but it is absolutely a portfolio that has value, that can help us generate affordability, green space and make some money, right, if we can multi-task that way.

So I appreciate you putting this on the record. As you know, we work with Emerald Farm and we're working with others and it is most frustrating

1 to watch people lose a property that
2 they've taken care of for many years
3 because of our inability as a city to
4 create a pathway to ownership, because
5 this is about ownership, a pathway,
6 right, people just want to know how do
7 they get their -- so I appreciate your
8 advocacy and I look forward to
9 continuing to work particularly with the 10 Public Interest Law Center and trying to

11 develop that to get this done. Thank
12 you so very much. Any other questions
13 from the panel?
(No response.)
COUNCILWOMAN QUINONES-SANCHEZ:
okay. Seeing none, I'm going to -- I took myself out of order here. Andy, if it's okay, I'm going to ask some of the other folks who have been waiting for a while. Do you have your written testimony that we can put on the record? MR. FRISHKOFF: I submitted the written testimony by email. I don't need to take up time to speak today, so that's fine.

COUNCILWOMAN QUINONES-SANCHEZ:
I would greatly appreciate it.
MR. FRISHKOFF: I may have to
leave before the proceedings are over.
COUNCILWOMAN QUINONES-SANCHEZ:
Okay. Good enough. Thank you so very
much. And $I$ was going to ask Susan for
the same. Do you have written
testimony?
MS. McPHEDRAN: I do. I can
happily give that to you to save the time.

COUNCILWOMAN QUINONES-SANCHEZ:
All right. Thank you. So I'm going to go to Ruth Birchett, Allison McDowell, Jennifer Bennetech and then Judith Robinson.

MR. FRISHKOFF: Councilwoman, so Mr. Crowder was not -- he was speaking on separate testimony even though we were going at the same time so I wouldn't want to speak for him.

COUNCILWOMAN QUINONES-SANCHEZ: I'm sorry, since $I$ took you out of the order. James, if you can join us then

1 from PolicyLink. So I'm going to go
2 James, Susan, Ruth Birchett and then I'm
3 going to go Allison, Jennifer and
4 Judith.

6 Table.)

9 Yes, please. I'm sorry.
MR. CROWDER: Start? Eric for the invitation to speak today and take part in such an important discussion. Again, my name is James in an organization called PolicyLink. Oakland, California but we also have offices in D.C. and New York where I what works because we feel that the
(Panel approached Witness

COUNCILWOMAN QUINONES-SANCHEZ:

MR. CROWDER: Good evening,
Councilmembers and Subcommittee Members.
I would first like to thank Tayyib and Crowder, Jr., and I'm a Senior Associate

PolicyLink is a nonprofit research and action institute founded 20 years ago. It focuses on racial equity and economic inclusion. We are based in work out of. Our tagline is lifting up

1 solutions to the problems that cities
2 are facing are already there in the 3 people directly impacted and with the 4 folks on the front line.

9 residents, particularly residents of
Our job is simply to link the voice of the community to leaders willing to advance systemic policy change that benefits low-income color. Prior to joining PolicyLink, I spent several years as a program officer of the Philadelphia LISC working with Andy, and community-based organizations across the City, primarily in West Philly, supporting comprehensive resident-driven neighborhood development plans, like Equitable Development Plan Strategy for West Philadelphia.

As I reflected on how to prepare my testimony today, I kept coming back to the terms equity and equitable development and how these terms are becoming almost ubiquitous of late. I was encouraged to see the City's housing for equity action plan

1 was released last fall and the growing
2 with equity inclusive economic growth
3 plan, which also includes PolicyLink's
4 definition of equity which is just and
5 fair inclusion into a society in which
6 all can participate, prosper and reach
7 their full potential.

Both plans are laudable steps in the right direction of using equity lens to support low-income people of color in Philadelphia as growth in the City continues. Maintaining a racial equity lens is important given that the resources and supports needed to help low-income people reach their full potential may vary for different racial and ethnic groups.

For example, the factors pushing families into homelessness differ for Black households in comparison to Whites. While serious mental illness and family problems are more likely to be precursors of homelessness for White individuals, social economic disadvantage furthered

1 by a racial discrimination are more
2 important precursors for Black
3 households.

5 likely to have difficulty finding a job
6 or they have past evictions or they have
7 the salary to pay their rent but can't
8 afford the lump sum security deposit
9 required to move into a new place or the
10 landlord may not accept housing
11 vouchers. So while I'm excited about
12 the Housing Equity Action Plan and the
13 Inclusive Growth Plan, they are just
14 that, plans.

Low-income people of color in
Philadelphia are used to plans. Just
ask the low-income homeowners of color in the area currently known as Society

Hill. They were displaced because of
Urban Renewal Plans, or the residents in
Chinatown whose neighborhood was bisected to accommodate highway plans. Again, plans are plans. Actions speak, as does inaction.

Just ask the low-income

1 residents of color that once lived in
2 Queen Village or Graduate Hospital.
3 These neighborhoods were both once home
4 to thriving communities of color. In 5 fact, in 1890 the area was home to a

6 quarter of the City's Black residents, 7 the largest population of any Northern

8 city at the time. However, unlike
9 Society Hill or Chinatown where the risk 10 of displacement to low-income residents

11 was documented and well-known,
12 researchers and policymakers claimed to be shocked that there was no way to know that these neighborhoods would change so much.

For example, Queen Village was
50\% Black in 1970 and 5\% as of 2010.
And Queen Village and Graduate Hospital, the displacement that occurred stems from the inability for low-income people of color to compete in an unfettered housing market. If development is to be equitable in the way that the City has embraced, the challenge in front of this group is to ensure that everyone is able

1 to benefit and reach their full
2 potential.

3

9 for us to feign ignorance. The
Guardrails must be put in place to avoid the demise of communities of color and the disruption of the often fragile social networks that low-income people of color depend on to survive. As we forward, the data is too abundant assessment of fair housing the City completed a few years ago explicitly warned about the risk of displacement in areas north and south of Center City due to economic pressures.

Similarly, the areas of concentrated poverty in the City include low-income homeowners and simply could not afford to make repairs to their home without access to capital. This is particularly troubling given the Reveal Report last fall that confirmed racially-biased discrimination against people of color for both mortgage lending and home repairs. And I heard you mention CRA work that you did.

Essentially, banks are
satisfying their CRA obligations by
making loans to White borrowers in
gentrifying neighborhoods. Just like Queen Village and Graduate Hospital, low-income people of color are simply unable to compete in these housing markets. This includes opportunities to gain entry to the neighborhood as well as benefit from new amenities.

So where are some equitable solutions, what can be done to protect low-income Philadelphians? I would like to invite you three approaches that other cities have undertaken. The first Ebony already mentioned, Community land trust. In 2018, the city of Buffalo transferred 50 vacant city-owned properties to an entity called the Community First Alliance that includes residents and community-based organizations. Vermont, which is the state with the most COTs, also managed to achieve this distinction by the transfer of publicly-owned properties.

Number two, consider
replicating the Tenant Opportunity To Purchase Act. In Washington, D.C., multi-family property owners are required to give notice when they plan to sell the property. Tenants are then able to pull their funds and negotiate with the seller. If tenants choose to forego their Opportunity To Purchase Act, they should have the opportunity to assign those rights to a qualified, affordable housing provider, Community Land Trust or other nonprofit. And to preserve affordability, cities should ensure that the third-party purchaser will maintain the property as affordable.

And finally, explore tax increment finance. My understanding is that TIFs have not been widely used as they could be because of the tax abatement. Historically, when TIFs were used, bonds were issued as a way to jumpstart development. Portland doesn't use bonds. Instead the City targets the

1 neighborhoods with the greatest risk of
2 displacement, designates a TIF. From
3 this approach, they managed to capture
$4 \quad \$ 250$ million to be used for affordable
5 housing.

17 Thank you.

> As Philadelphia considers what
the next iteration of a tax abatement will be, I invite leaders to consider how to harness the power of the same hot markets that's threatened to displace low-income residents. There's a formula that could be developed that ensures that the School District still gets what it needs and that low-income residents of color are protected. Thank you.

COUNCILWOMAN QUINONES-SANCHEZ:

MS. BIRCHETT: Hello. My name
is Ruth Birchett. I'm founder of
Heritage Community Development
Corporation and I also represent
Heritage Homeowners Association RCO.
Living in North Philadelphia where we are in the 5th Councilmatic District, we have come to experience the fact that

1 poverty is big business.
The miserable statistics that
we live under every day are often used,
routinely used to acquire community
block grant funding and funding for
urban renewal. Yet our neighborhood is
not benefiting from it. And what's
really harmful to see, particularly for
families like mine who have been in this
community for so long, for my family
it's 70 years next year, to see the
diminished value of our homes surrounded
now by vacant lots and abandoned
buildings where councilmatic prerogative
has intentionally deprived our area of
rehabilitation over the span of at least
four decades.
building up that's happening now is for
the benefit, not of the people who have
weathered the worst storms, the riots,
the gang warring, the police brutality,
all of this, that we're the most
threatened to lose the homes that we
love. For my family, it's five
for

1 generations. 11 the mass demolition of homes and the 12 failure to preserve the architecture

13 that was here in North Philadelphia, 14 homes that are a lot younger than the

15 homes in Society Hill and nobody is
16 taking a wrecking ball to Society Hill, 17 but this African-American community has
18 been destroyed.
And so, my discussion is about
the production of poverty and the poverty pimping that has happened along the way and what this Council subcommittee can do to try to make amends. Part of it $I$ would say is when you look at the neighborhood transformation initiative, which just mass destruction of our community with

If you think about the marble three-story homes that were at the intersection at 21 st and Diamond Street that no longer exist, the same homes at 15th and Diamond Street, the brownstones that have been destroyed, the mansion that existed at Broad and Girard where

1 now there's a KFC, just not a focus on 2 preservation whatsoever.

9 increase the water table. Where did 10 that water go? My dad said that water

11 will always find a way. It went into
12 people's basements. It changed the

18 water underneath. And so, I would like
19 for City Council to engage the Army
20 Corps of Engineers to survey
21 neighborhoods in Philadelphia that were
22 the intentional -- that were the target
23 of mass demolition, because the Army --
24 I called them. I actually reached out
25 to them quite a while ago, and an

1 individual citizen cannot engage them.
2 A nonprofit cannot engage them, but a
3 municipality can. And this is a debt
4 owed to these homeowners who now are low
5 income and don't have the financial
6 wherewithal to make the repairs that
7 were caused by the City of
8 Philadelphia's grand design for changing
9 our -- vacating our neighborhoods
10 basically, vacating African-American
11 homeowners from the community. We don't
12 have the financial wherewithal to make
13 those changes.

And then when you look at the fact that those investors who are now building where the different lots and vacant homes were, many of them are damaging the homes of the neighboring homeowners. And there's no -- this is happening over and over and over again. And many of these homeowners are elderly and there's no recourse. There's nowhere to go. There's no one to call.

L\&I isn't holding people accountable. There's big divots in the

1 streets and so there's potholes all over
2 the place. There's construction nails
3 all over the place. People are getting
4 flat tires. Big heavy equipment is
5 bumping into people's homes. People's
6 fences are being destroyed and there's
7 nowhere for anyone to go to. Not
8 everyone can afford an attorney.

So as you talk about housing
here, how do you preserve the existing homes? It is all the things that people sat here and talked about, it does include all of that. But it also includes the fact that there is no stewardship on the part of this City government over these years, and our community is bleeding, bleeding because we're losing our good families. The quality of life has deteriorated to the point where we have more neighbors that are four-legged than two-legged, the raccoons, the possums, the rats, the short dumping. There's no accountability on the part of Licenses \& Inspections or the Streets Department or

1 the Police or whoever else to stop these
2 contractors from short dumping in our
3 community. I'm just stunned.

5 students, this exact same thing. Temple
6 University, there's no -- there's just
7 nobody holding people accountable and 8 we're being frustrated out of our own 9 community. People are deciding to just, 10 I'm getting out of here. There's

11 nothing more to do. And then you add to
12 that, the 22nd District for decades and
13 decades has been a training ground for
14 the Police Department. And so, we're under a microscope there.

I want to tell you that the bill that City Council recently passed, 190606 which will expand the use of eminent domain to acquire people's properties even though the person might have an agreement is the worst assault on private citizen's assets that I ever heard of in my life. And I said it at Council and I'll say it here too, that Supreme Court Justice Sandra Day

1 O'Connor wrote in an opinion that
2 eminent domain was never meant to rob
3 American citizens of their property.
4 Many families only owned that one
5 property. And so, please seriously
6 consider and look into engaging the Army
7 Corps of Engineers.
$8 \quad$ I will say also that the
9 Philadelphia Housing Authority, 90\% of
10 the inventory exists in North
11 Philadelphia. I got that from Herb
12 Wetzel, who is the former Executive
13 Director of the Redevelopment Authority
14 and now serves as the Executive Director
15 of Community Development for City
16 Council.

17

So what's the impact? And
also, PHA has been the largest landlord in the state of Pennsylvania. So what's the impact when PHA begins to sell off what they view as surplus properties wholesale to investors? What's going to be the impact for those of us who are homeowners here in North Philadelphia?

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The impact is that we're going
```

1 to be eventually priced out of our
2 homes, that those people who are capable
3 of gaining access to tax credits and
4 things of that sort to build and take 5 advantage of tax abatements and all of

6 that, that they gain an advantage over
7 us that leaves us vulnerable to losing.
8 I say this also because -- and
9 I know you're doing this already and I'm
10 grateful that you are, looking at the
11 Office of Property Assessments, because
12 I would tell you that when I purchased a
13 home and had a 10-year tax abatement,
14 during that tax abatement season, my

17 November. As soon as the 10-year tax
18 abatement expired, OPA decreased the
19 value of my home by $\$ 162,000$. That's home was valued very, very high, over $\$ 250,000$. As soon as -- and it was in suspect. That is suspect. And I have the documentation to show to you. And so, I want to say too -and I'm glad to hear them talking about the side yards, because many families that have been in the neighborhoods over

150 years who have a side yard now have
2 been taken care of side yards for
3 decades, have suddenly found them -- and
4 two of them are on my block, have
5 suddenly found that the property they
6 have been taking care of that they have 7 been -- in one case, the woman literally

8 has created a driveway and manicured
9 lawn and all of that, that the property
10 has been sold out from under them. But
11 they were told years ago by the Council
12 office that they owned and had rights to
13 that property. Well, apparently not so,
14 because now all of a sudden these
15 investor are showing up and telling
16 people that this is their property. And this woman on my block literally had to buy the lot back from an investor. And so, this is wrong. When is Philadelphians, when are we as Philadelphians going to be first? I'm hearing that people are calling Philadelphia Little Manhattan. I don't live in Manhattan. I don't even like New York. So what about Philly first?

1 Do what you have to do to make sure that 2 we are taken care of, particularly those

3 of us that have survived the worst
4 times.
5 I was sitting on my steps the 6 night of the riots. I've seen too much 7 here in this city and it's not fair for us to be struggling the way that we're struggling, and there's got to be an end to the poverty pimping and the regulating of the poor.

COUNCILWOMAN QUINONES-SANCHEZ: Thank you, Ms. Birchett.
(Applause.)
COUNCILWOMAN QUINONES-SANCHEZ:
We have a panel of three other folks, so I'm going to --

MS. McDOWELL: Yeah. My name is Allison McDowell. I live in the 5th District. I'm a citizen. I'm a public school activist and now, it's brought into poverty evidently. I wanted to speak briefly on an issue related more to supportive housing and unhoused folks and pay-for-success finance and ethical

1 implications around data surveillance of
2 the poor through these new financial
3 systems, which is something I don't
4 believe of lot of people are really
5 thinking ahead about.

7 context, like when we think about
8 poverty, really the answer is that
9 people have living wage employment that
10 they can support themselves, right, like
11 that's how you solve poverty by
12 redistributing the resources. And right
13 now in this moment nationally and even
14 globally, the wealth and power is
15 concentrated in the hands of so few
16 people and until you can shake that
17 loose, you can make the poor jump
18 through every hoop and do every right
19 thing and it's not going to make Jeff
20 Bezos' money come down to them. It just
21 isn't.
And if you look at the workforce innovation and Opportunity Act Plan that looks at job projections for Southeastern Pennsylvania, of the top 10

1 highest-growth area jobs, I think one 2 was $\$ 50$ an hour, like manager. One was
$3 \$ 30$ that was an accountant, and
4 everything else was $\$ 10$. So we can't
5 even have this housing conversation when
6 we're talking about our highest-growth
7 jobs projections are $\$ 10$ an hour. That
8 clearly means they're planning on tons
9 of people running into supportive
10 housing.

11

23 leadership interestingly and the
And in 2016, the Economy
League of Philadelphia created a white paper saying we're going to grow the impact economy Philadelphia, because what do you do if you have a lot of poverty? Well, you're going to turn that into a profit. So essentially we're creating, as Ms. Ruth was saying, an industry around managing poverty as a global investment market. And this was set up largely through the Rockefeller Foundation under Judith Rodin's aftermath of the housing crisis, and for the last decade has been ramping up and

1 evidently we are the crucible of it
2 because they said we have a lot of
3 poverty, we have a lot of rich people in
4 the region who -- we have a lot of
5 expertise in these innovative financial
6 instruments and we have elected
7 officials who are interested, and this is at the state and local level, so I'm hoping once people get a handle on what this actually is -- pay-for-success finance was social impact bonds. Those are more complex.

Now, they're really calling it
pay-for-success or social-impact partnerships. But essentially, it's outcome-based contracts where the government outsources and privatizes, as we're seeing with the housing, services to a nonprofit provider under a performance contract. And then nonprofit secures investors to invest in the services. And if they meet the performance metrics of the contract, they secure profit by saying because we provide service through supportive

1 housing or precare, these other things,
2 we have staved off some more expensive
3 future costs. So that cost is
4 negotiated in between.
5 So essentially, we are
6 creating the poor as data commodities
7 for global hedge funds, because the investors actually plan to securitize that debt on privatized service delivery. And this isn't just Philadelphia. This is national. This is going through third sector, capital partners, social finance, social innovation fund, every -- Goldman Sachs, the Vatican Bank, the Kaiser Permanente, every big pot of money because they have to figure out how to keep it rolling when the poor can't buy anything. So you package the poor like the -securities of the mortgages, only now it's poor people, and that's what is being set up. So I want people to understand right now in Austin, Michael Bloomberg is funding putting unhoused folks on

1 block chain. They're creating block
2 chain identity systems to pull these
3 data assets so the poor is based in
4 predicted analytics, so all of the
5 things we've been talking around
6 historic structural racism and how this
7 reverberates over time, that this is
8 continuing on because it's based on a
9 baseline of impacting a poor person. So
10 you use predictive analytics and big
11 data to make a prediction on your impact
12 on their life.

And as we have these block chain identity systems and we have smart cities and Internet of things, and even this little name tag, I had to get my picture taken and there's a bar code, so it's not all robots, like even just $Q R$ codes collect data on people and we have to realize that the poor -- the kiosk downtown when they plug their phones in, the poor, that pings against -- they're collecting and doing predictive profiling on the poor for many purposes, but also to figure out what Goldman

1 Sachs is going to get on their impact
2 deal.
3
4 Actually, at this summer's National
5 meeting, they submitted -- they passed
6 resoundingly a resolution of posing
7 linking public benefit systems to
8 blotching identity and the staff of
9 California has issued their NAACP
10 resolution against pay for success in
11 California.
I'd like for you to look at
what the implications are because I
would hate for our municipal identity
program to go that direction. I think the poor should be entitled to services, not as a data commodity for global hedge funds. The other pieces, I know the Reinvestment Fund testified at one of the previous hearings. They are a major investor in these types of products.

The housing -- the Welcome Home social impact bond in Santa Clara which is one of these early pilot programs, they have deal evaluators to

1 make it all fair so that they evaluate
2 the data. The data evaluator for the
3 Welcome Home social impact bond in Santa
4 Clara is Palantir.
5 If you guys don't know what
6 Palantir is, Palantir is Peter Thiel's
7 company. It was started by In-Q-Tel,
8 the CIA's venture capital firm. It's
9 involved in border and customs control,
10 ICE, predictive policing, a lot of
11 undercover profiling and risk profiling.
12 So now, you're an unhoused person and
13 you're in Santa Clara and the
14 Reinvestment Fund's money is riding on a 15 deal that Palantir is running your data. So I don't think enough people are understanding that this is actually what's happening and it's still early, but I would hate for us to start creating systems where we're trying to find housing shelter for these people making $\$ 10$ an hour in the next years that are mostly going to be Black and Brown folks who have been systematically deprived of access to stability in their

1 lives to be thrown into this new world
2 of $Q R$ code impact management, because
3 soon it's not even going to be social
4 workers managing this. It's going to be
5 AI who are making these decisions.

7 that I would hope that you guys would
8 look into this more closely at what the
9 implications are in turning the poor
10 into a commodity, because no one should
11 be a commodity for Goldman Sachs. And
12 this is here. Project Home is doing pay
13 for success now in Philadelphia and
14 Sister Mary Scullion opened the Total
15 Impact Conference the first year she did
16 it, not this past but the first opening
17 conference she gave the welcome remarks.
18 So we have to consider too what it means
19 for faith-based housing in a world where
20 we have mass poverty, and what the
21 behavioral expectations are. It's
22 just -- there's a lot of ethical
23 questions, so thank you for your time.
COUNCILWOMAN QUINONES-SANCHEZ:
Thank you so much.
(Applause.)
MS. MCDOWELL: You guys know
about pay for success?
COUNCILWOMAN QUINONES-SANCHEZ:
Yes, we've heard the term. Thank you.
And our final panel, Jennifer and Judith
Robinson. We are putting on the record
the testimony of LISC and Susan of Mission First Housing.
(Panel approached Witness
Table.)
COUNCILWOMAN QUINONES-SANCHEZ:
And just for the record, there is a
two-page fact sheet on the Special
Committee on Poverty if you didn't pick it up. It gives you a background committee and process timeline. In the back, it gives you the membership of all the different people involved. And at the end of the sheet, it gives you our website which is www. philcouncil.com/poverty.

We have an active webpage
where you can provide feedback questions. I also encourage you either

1 directly through my Office or the Chief 2 Clerk's any additional information that 3 you want to provide, questions.

4 Anything on the record for the Committee
5 will be put on the official record of
6 these proceedings, so thank you. Thank
7 you for your patience.
Jennifer was here first,
Ms. Robinson, so I'm going to let her --
MS. BENNETECH: She can go
first. It don't matter.
COUNCILWOMAN QUINONES-SANCHEZ:
Are you sure --
MS. ROBINSON: Good evening.
My name is Judith Robinson. I am here to testify on Resolution 190239. I am a Committee person in the 32 nd Ward and a representative of the 32 nd Ward, RCO. I am a very long-term real estate professional, real estate broker and I am an advocate.

I first want to say housing is
shelter. As we talk about a Special
Committee on Poverty Reduction and
Prevention, it's an economic issue.

1 Every economic project that we move
2 forward with in Philadelphia, and I'm a
3 native, and, boy, we are booming,
4 wouldn't you say.
5 Every last one of those deals
6 booms in the air, has a series of job
7 opportunities from pre-apprenticeship, internships, et cetera. We can attach opportunities to every last one of those jobs and activities going on in our great city, the green economy, every TIF, every empowerment zone, every opportunity zone, every single project.

If we were truthful, if we were following those rules and regulations, if we were reading the fine print, we would be making certain that poverty is being attacked at every turn. Leave no one behind. You know, as a native of this town, I'll tell you the truth, and as a real estate professional, $I$ enjoy the benefits of $a$ higher-priced property to be honest. I enjoy the benefits of all of this activity going on. 4 lot of things. But what concerns me is 5 that we don't use government policy to
6 attach these poor people, the
7 unconnected, to these projects, that you
8 all can do. You all are in policymaking
9 decisions. PolicyLink, for real.
I can be eating and drinking every night having a good 'ole time in my town, and I'm really happy about a So I'm going to say government policy do no harm, do no harm, et cetera, let's get it right, because you can prevent poverty. We can really reduce it. I really would be proud if we do that. When $I$ hear statistics from Community Leader Services from Rashidah Phillips, Black women are $70 \%$ of Philadelphia of about 22,000 evictions per year. That's more than some person that just doesn't want to pay their rent. That's an economic thing, okay. So we can do something about it. We can attach those people to opportunity. Starting from the education system, which we're talking

1 about environmental issues and those are
2 very important issues, but what about
3 the low reading rate and the low math
4 rate. We're going to free up the bill
5 to spend more money, use the same unions
6 that the children's fathers and parents
7 don't have opportunities with. We're going to spend this money, but then you're still going to have 18\% and 20\% reading on grade level and doing math on grade level. Just unconscionable for what's going on in this town.

Like I said, I'm a
businesswoman. I see it. Boy, we got bones all in the air. And I say to myself, wow, why can't we make that connection. So if you all are serious, let's talk about solutions. Let's not allow PHA, like some of you all allowed and who voted to allow PHA eminent domain, taking African-Americans' land and -- with Brewerytown just as the market was increasing. How did you do that? And then you act like you don't understand looking through me. No, you

1 cannot look through me. I got 30 years
2 of real estate behind me. Respect me
3 and stop with the nonsense.
If we want to really make the

1 connection -- scattered sites, PHA has 2 scattered sites. I'll just get to the

3 point. We can empower all of the PHA
4 tenants who live in scattered sites.
5 They have purchased those properties.
6 Some of them have been in those
7 properties for 20, 30 years. Please
8 give them a deal, a real deal, like
9 better than what you give the
10 developers.

11
12

PHA has had about four
auctions now, selling, wheeling and dealing with developers, but haven't sold to tenants who they promised back in, what, the 70 s or so with the 5 H program. Council sir, I've mentioned this to you before and I'm going to come and talk to you about how we can do something about that with a pilot program, because I've never heard a poor person say $I$ want marble bells and whistles.

When I sell houses, everything from the raggediest house to the cream of the crop. If we give a clean, safe,

1 habitable house to people, they would be
2 happy. We can use Formica, all the way
3 back to that instead of all the bells
4 and whistles in giving them a clean
5 house. So we can do a pilot program to
6 deal with PHA.

4 abandoned. PHA with all of their 5 vacancies and City of Philadelphia, I
6 mean I watched the program. Even with
7 the Land Bank, it's too long, it's too
8 cumbersome, it's too many weaving and --
9 even if you can get an entree to your
10 politicians to ask for some land, after
11 you do that, the process is so
12 cumbersome. We need to do something 13 about it, even beyond the Land Bank.

I would like to suggest that we do talk about Community Land Trust for some of the land that's vacant and

I'm just talking about the process of getting the land in the hands of people who can do some things, because I guarantee -- I live in the heart of North Philadelphia, with all my real estate background, I guarantee you I can get help with development if $I$ had some land, guarantee, with some of those same developers that's wheeling and dealing. We'll tell them what a real Community Benefit Agreement is all about. So please, if we can just get

1 some land without all of the activity.
2 I'm going to leave it right there.
3 Thank you very much for your patience 4 and attention.

6 Thank you, Judith. Jennifer?

MS. BENNETECH: Hello. My
name is Jennifer Bennetech. I'm the organizer of Occupy PHA, which was a five-month long encampment in front of the Philadelphia Housing Authority's new $\$ 45$ million headquarters in the Sharswood neighborhood to bring awareness to the Housing Authority's role in gentrification in the use of a private police force to terrorize longterm homeowners and the residents alike out of the neighborhood.
I also have experienced

$$
\text { between the ages of } 18 \text { and } 24 \text {, although }
$$ I'm not mentally ill, uneducated or on drugs, I lived in an alleyway called Pearl Street on Vine, 13th and Vine, homeless coming out of the foster care system. Very educated, like I said, I'm

1 not on drugs and not mentally ill but we 2 just live in a city where it's really

3 difficult to get out of these situations
4 once you end up in them by no fault of 5 your own.

Why do we have a CEO of a Housing Authority that's committed to turning a neighborhood full of

1 homeowners and families into a tourist
2 neighborhood? Why is this a thing
3 that's being said in front of the
4 Council President and the Mayor and the
5 Senator, and everybody is just sitting
6 back with a blind eye?
7 So this man -- there's people
8 on these committees that don't mean
9 well. PHA built a $\$ 45$ million
10 headquarters while almost as many people
11 have died homeless, as by gun violence
12 every year in the City of Philadelphia,
13 but we're not addressing this. I have
14 eviction data for PHA between the years
15 of 2013 and 2018. They've evicted
16 thousands, sometimes 10,000 or more
17 people each year. The waiting list has
18 been closed since 2014. They purged the
19 list three to four times. Yet there's
20 still over 40,000 people waiting for
21 housing from PHA and they're not even
22 housing the women and children in the
23 shelters anymore, so what is happening?
24 Where are the houses? Why is this list
25 just sitting here and sitting here?

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1 That doesn't even consider all of the 2 people who in these last six years since

3 this man became CEO would have applied
4 for housing if they could have and who
5 are homeless and who are losing their
6 children to DHS because they don't have
7 a safe place to take them, they don't
8 have clean clothes to put on them to go
9 to school.
And then on top of that, we have PHA -- I know others spoke on it but I want to speak on it from my perspective -- seized 1330 homes through eminent domain, paid some of these homeowners $\$ 2800$ and I know because during that time people came and gave me their court documents, and then since they've seized these homes through eminent domain, they've auctioned off 600 properties in the same neighborhood, some of them you can see right from the headquarters.

How do you seize land through eminent domain because you need it to build this neighborhood, but then you

1 have hundreds and hundreds of properties
2 and got 400 more on the list to be
3 auctioned off in 2020 all in North
4 Philly. And then at the last PHA Board
5 meeting, they disposed of -- well, they
6 put in an application to dispose of 61
7 properties in the Brewerytown
8 neighborhood to be redeveloped by
9 private developers. Some of these
10 properties are going for $\$ 2800$ to
11 millionaires. Yet the residents who
12 have been paying rent for 30 and 40
13 years have to pay $\$ 160,000, \$ 180,000$,
14 get on a mortgage, kiss somebody's
15 behind, follow a bunch of rules, still
16 live like they're in PHA for 10 years
17 just to get a property. Why can't we
18 get a property for $\$ 2800$ ? Like, come on
19 now.

So we need to really just look at how we define affordability.

Government subsidized housing to me is
not affordable housing or I'd say it
shouldn't be the only kind of affordable housing because not everybody qualifies

1 for government subsidized housing. Not
2 everybody has 10 and 20 years to wait
3 for something to open for them. Not
4 everybody falls into the categories to
5 put them into quicker housing and people
6 are suffering.
7 And then when a lot of
8 affordable low-income housing tax credit
9 developments goes up, there's another 10 side of this that we don't always see

11 unless you're affected by it. They come
12 and they build these shiny brand new
13 things and maybe they'll be affordable,
14 maybe they won't because sometimes they
15 only have 10 out of 100 affordable units
16 in there and I don't even think they
17 should reap the benefits of affordable
18 housing if only a small percentage of
19 the renters or people in the building 20 are low income.

But what happens when they put these shiny new affordable things up is that the cost of living for us who are aren't qualified to live in these shiny affordable things goes up. Now, our

1 taxes go up. Now, our cup of coffee
2 goes from $\$ 1$ to $\$ 3$. So we have to look
3 at maybe putting some kind of
4 protections on the people around all of
5 these shiny new things so that we can
6 stay where we are.
And I'm not going to go on and on, but I wrote down some recommendations. I don't usually write things down but I didn't want to forget anything. So $I$ just want to read off some of these -- my recommendations kind of center around a lot of the same things that other people were talking about, but they might be a little more radical or whatever. But I would recommend that a tax amnesty program be implemented for folks that fell behind after unjust property value increases.

I would recommend a water amnesty for folks who have inherited a large bill from previous owners or who the water company has allowed their bill to soar up to $\$ 10,000$ and $\$ 12,000$ with no good reason at all while it was

1 vacant.

I would recommend a moratorium against PHA buying, selling, acquiring, auctioning or otherwise disposing of any PHA property pending an independent audit of the effects of mass sales of public land in these neighborhoods. PHA to refine the homeowner program -- hold on. I have to go to the next page -- to allow residents to purchase homes at the same nominal fees that are offered to partners and developers.

Prior to auctioning or disposing of any PHA or publicly-owned property to offer it to nondeveloper members of the public at a nominal fee, disband the PHA police and put police money back into housing. The PHA police -- this has occurred in Chicago, Detroit and New York City in recent years. The Housing Authority police were disbanded and that money was able to be funneled back into housing and there was no negative effect on crime.
The Housing police honestly --

1 and my family is a private homeowner
2 that was terrorized by Housing police
3 because PHA wants us out of their
4 property. So I'm going to tell you what
5 they're being used for. They're being
6 used to brew distention between tenants,
7 so they tell on each other and call on each other, drive evictions and they're being used to terrorize people out of their properties.

When they were harassing me, I
have emails, why don't you just sell
your house, they're giving up a lot of money for these houses around Temple. So I would say to disband the Housing Authority police. As far as PHA's CEO and all of his employees, to be paid a salary that falls within the federal cap of $\$ 159,000$.

That's the federal rate that's supposed to be the cap-off for a CEO of a Housing Authority, but our CEO is paying himself $\$ 363,000$ and this is a $\$ 20,000$ increase a year. He's also employed a private bodyguard with our

1 tax dollars, and this needs to be looked
2 into. The housing money needs to be put
3 into housing people and not to paying
4 bodyguards and making yourself become a
5 millionaire.

7 he said nobody else will do the job.
8 Well, I'll do it. I'll share it with 9 ya'll. I mean, we can split the job, 10 you know, what is he talking about. So

11 to make sure that they pay themselves
12 within the federal cap; to change the policy that allows projects with only four affordable units to reap all the benefits of affordable housing
developments, and that's what I have.
(Applause.)
COUNCILWOMAN QUINONES-SANCHEZ:
Thank you, Jennifer. We're going to quickly allow you. Since you had not signed up, we did not have you on the list. You're our last witness, a little pressure.

MS. BRADLEY VENAY: Thank you. My name is Aisha Bradley Venay. I am a

1 mother and wife of seven children. I
2 have a junior in college, a freshman in
3 college, I have a 10-year-old, an
4 8-year-old, a 6-year-old, a 4-year-old
5 and a 2-year-old. When my 4-year-old
6 was only two weeks old -- of course,
7 I've been a product of welfare, food
8 stamps, medical assistance.

11 getting that together and I just felt
12 like I still have to come out of -- I
13 want to be able to buy food for my
14 family without being on welfare. And
15 so, when my 4-year-old was two weeks
16 old, I went back to law school and I
17 graduated.

19 got rid of everything, because they kept

23 And so, I said I need to get more
24 education to make a difference, not just
25 for me but for families that look like

1 mine.

2

9 staying in a room and I'm waiting, you 10 know, trying to get hired. I have -- my

11 youngest one had health problems.
I finally go to get cash assistance because my husband has to rebuild his remodeling business because he was babysitting for a while. And they tell me at first I'm overqualified to go to Career Link. And so, I'm like what did you say? I will work. I worked in Wendy's washing toilets to go to law school. I picked up popcorn in movie theaters.
So I finally get an ability --
in September, my husband starting
rebuilding back his business, but he
fell and he had to have surgery. I had

1 to have breast surgery. And so, I said, 2 hey, am I qualified to go to Career Link 3 now? Yes, you can go to Career Link.

4 And the one in Germantown is excellent.
I got connected up. They
redid my resume and I felt stuck, and now I'm at the Defenders Association in the legal field. I still have to pass the bar, but I can't take the bar. Why? My rent is $\$ 1500$. Why? Because my large family can't fit anywhere else. And so, I'm making money, my health care is paid for. But what you guys are talking about today, why can't I own a home?

Now, that my credit is better. My student loans are not -- now, the bar moved while I was in law school. Now, my student loans knocked me out of owning a home, so how can I pay $\$ 1500$, and I'm working to get off of welfare, I'm working to sustain my family and show my children something. Why can't I buy a home?

So I walk with my husband and

1 I look at homes. And he's like, Aisha,
2 enough, because he can build, he can
3 actually fix something. So I look at
4 abandoned homes like, wow, that's a big
5 house. I'll take a house in North
6 Philly, because at least I can pay my
7 bills, I can pay my student loans back,
8 when $\$ 1500$ is now going for me to live.
9 That -- it just doesn't seem fair.
10 So I have a nonprofit, but how
11 do I get a home? How do I help other
12 people like me transition into
13 homeownership? How can I be a renter
14 and not qualify for homeownership, but
15 I've been paying $\$ 750$, $\$ 950$, $\$ 1500$ but I
16 can't own a home? I don't qualify?

17

I don't qualify, but $I$ got to
listen to people -- even when I go to the prison and I argue for bench warrant hearings and I listen to people talk about, even guards talk about that, you know, that welfare mom or children, until I open my mouth and say, yeah, I have a law degree, I don't have enough money to take the bar. To take it

1 again, I don't have enough money to pay
2 for the bar course. I can't do that. I
3 have to juggle.
because what you're talking about will
help someone like me and we're not lazy
people that want a home, but we're
stuck. How could I not go for the
American dream and still not qualify?
Because I went to law school and I have student loans and then I'm also cosigning for my children to go to college, that doesn't seem fair.

If the bar keeps getting
moved, what happens? And every day I'm sitting arguing at the bottom of CJC for people who are homeless. They're homeless. Wait, you went in the store for vitamins? You were in the store for food and you're homeless and you have no housing, but I'm constantly -- you can walk anywhere and see abandoned homes. That makes no sense to me. It's abandoned. Can we fix it and just put the homeless in it?

9 love to go higher. How can they go for
10 education and you can't live?
I'll keep hustling for me and my family, but at least something. And we strapped them for high bail, seriously, and they're homeless. So I just wanted to say that when you're looking and you're deciding, you know, I break the norm. I don't fit in a box. But there are a lot of people that would

I am a person that is
determined. Yeah, I'll go to shelters and get food from a food cupboard, but I'm willing to -- I'm raised to push through for my family and make a difference. And my husband is the other side. He's a product of a father who did two tours of Vietnam and came back without any medical help. So he did juvie, he did the drugs, selling to feed for the rest of his siblings and he paid the price for it. But can he get a job? No. The only job he can get is the grace that his Marine father taught him how to do cement, cutting things and

1 carpentry.

He can build a house from the ground up. But how can we provide -- he did his time. He's not on parole or anything. He has a family, but how can we not have housing? How can you tell people do your time, do what you need to do, get a better education and you're still stuck. That makes no sense to me.

The solutions, can you do something with these abandoned houses? Can I purchase -- she just said something. Can we purchase a home? Can I actually get a loan? I have a good job now, and I'm fighting for other people's rights. But if something happens -- how am I paying $\$ 1500$ for a house that's probably like $\$ 348$ a month in a mortgage. Does that make sense? Thank you for allowing me to speak. (Applause.) COUNCILWOMAN QUINONES-SANCHEZ: Thank you so very much and really congratulations on all your personal achievements. Thank you all so very

1 much. I'm going to allow anybody who
2 has any closing comments they want to
3 add into the record.

5 and thank all of the folks who came
6 forward. One of the reasons why we
7 wanted to do this hearing in the
8 neighborhoods and not at City Hall is
9 that we wanted to have these discussions
10 and we greatly appreciate it.

11
12

I wanted to remind everyone if you didn't get an opportunity to testify but you want to add anything, you can go onto our website phillycouncil.com/poverty. You can turn in anything over to our office. I also want to invite folks on Thursday, December 5th, the Committee on Jobs and Education will have a hearing at Dobbins Technical High School, 2150 West Lehigh Avenue from 4:00 to 6:00. The flyers are here available.

You can monitor the progress that we're doing on the Committee on Poverty Reduction on our website. We

1 will have another hearing to close out
2 the report after the Subcommittee on
3 Jobs and Education and it is our goal to
4 have some sort of draft document and the
5 document submitted to Council and the
6 Mayor so that it impacts as we've asked
7 our Subcommittees, that there is a
8 one-year goal, a five-year goal and a
9 10-year goal on policy changes and
10 investments. The word being investment
11 and people. As we attempt to move
12 100,000 people out of poverty through
13 income, access, opportunity and an
14 improvement in the quality of life, so
15 thank you everyone for your service and
16 this concludes our hearing for this
17 evening.
18 (Special Committee on Poverty
19 Reduction and Prevention concluded at
20 7:05 p.m.)

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23
24
25

Court Reporter - Notary Public
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