SPECIAL COMMITTEE ON POVERTY REDUCTION AND PREVENTION

> Lewis Katz School of Medicine at Temple University 3500 North Broad Street Philadelphia, Pennsylvania 19140 Monday, November 25, 2019 4:10 p.m.

PRESENT:

COUNCILWOMAN MARIA QUINONES-SANCHEZ, CO-CHAIR SHERMAIN MATLOCK-TURNER, CO-CHAIR COUNCILMAN ALLAN DOMB BETH McCONNELL MO RUSHDY SUSAN McPHEDRAN DAVID HOLLOMAN ANDREW FRISHKOFF JOSEPH DEFELICE

Page 2 1 2 COUNCILWOMAN OUINONES-SANCHEZ: 3 Good afternoon and early evening. Thank 4 you so very much for joining us this 5 evening for the Special Committee on Poverty Reduction and Prevention. 6 We are so very happy to be here at Temple 7 University Lewis Katz School of Medicine 8 9 and we want to be gracious to our host and we will have Dean J.D. -- he said I 10 11 can call him J.D. now, Dr. John Daly, who is the dean here at the medical 12 school give us welcoming remarks. And I 13 14 want to thank the entire Temple team including George Kenney and all the team 15 who helped put the logistics for us to 16 Thank you. 17 be here this evening. Dean? MR. DALY: Thank you, 18 19 Chairwoman Quinones-Sanchez. We really 20 appreciate you being here and choosing 21 Temple to come. Members of the Committee are also welcome and we thank 22 23 you for being here for this hearing. We 24 appreciate your leadership in passing Resolution 190239, which established the 25

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 and Reduction.

3 We are the City's public 4 university and we're here to help offer 5 some solutions as you move forward in 6 your process. We also look forward very much to working together to address 7 poverty in the City of Philadelphia. 8 Ιt 9 is one of the major issues that we face along with our care of patients and care 10 of the people of the City of 11 12 Philadelphia. Poverty is one of the major 13 14 issues that impacts their care. We're very grateful for your work in this 15 And we thank you for choosing to 16 area. 17 come here to the Lewis Katz School of 18 Medicine today. Thank you. 19 COUNCILWOMAN QUINONES-SANCHEZ: Thank you. So my name is Maria 20 Ouinones-Sanchez and I'm Councilwoman in 21 the 7th Councilmatic District. 22 I have been charged along with my colleague 23

24 Councilman Allan Domb, Eva Gladstein who

25 chairs the Mayor's Cabinet on Health and

Human Services, and Sharmain 1 Matlock-Turner who is the CEO of the 2 Urban Affairs Coalition, to share what I 3 4 would like to call some of the best minds in the City of Philadelphia 5 stakeholders from the private, public 6 sector as well as internal department 7 heads and others. 8 9 Not to overthink, but in a few months we really put forth an aggressive 10 11 antipoverty strategy that could be 12 embraced. And the way we've approached this is really simple. And then I'll 13 introduce -- I'll let the members who 14 are here introduce themselves and then 15 16 we will get on with the panel. The issue of poverty demands 17 18 some urgency. Any day you look at the 19 news and you see some of the violence, and the deep root of all of that is the 20 generational poverty that has existed in 21 22 the City of Philadelphia. Many of us 23 are frustrated with being highlighted as 24 one of the largest cities with the 25 highest number of poverty.

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This Committee looks and has 1 enlisted as I mentioned folks from all 2 3 sectors to come together and put 4 together what I'd like to call a process 5 of how do we improve people's income, 6 how do we improve their access to safety net and other programs, how do we 7 increase their opportunities so that 8 9 they can improve their quality of life 10 with an aggressive goal, that Council 11 President Clarke would say, how do we move 100,000 people out of poverty in 12 the City of Philadelphia. 13 14 MS. BENNETECH: (Inaudible). 15 COUNCILWOMAN OUINONES-SANCHEZ: 16 Ma'am, you're an expert at this. You 17 come to all of our hearings and I really want you to join us and participate. 18 19 But if you're going to be rude, then I'm going to ask you to leave. 20 MS. BENNETECH: It's rude to 21 22 have a subcommittee on poverty with no 23 poor people on it. 24 COUNCILWOMAN OUINONES-SANCHEZ: 25 As I mentioned earlier, we have a

This is the last time I'm 1 committee. 2 going to say it to you because then if 3 not, I'm going to ask you to leave. 4 You're going to come here, you're going 5 to testify, we're going to listen to you 6 and we're not going to be disrespectful to you. And so, I'm going to ask you 7 not to be disrespect to others. 8 9 So we have enlisted members from different stakeholders. 10 In fact. 11 tomorrow we're hosting a focus group of people with lived experience, 12 particularly from the homeless community 13 14 that the Committee is doing. Every Committee and Subcommittee has been 15 16 given all the freedom to not only invite other members into the Committee but 17 18 create different processes. 19 We had a hearing last week. We will have another one next week. 20 There's a flyer available and we have 21 22 enlisted different types of focus 23 Tomorrow I will be with again groups. 24 folks from the homeless sector 25 participating in an in-depth

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Page 7 conversation about the 3,000 folks in 1 2 homelessness that the City currently 3 supports and the 5,000 that are in the 4 street, so I will beg to differ on 5 process. With that said, do Members of 6 the Committee want to quickly introduce 7 themselves? 8 9 MS. McCONNELL: Beth McConnell, Philadelphia Association of 10 11 Community Development Corporations. 12 MR. RUSHDY: Mo Rushdy, The Riverwards Group, representing the 13 14 Philadelphia Building Industry Association. 15 16 MS. McPHEDRAN: Sue McPhedran 17 from Mission First Housing Group. MR. HOLLOMAN: David Holloman, 18 19 Chief of Staff of the City's Office of 20 Homeless Services. 21 MR. FRISHKOFF: Andy Frishkoff, the Director of Philadelphia 22 23 LISC, Local Initiative Support 24 Corporation. 25 COUNCILWOMAN QUINONES-SANCHEZ:

1	So in addition to the members here, and
2	again any Subcommittee members that are
3	in the audience who want to join us up
4	here, we have representatives from the
5	Philadelphia Housing Authority through
б	its president and several of its key
7	staff folks. We have the Regional
8	Housing HUD Director, Jo DeFelice and a
9	member of his staff Elvis Solivon;
10	Office of Homeless Services as was
11	mentioned, Liz Hersh and some of her
12	team; the Office of Housing and
13	Community Development; SELF through Mike
14	Hinson and Rashidah; BIA, Building
15	Industry Association; the Pennsylvania
16	Association of CDCs; the Pennsylvania
17	Department Association; LISC was
18	introduced; HACE, Compass Working
19	Capital; Little Dry and Creative;
20	Rebuilding Together; Habitat for
21	Humanity; Women's Community
22	Revitalization; ACT UP; Neighborhoods
23	Gardens Trust; APM; Sava; Mission First;
24	the Reinvestment Fund and Community
25	Legal Services.

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Page 9 So with that, if there are no 1 comments from any of the members of the 2 3 Committee, I'm going to ask our first 4 panel to come forward. That will be Markita Morris-Louis from Working 5 6 Capital, Harry Tapia from HACE and Stefanie Seldin from Rebuilding 7 Together. 8 9 (Panel approached Witness 10 Table.) 11 MS. MORRIS-LOUIS: Good afternoon, Members of Council --12 13 COUNCILWOMAN QUINONES-SANCHEZ: 14 You have to speak closer to the microphone. 15 16 MS. MORRIS-LOUIS: Oh, absolutely. Good afternoon -- good 17 evening, Members of Council, guests, 18 19 Members of the Special Committee on 20 Poverty Reduction and Housing Subcommittee. My name is Markita 21 22 Morris-Louis. I'm Chief Strategy 23 Officer of Compass Working Capital. 24 I'm honored to offer you an 25 example of a rental equity program model

that could be employed here in our city. 1 2 Compass Working Capital is a nonprofit 3 financial services organization whose mission is to support families with low 4 5 incomes to build assets as a pathway out 6 of poverty and toward financial stability. 7 At Compass we know that assets 8 9 are a stronger predictor of financial stability than income. And yet our 10 11 country has historically measured and addressed poverty solely in terms of 12 In fact, our nation's income. 13 14 anti-poverty program generally discourage families from or penalize 15 them for building assets needed to 16 17 invest in their future. These penalties intersect with 18 19 historic and persistent structural 20 barriers that accord to the racial and gender wealth gaps of which we're all 21 22 too familiar. Compass's long-term 23 vision is to end asset poverty for 2.2 24 million families by integrating asset-25 building strategies into our nation's

1	social safety net and public assistance	
2	systems, beginning with families living	
3	in federally subsidized housing.	
4	For nearly the last 10 years,	
5	Compass has focused its efforts on	
6	developing and expanding an asset-	
7	building model for the Department of	
8	Housing and Urban Development's Family	
9	Self-Sufficiency Program or FSS. FSS is	
10	a promising but underutilized employment	
11	and savings program and its power is	
12	rooted in its ability to integrate	
13	asset-building into the delivery of	
14	federal housing assistance.	
15	So a family who receives	
16	housing assistance generally pays 30% of	
17	their income toward rent. Although	
18	designed to keep housing affordable,	
19	this structure can also discourage	
20	families from increasing their income,	
21	as they worry about paying more rent at	
22	the same time as they're losing other	
23	benefits tied to income.	
24	The rent calculation for	
25	families in subsidized housing	

effectively functions as a marginal tax 1 on increased earnings, an effect which 2 also makes it difficult for households 3 4 to build savings. Families often share 5 the sentiment that they are getting by, 6 but they feel trapped and instead they want to get ahead. 7 So the FSS program removes 8 9 this disincentive by allowing families who increase their earned income to 10 11 capture the corresponding rent increase 12 into an escrow account. This savings account is held by the housing provider. 13 14 It builds over time, and families can use their savings to achieve their 15 financial goals. 16 There is no other anti-poverty 17 program like FSS in the country; one 18 19 that integrates asset-building into the provision of housing or public 20 21 assistance, no one other. In 2010, 22 Compass became the first nonprofit in the country to launch an asset-building 23 24 model for the FSS program partnering 25 with public housing authorities and

1 other agencies to execute on our model 2 that combines the program's powerful 3 savings account with high-quality 4 financial coaching and other asset-5 building strategies to drive financial outcomes for participants. 6 The Compass model also 7 incorporates effective program 8 9 management practices to increase program participation, retention, and graduation 10 11 rates generally. National enrollment rates hover around 3% while at Compass 12 we achieve enrollment rates three to 13 14 four times the national average and have 90% of our graduates graduate with 15 16 savings as compared to 40% nationally. 17 In fact, just last year our program graduates saved an average of 18 19 \$8,400 and used their savings to meet a variety of financial goals including 20 purchasing homes, paying down debt, 21 22 establishing and growing emergency 23 savings funds and funding their 24 education or the education of their 25 children. Just over 40% of our

1 graduates purchase homes or make a 2 positive exit from public housing. 3 On average, our graduates 4 decrease their debt by \$2,100 and 5 increase their credit scores by 69 6 points. An interim cost-benefit analysis of our programs found that 7 participants gained more than \$10,000 in 8 9 increased incomes over a five-year period as a result of participation in 10 11 the program at a net cost to the 12 government of only \$276 per participant. 13 We currently operate our FSS 14 model across nine sites in Massachusetts, Pennsylvania, Rhode 15 Island and Connecticut, serving nearly 16 17 2,000 families each year. We've enjoyed a partnership with the Philadelphia 18 19 Housing Authority since 2018 and through 20 that collaboration are seeking to grow the program to be one of the top five 21 22 nationally in terms of enrollment. 23 We also see significant 24 opportunity in partnering with multi-25 family owners, both for profit and

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1 nonprofit developers of affordable 2 housing. When the program was first 3 created in the '90s, Congress 4 inexplicably limited participation to families living in public housing or 5 6 receiving housing choice or Section 8 vouchers. 7 But in 2018, Congress passed 8 9 comprehensive FSS legislation that 10 permanently authorized multi-family 11 owners with units subsidized by projectbased rental assistance to operate the 12 Though the participant 13 FSS program. 14 escrow accounts are funded by HUD and available without a cap, the service 15 coordinator dollars, the dollars that 16 are used to fund the roles that provide 17 direct service to participants, like 18 19 financial coaching, are available through a competitive process but only 20 to housing authorities, not to multi-21 22 family owners. 23 So we've been successful in 24 attracting philanthropy to support the 25 growth and expansion of our FSS programs

with our partnerships with the 1 Philadelphia and Boston Housing 2 Authorities and we believe additional 3 4 sources of funding are necessary to 5 incentivize more multi-family owners to 6 set up and operate FSS programs as well. Compass is the first 7 organization to operate multifamily-8 9 based FSS programs since the enactment of the authorizing legislation and we're 10 11 interested in bringing this model on the multi-family side to Philadelphia. 12 Council could play a significant role in 13 14 expanding this valuable resource by providing critical funding to support 15 16 the outreach program management and 17 financial coaching components of the FSS program in the multi-family space. 18 19 Philly has a robust and 20 sophisticated affordable housing community consisting of some of the 21 22 largest for-profit developers and some 23 of the most high-performing, high-24 capacity and mission-aligned nonprofit 25 developers. All affordable housing

developers will tell you that they 1 2 operate with tight margins. 3 Whether you believe that or 4 not, what we do know is that the FSS 5 program will not grow in the multi-6 family market without additional investment at the local level. Council 7 could create a fund that allows multi-8 9 family owners to access dollars to support tenants and residents in the 10 11 creation and operation of FSS programs. 12 These dollars paired with HUD's contribution through the escrow 13 14 could create opportunities for families to convert their rent into an asset. The 15 16 program is certainly worthy of Council's 17 continued exploration and ultimately its investment and I'd be happy to share 18 19 additional information should you choose 20 to inquire. Thank you. 21 COUNCILWOMAN QUINONES-SANCHEZ, 22 Markita, since you have to go, I will 23 quickly open it to any questions from 24 the panel. Andy Frishkoff? 25 MR. FRISHKOFF: Thank you. So

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LISC is also trying to do more in 1 2 support of preserving at-risk federally 3 subsidized rental housing. I'm just 4 curious, have you had particular 5 engagement with any owners where you 6 think that there's a strong interest there in Philadelphia but for the 7 coordinating dollars? 8 9 MS. MORRIS-LOUIS: Absolutely. 10 We are actually having conversations 11 with two owners that have pretty large 12 portfolios nationally and have significant presence in Philadelphia. 13 14 The initial two are both for-profit. We would love to talk to some nonprofit 15 owners who are interested in mission-16 17 aligned. We've been able to bring some 18 19 philanthropy to the table to at least test out this program and provide the 20 initial seed funding to get them 21 22 launched, but we are advocating at the 23 federal level and also identifying 24 additional payors to support this work 25 so that it's sustainable in the long1 term.

2	MR. FRISHKOFF: And then just
3	one other question if I could. On the
4	financial coaching, is there a
5	particular model that you've adopted and
6	particular coaches that you're working
7	with in the Philadelphia area?
8	MS. MORRIS-LOUIS: Yeah. In
9	Philadelphia we actually partner with
10	Clarify which is a well-known quantity.
11	I've spent nearly seven years as Senior
12	Vice-president, general counselor of
13	Clarify, so I absolutely vouch for the
14	quality of the services and the
15	reputation as a HUD-certified housing
16	counseling agency and also a strong
17	financial coaching agency.
18	Our model is really about
19	being client-centered, acknowledging and
20	understanding and having a firm belief
21	in the power and the creativity,
22	ingenuity of the families that we serve,
23	that they're the best authors of their
24	own lives, so we coach and our model is
25	based purely in that model of

client-centered, client-driven 1 2 goal-setting. Thank you, Andy. MR. FRISHKOFF: Thank you. 3 4 COUNCILWOMAN OUINONES-SANCHEZ: 5 Can you quickly describe what your 6 portable benefit looks like? How is 7 that money managed? I'm assuming folks can take it anywhere. How do you manage 8 9 that? MS. MORRIS-LOUIS: 10 At 11 graduation. So graduation means 12 families initially have to set goals. And graduation means achieving those 13 14 goals and being free from cash assistance for 12 months. 15 Those are the kind of core standards for graduation. 16 17 And once families achieve graduation, they make a request for disbursement of 18 19 that escrow and that money is theirs. So, you know, just to give you 20 a sense of scale, we've seen households 21 22 exit the program with \$35,000 and that's because they've made a significant 23 increase in their earned income and 24 25 allowed that to accumulate over five

1 years. But, yeah, the families, they 2 can get it -- and we track how families use the escrow. Once they exit, some 3 4 folks use it for a down payment on a We have some of -- Marco, who's 5 house. 6 here from PHA, can talk a lot about that and they take advantage of PHA's 7 terrific homeownership programs and use 8 9 that escrow in conjunction with other grants available through PHA, through 10 11 the Federal Home Loan Bank system and then pile them on and they have equity 12 the moment they set foot in the door, 13 14 significant equity in their homes in that case. 15 16 COUNCILWOMAN QUINONES-SANCHEZ: So give me the timeline people entering, 17 going out. What's that timeline look 18 19 like? 20 MS. MORRIS-LOUIS: Typically, five years. But if families achieve 21 22 their goals sooner, they can graduate 23 The maximum is seven years. sooner. They're allowed an extension in kind of 24 25 six-month increments if they hit a

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roadblock or, you know, just need a 1 little additional time to achieve their 2 goals, but the general program lift is 3 4 five years. 5 COUNCILWOMAN QUINONES-SANCHEZ: 6 When you do the private market, one, what is it that you require from the 7 private market? What's the ask? 8 9 MS. MORRIS-LOUIS: Yeah, so the big ask is -- so primary is 10 11 mission-alignment, right. We want folks who do this because they're committed to 12 seeing their residents do well and 13 14 achieve their goals and get on a road towards economic stability. And they 15 also have to commit some financial skin 16 in the game, right. 17 It's not -- unfortunately, 18 19 there are dollars available at the 20 federal level for the multi-family 21 providers to support the program cost, 22 right. So they have to be willing to come out of pocket. But like I 23 mentioned, so many say that their 24 25 margins are tight. They need a little

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bit of a nudge and incentive, some 1 2 support to come out of pocket, so 3 something that met them halfway. If the 4 program costs 100,000 to run, let them 5 put in \$50,000 and compete for another 6 \$50,000 to support this work over time. COUNCILWOMAN OUINONES-SANCHEZ: 7 Any other questions? Beth? 8 Let me 9 recognize Councilman Allan Domb has 10 joined us. Sorry if I 11 MS. McCONNELL: missed any of your testimony, but did 12 you say or do you know how many people 13 14 do you have in Philadelphia in the program at any given time, how much does 15 16 it cost? And so, if we were to scale it 17 up, what the dollar amount would be? MS. MORRIS-LOUIS: So with the 18 19 program we have with the Philly Housing 20 Authority, we're about 700 enrolled now, 21 and we've been partnered with the Philly 22 Housing Authority since about 2018 and 23 we've nearly doubled enrollment since the time that we partnered with Philly 24 25 Housing. On the multi-family side, we

1 haven't started launching any programs 2 on the multi-family side in 3 Philadelphia. 4 But in terms of cost, we're 5 actually working on cost per serving 6 getting that down. Right now it's about \$1200, but we see enormous returns in 7 terms of increase in income for families 8 9 in the asset account that they graduate with, but we're working on the remote 10 11 service model on the multi-family side to bring those costs down. 12 MS. McCONNELL: Is it \$1200 13 14 per year per participant? 15 MS. MORRIS-LOUIS: Per 16 participant, correct. COUNCILWOMAN QUINONES-SANCHEZ: 17 18 Interest earned? 19 MS. MORRIS-LOUIS: Yes, it's earned in one account. So the provider 20 21 is not required to segregate the accounts. All the accounts are held in 22 one vehicle and the interest is 23 24 allocated across the households based on 25 the amount of the escrow, correct.

1 COUNCILWOMAN QUINONES-SANCHEZ: 2 Any other questions? 3 UNIDENTIFIED SPEAKER: My 4 voice is kind of gone, but I see in your 5 testimony that the cost was \$276 per 6 participant? MS. MORRIS-LOUIS: 7 That is -so the all-in-net benefit associated 8 9 when you add in the cost of the program, the earnings of the families over time 10 and the escrow, the net is \$276 in terms 11 12 of the amount that is output and what's brought back by the families increasing 13 14 their income in building the asset. 15 UNIDENTIFIED SPEAKER: Okay. 16 So that's different than the \$1200 17 you're talking about? 18 MS. MORRIS-LOUIS: Right, 19 The \$1200 doesn't account for correct. all the benefits that accrue as a 20 Thank you for asking that 21 result. clarifying question. 22 23 COUNCILWOMAN QUINONES-SANCHEZ: 24 Other questions? Thank you very Okay. I know you are on a time deadline 25 much.

so I wanted to get you in and out. 1 2 MS. MORRIS-LOUIS: Thank you. 3 I really appreciate it. 4 COUNCILWOMAN OUINONES-SANCHEZ: 5 No problem. So we will move to Harry Tapia from HACE and Stefanie Seldin from 6 Rebuilding and we'll wait for questions 7 after that. 8 9 MR. TAPIA: Perfect. Well, good afternoon, Members of the 10 11 Committee. Thank you for having me today. As Maria mentioned, my name is 12 Harry Tapia. I'm the Director of 13 14 Operations for HACE. HACE is a CDC that's located in the Fairhill and 15 16 St. Hugh neighborhood of Philadelphia. 17 We've been operating and developing low-income and senior housing for the 18 19 past 38 years in our neighborhood. 20 One of the things that we are really looking forward to and trying to 21 figure out is how can we make the 4% tax 22 credit vehicle work for us as we have 23 24 expiring old affordable housing that is 25 already reaching that 30-year

affordability period. I know that there 1 is a vehicle right now through the 2 3 Housing Trust Fund that we can get some 4 of the money in order to sort of make 5 our gap work. Right now there's a \$2 million 6 cap which is very similar to the 9%. 7 And again, we feel that because 4% is 8 9 not competitive and it's kind of harder to do, it would be perfect if we can get 10 11 that cap increase for the 4% tax credits 12 in order for us to be able to actually make more deals work at the 4% tax 13 14 credit. Currently, we have completed 15 one in our neighborhood. We have Park 16 17 Apartments at 74 units, however, needed to really be heavily subsidized, meaning 18 19 that all of our units need to either be 20 Section 8 or RAD-funded or subsidized in order to make that deal work which was 21 22 great for that deal. However, ideally we wouldn't want all of our deals to be 23 that heavily subsidized. So increasing 24 25 the cap on 4% from 2 to 3 will really

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1	help us out on smaller deals that we
2	want to get off the ground or
3	resyndicate some of the units that we
4	currently have.
5	Another function that we
6	really want to focus in is really
7	homeownership. We really would like to
8	have maybe some subsidies that could be
9	directed into homeownership. Right now
10	there really isn't any vehicle for that.
11	We are currently working on a Land Trust
12	program at HACE. So if any of you know,
13	we were in competition with the
14	Philadelphia Foundation. We won first
15	place in order to develop that. So we
16	are currently working with foundations
17	to see how we can actually get that
18	funded. So if there are any subsidies
19	that would be able to go towards our
20	units, you know, would help us get those
21	units off the ground.
22	And in addition, we would like
23	for some of them to be rent to own. So
24	if we were able to have some long-term
25	shallow subsidies, to get those

Page 29 1 residents from renters to owners through 2 that vehicle, we would really appreciate 3 it. 4 COUNCILWOMAN OUINONES-SANCHEZ: 5 I just want to acknowledge Sharmain. 6 Don't know if you want to join us up here. I said earlier, one of our 7 Co-chairs Sharmain Matlock-Turner, 8 9 President, CEO of the Urban Affairs Coalition. Thank you for joining us. 10 11 MR. TAPIA: Perfect. 12 COUNCILWOMAN QUINONES-SANCHEZ: Anything else you wanted to add? 13 14 MR. TAPIA: (Shook head). COUNCILWOMAN OUINONES-SANCHEZ: 15 We'll take Stefanie and then --16 Okay. MS. SELDIN: 17 I have a visual aid so I'm going to bring some up and 18 19 maybe you can pass it around and share. 20 UNIDENTIFIED SPEAKER: Can I 21 ask a question? (Inaudible). 22 COUNCILWOMAN QUINONES-SANCHEZ: When she's finished. 23 24 UNIDENTIFIED SPEAKER: 25 (Inaudible).

Page 30 1 COUNCILWOMAN QUINONES-SANCHEZ: 2 Well, we're asking people to testify so 3 we're happy to put you on the list so 4 that you can testify. 5 UNIDENTIFIED SPEAKER: Okay. 6 I mean, I don't want to interrupt. That's why I'm asking when the questions 7 can be asked. 8 9 COUNCILWOMAN QUINONES-SANCHEZ: 10 Okay. So you will have questions to 11 people on the panel? 12 UNIDENTIFIED SPEAKER: Yes, I got questions for people. 13 14 COUNCILWOMAN QUINONES-SANCHEZ: We're not really formatted that way in 15 this session unlike the first session 16 17 where there was some, but I'll get to 18 you in a minute. We'll figure something 19 out. 20 UNIDENTIFIED SPEAKER: Ι understand. I understand. 21 22 MS. SELDIN: Good afternoon, 23 Councilmembers Domb and Ouinones-Sanchez 24 and Members of the Subcommittee. Thank 25 you for the opportunity to testify

1	today. Since 1998, Rebuilding Together
2	Philadelphia has revitalized communities
3	by transferring vulnerable
4	owner-occupied houses to safe, healthy
5	and energy-efficient homes. Every year
6	Rebuilding Together repairs 100 to 125
7	homes with about 1,000 volunteers.
8	As you all know, Philadelphia
9	is a city of homeowners. We have a 51%
10	homeownership rate city-wide. Many of
11	these homeowners are living on a fixed
12	or low income and are unable to afford
13	to maintain their homes in safe
14	conditions.
15	A census study has shown that
16	houses with roof leaks and other repair
17	issues are much more likely to be
18	abandoned. To prevent homelessness and
19	poverty, we need to keep homeowners in
20	their homes. To reduce poverty, we need
21	to preserve a family's greatest asset.
22	That asset, a safe and healthy home is
23	the leg-up that families need to move
24	out of poverty.
25	The need is vast. The City's

1 2018 Housing Action Plan reported that 27,000 housing units in the City are 2 3 without complete plumbing or kitchen facilities. Our neighbors are living 4 5 without ovens, without showers, without I outlined many other policy 6 toilets. reasons why home repair is critical to 7 the poverty reduction, including 8 9 improving health and safety, promoting equitable development, preserving the 10 environment and being cost-effective, 11 but I won't read all of those to save 12 time and allow other witnesses to 13 14 testify, but they're in my written remarks. 15 To its credit, the City has 16 17 invested millions of dollars to preserve homeownership. Multiple organizations 18 19 have worked for years to provide home repairs to needy households who face a 20 host of housing challenges, including 21 housing insecurity, health and safety 22 23 problems and high energy costs. 24 Now is the time for home 25 repair providers to come together to

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ensure that resources are invested 1 2 wisely, collaboratively and 3 comprehensively. I've included a 4 picture of a home repaired by the City's Basic System Repair Program. This is a 5 6 photo of a house after repairs were done. For those of you who don't have 7 my testimony, it is a ceiling in great 8 9 disrepair. It is underneath the roof that was fixed to the homeowner's 10 11 satisfaction. But as you can see, the 12 ceiling -- you can see the ceiling is in really, really rough shape. 13 In fact, 14 this is a home that Rebuilding Together Philadelphia is repairing now. 15 While this is -- while this 16 17 home was first repaired by the Basic System Repair Program, other home repair 18 19 providers including RTP unfortunately leave homes with repairs that are undone 20 due to budget constraint. 21 The attached 22 health and housing tool kit, which we 23 were charged to create by this Subcommittee, offers a way to ensure 24 25 homeowners receive all the repairs they

1 need the first time.

2	It provides for housing repair
3	agencies to leverage resources not just
4	from the City, but also from private
5	funders that support nonprofits such as
б	RTP, Habitat for Humanity Philadelphia,
7	the Energy Coordinating Agency and the
8	Philadelphia Corporation for Aging. All
9	of my colleagues were supportive of this
10	tool kit. In addition, PEA,
11	Philadelphia LISC and PACDC also
12	contributed, so my thanks to all of
13	those agencies for their support of this
14	roadmap.
15	I'm going to just summarize
16	the tool kit briefly. First, we need to
17	create a list of home standards that
18	qualifies a home as healthy, safe and
19	energy-efficient. Then we need to
20	require all home-repair providers
21	utilizing City support to conduct a
22	universal home evaluation based on those
23	home standards. There should be a set
24	maximum amount of money provided to fix
25	all the hazards identified by the

1 universal home evaluation.

2	Further, homeowners should be
3	able to seek repairs during after-work
4	hours and at neighborhood locations, and
5	all of those multiple points of entry
6	for applicants need to be consolidated
7	and coordinated by a single agency.
8	This home repair connection system
9	should allow application information to
10	be shared and would allow for the
11	creation of a system that connects
12	providers of only some repairs to
13	providers of other needed repairs.
14	Applicants should be screened
15	for housing affordability assistance
16	such as Homestead Exemption, utility
17	programs and the City's home repair loan
18	program as well as tangled title issues.
19	Homeowners also need free legal services
20	for estate planning to prevent tangled
21	title in the future.
~~	
22	Finally, after repairs are
22	Finally, after repairs are complete, providers must report the

have a score card of how the system is 1 2 working and make changes if it's not. Ι 3 want to conclude with the words of a 4 homeowner Ruby Beckett from Mantua whom 5 we assisted. 6 She grew up in Philadelphia, lived in her home for 35 years. 7 She needed a roof and couldn't afford to 8 9 repair it. She took out a loan and had 10 a contractor try and fix her roof but 11 the roof was completed in a subpar Water damage eventually caused 12 manner. holes in room after room of her house. 13 14 After RTP fixed her home, she wrote, My neighbors in Mantua and I are 15 16 grateful to Rebuilding Together 17 Philadelphia for our repairs. We have many friends and neighbors who are 18 19 living in unsafe houses. I want other Philadelphians to receive the help they 20 need to repair their homes. Together 21 let's make Ms. Beckett's wish for our 22 23 neighbors come true. Thank you for the 24 opportunity to testify today. 25 COUNCILWOMAN QUINONES-SANCHEZ:

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Thank you. Any questions from any of 1 2 the panel members? MS. McCONNELL: Just a quick 3 4 question, Harry --5 COUNCILWOMAN QUINONES-SANCHEZ: 6 Can you state your name for the record for the stenographer? Sorry. 7 MS. McCONNELL: Beth 8 9 McConnell, Philadelphia Association of 10 Harry, your specific CDCs. 11 recommendation was to lift the cap, the \$2 million cap on 4% low income housing 12 tax credits. Can you just say briefly 13 14 whose cap is that, what cap is that? What power control do we have in the 15 16 City of Philadelphia to lift that cap? 17 MR. TAPIA: So the cap is from the City of Philadelphia, right, and 18 they have it for both the 9% tax credit 19 20 and the 4% tax credit. Again, as I mentioned, the 9% is so competitive and 21 22 hard to get. If we were able to have 23 additional money set aside for the 4% deals specifically, we would be able to 24 25 get more off the ground.

1 MS. McCONNELL: And do you 2 have a sense of like -- does the cap 3 need to go up to \$3 million, \$4 million, 4 \$5 million? MR. TAPIA: We would love for 5 6 it to go up to \$3 million. I mean if. You know, if I had it my way, it would 7 be up to \$5 million so that we could 8 9 really make the 4% tax deals work, but, you know. Just an initial from \$2 10 11 million to \$3 million would really help 12 us close our gap to make those deals 13 work. 14 COUNCILWOMAN QUINONES-SANCHEZ: Before Andy takes it, I know that LISC 15 has been working really hard around this 16 preservation. And in the conversations, 17 part of what we've been talking about is 18 19 how do we get to some groups before their time period is up, right, and get 20 21 them some incentives and get multiple enrollments. 22 23 So let's say you're in year -if you have a 15-year deal, if you're in 24 25 year 12, right, and we say, we're going

to give you a couple million dollars, 1 2 would you sign up for another 30, is 3 that doable? Can we have that 4 conversation? So rather than just in 5 addition to a potential buying of these 6 buildings, but the willingness of both from the private and public low-income 7 tax credit folks willing to sign up? 8 9 MR. TAPIA: Yeah, and that's 10 usually what we do. It's always 11 resyndicated and extended out for 12 another 30 years so it's very doable 13 for --14 COUNCILWOMAN QUINONES-SANCHEZ: 15 So if we ask you for more commitment, 16 right --17 MR. TAPIA: Yes. COUNCILWOMAN OUINONES-SANCHEZ: 18 19 -- some of these for the CDCs you created a market, right, so some of the 20 value on this stuff so --21 22 MR. TAPIA: Yes. Of course, 23 we keep our stuff in perpetuity, so having to even extend another 5 or 10 24 25 years from the initial 30 would not be a

1 problem for us.

2 COUNCILWOMAN QUINONES-SANCHEZ: 3 Andy? 4 MR. FRISHKOFF: Andy 5 Frishkoff, Philadelphia LISC. So you 6 mentioned your 4% project without having to go into details, so because there was 7 a \$2 million cap, how many funding 8 9 sources did you end up having to come up You mentioned you had a lot of 10 with? 11 subsidies. And generally, what was the 12 total gap that you needed to cover? MR. TAPIA: So for Lehigh Park 13 14 Apartment project which is like 4%, we essentially had to make the entire 15 16 building, you know, sort of Section 8 17 which is not really how we like to build our communities. So we like to have a 18 19 mixed income so that we have some that are subsidized but some that aren't 20 21 subsidized. So we had to put together, 22 it was six different funding sources. And we had to get an extension of all 23 the Section 8 contracts for another 20 24 years, so yeah. So a lot of different 25

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sources in order to make it work. 1 2 COUNCILWOMAN OUINONES-SANCHEZ: 3 Stefanie, real quick. Councilman Domb 4 and I were asking as you read your 5 quote, and I don't know if you are 6 aware, what is the waiting list right now at Basic Systems? 7 MS. SELDIN: I don't have the 8 9 answer to that. I would --10 COUNCILWOMAN OUINONES-SANCHEZ: 11 I think we're working through the list pretty rapidly. It's the issue of the 12 coordination piece around the multiple 13 14 pieces that are more challenging. 15 MS. SELDIN: Although I will note that the waiting list was closed 16 17 while they were working through the backlog, so because of that even though 18 19 there's not an official wait list there are many, many more people waiting than 20 21 had the opportunity to apply. 22 COUNCILWOMAN QUINONES-SANCHEZ: 23 Yes, that has also come up in our 24 discussion about how we do open that up again to gauge, right? 25

1 MS. SELDIN: Right. 2 COUNCILWOMAN QUINONES-SANCHEZ: 3 And as I was explaining to Councilman 4 Domb when Council approved the \$60 5 million as part of \$100 million 6 preservation, we were getting through the list and there was a backlog. 7 Okay. Any other questions? 8 9 COUNCILMAN DOMB: Yes. 10 COUNCILWOMAN QUINONES-SANCHEZ: 11 Councilman Domb? 12 COUNCILMAN DOMB: Thank you. I just had a question. I'm looking at 13 14 your testimony and thank you to all of you for your testimony and thank you 15 16 everybody for being here. \$11,000 to do 17 basic repairs versus \$434,000 for new property. But of the \$434,000 how much 18 19 of that is City funds versus state and 20 federal? MS. SELDIN: 21 So that's a great 22 question that I can't answer because we 23 don't build new affordable housing. Ι don't know, and I don't want to pass 24 25 this on to Harry. But for a new unit of

Page 43 affordable housing when you do that, how 1 much is City? 2 3 MR. TAPIA: I don't know. Ι 4 guess it depends on --5 MS. McPHEDRAN: Sue McPhedran 6 from Mission First Housing Group. Ι would say that the City's money varies 7 anywhere from maybe \$25,000 or \$30,000 8 9 or \$50,000 depending on the project. 10 MS. SELDIN: Per unit? MS. McPHEDRAN: Per unit. 11 12 COUNCILMAN DOMB: So then instead of looking at this initially and 13 14 saying, wow, we can fix 40 homes for 15 every one we repair -- and repair 40 16 homes for every new one we build, that 17 number is really close to the 4, 5 because we're getting contributions from 18 19 the federal and state, I guess. 20 MS. SELDIN: Right, but I also would not want to leave the Subcommittee 21 22 with the impression that we don't need 23 to build new affordable housing. 24 COUNCILMAN DOMB: No, no. MS. SELDIN: It's definitely 25

more affordable to preserve existing 1 homes but it doesn't add more --2 3 COUNCILMAN DOMB: What I'm 4 saying is when you look at the numbers, 5 the impact, if someone is just reading 6 your testimony, they would say, hey, wait a second, \$11,000 to repair 7 \$434,000. But it's really from the 8 9 City's perspective somewhere between \$30,000 to \$50,000 of our money versus 10 11 \$11,000 because we're getting monies 12 from federal and state? 13 MS. SELDIN: Correct. 14 COUNCILMAN DOMB: Okay. Thank 15 Thank you for your testimony. you. COUNCILWOMAN QUINONES-SANCHEZ: 16 Thank you folks so very much. 17 We're going to move to the second panel. We 18 have Karen Warrington, Michael Froehlich 19 from Community Legal Services and Eboni 20 21 Taggart from the Women's Community Revitalization Project. Just so that 22 23 people are in the cue, after that I have 24 Jamaal Henderson from ACT UP, Carrie 25 Rathmann from Habitat for Humanity and

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Page 45 Jenny Greenberg from Neighborhood 1 Gardens Trust. 2 3 (Panel approached Witness 4 Table.) 5 COUNCILWOMAN QUINONES-SANCHEZ: 6 Karen, I think you were listed first but -- Eboni? 7 8 MS. TAGGART: Yes. Good 9 afternoon. My name is Eboni Taggart and 10 I'm an organizer with the Women's 11 Community Revitalization Project. We're a part of a city-wide 65-member 12 Philadelphia Coalition for Affordable 13 Communities, with members from 14 community, union faith-based, disability 15 and urban agricultural organizations. 16 17 Our coalition formed more than 18 five years ago because we saw early 19 signs of gentrification and displacement 20 and knew that without low-income rental housing, families would not be lifted 21 22 out of poverty. I'm here today on 23 behalf of renters who make up about 50% 24 of the City's population. You are hearing from me 25

1	because due to transportation cost,
2	childcare challenges and alternative
3	work schedules, this meeting is not
4	accessible to many individuals that
5	would like to be here today. In the
6	last decade, as you know housing costs
7	have skyrocketed leading many to be
8	house-cost burden. Meaning, they spend
9	too much of their earnings on housing,
10	leaving less money for medication,
11	transportation and more.
12	We need the City to do more to
13	preserve and create low-income rental
14	housing. For WCRP, the need for
15	low-income rental housing has been clear
16	for the last 30 years. We house nearly
17	300 families in our developments. More
18	than 70% work full-time, but do not earn
19	enough money to purchase a home when
20	they come to us.
21	Many earn \$8,000 to \$12,000
22	per year. In Philadelphia, you need to
23	earn 50% of the area median income to
24	earn excuse me, you need to earn 50%
25	of area median income or earn at least

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1	\$41,000 a year to purchase a home.
2	Median household income in Philadelphia
3	is less than \$40,000 and the cost of
4	housing is steadily going up.
5	In North Philadelphia alone,
6	median residential sales prices
7	increased 363 excuse me, 363% from
8	the year 2000 to the year 2016. Several
9	weeks ago, WCRP opened up applications
10	for our new 35-unit development in
11	Germantown. We had 700 applicants for
12	35-low income units; 700 for 35 units.
13	And so, for context Germantown is an
14	area that most people consider
15	affordable still.
16	Our organization also offers
17	support of services to our families and
18	as a result has in-depth knowledge about
19	their personal circumstances. What I
20	can share is that many of our tenants
21	have gone on to become homeowners.
22	After many years of having stable,
23	low-income rental housing, they
24	experience less stress while raising
25	their families, develop job skills,

enter careers and are able to make more
 money.

3 If you own a home, I want you 4 to take a second to remember when you 5 were a renter because most of us were at 6 some point. It was having that affordable option that laid the 7 foundation for you to own a home today, 8 9 maybe a -- and many other things. Our coalition has grown 75% since its 10 11 inception because all over the City 12 people are feeling the pinch of the quick evaporating low-income housing 13 14 stock. Here are some examples of why 15 organizations from all over have 16 17 partnered with us to preserve and create low-income rental housing. One of our 18 19 coalition members advocates for low-income rental housing because they 20 work with battered women who are afraid 21 22 to leave their abuser because they don't earn enough money to live on their own. 23 24 Another one of our coalition 25 partners joined us because employees in

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their union are required to live in city 1 limits which is becoming challenging due 2 3 to being outpriced by higher earning 4 newcomers. Another coalition partner 5 stands with us because they work with 6 the disability community who makes up almost 20% of the City's population, the 7 majority living on a fixed income making 8 9 homeownership nearly impossible. 10 We acknowledge that this city 11 has taken action around housing in the last four years. However, many of the 12 benefits of the programs implemented 13 14 have weighted toward homeowners. And for the record, we support homeownership 15 16 programs. However, we are here to lift 17 up the plight of the 50% of City residents who at any given time are not 18 19 in the position to purchase a home. 20 Furthermore, with the 21 reputation of the poorest city in 22 America, one of them, who can really afford to buy all of these homes? 23 We are asking that the 10-year tax 24 25 abatement is reformed, that the money

coming back to the City is used to fund 1 2 programs that preserve and create 3 low-income rental housing. We also want 4 Council to focus on supporting permanent 5 affordability through tools like the Community Land Trust. Thank you. 6 MR. FROEHLICH: 7 Good afternoon, Members of the Committee. 8 My 9 name is Michael Froehlich and I'm the 10 Managing Attorney of the Homeownership 11 and Consumer Rights Unit at Community Legal Services. I work at our North 12 Philadelphia office which has been at 13 14 Broad and Erie for 45 years, just two, three blocks north of here. 15 16 The Homeownership and Consumer 17 Rights Unit at Community Legal Services tries very hard to help our low-income 18 homeowner clients save their homes, 19 because we know that the most affordable 20 21 housing that they will ever have is very 22 likely the home in which they now live. 23 There are many aspects to how to increase and preserve homeownership 24 25 among low-income Philadelphians and how

1 homeownership is directly related to 2 reducing and preventing poverty. But I 3 want to spend my limited time today 4 talking about Community Legal Services 5 agenda to preserve the Philadelphia 6 family home, because once a family achieves homeownership, we want to 7 assure that they can keep it. And at 8 some point that it will pass to their 9 10 children. 11 Intergenerational family homes is one way that low-income families can 12 protect against rising property values 13 14 in some parts of the City and avoid involuntary displacement. And it is one 15 16 of the strongest ways that families of 17 color in particular build wealth in our country. Nationally, the median Black 18 19 household is estimated to have only 20 one-twelfth of the wealth of the median White household, and two-thirds of 21 household wealth is tied up in a home's 22 23 equity. 24 Philadelphia has historically 25 been a city where the American Dream of

1 homeownership has been opened to families, both rich and poor. 2 About a 3 third of homeowners in Philadelphia have 4 annual incomes at or below \$35,000 a 5 But unfortunately, homeownership year. 6 rates in Philadelphia have recently been on the decline. 7 According to Pew's 8 9 Philadelphia Research Initiative, between 2006 and 2017 the City's 10 11 homeownership dropped from 60% to 48%. And while it's important to help 12 families purchase homes, it's equally 13 14 important to help current homeowners save their homes. And at CLS we 15 16 understand that the intergenerational family home is under attack. 17 We hear these stories from our clients every 18 19 day. 20 There are several things that 21 the City can do to acknowledge and address these attacks, very doable 22 23 I've included nine suggestions things. 24 in my written material and I will just highlight a few now. In no particular 25

order, the number one, the high cost of 1 probate fees makes it very difficult for 2 3 many families to raise their loved ones 4 estates. For our clients, for example, 5 cost to probate an estate in 6 Philadelphia is about \$450. And \$450 may not sound like a lot to some people, 7 but after a family has gone through and 8 9 raised money to give their loved one a proper burial, it is often times 10 11 unaffordable for many and will result in the estate simply going unaddressed, and 12 the record ownership of the home remains 13 14 in the deceased family member's name for years or decades. 15 16 Number two, many homeowners in 17 Philadelphia have federally-insured mortgages. Sometimes we refer to them 18 19 as FHA-insured mortgages. And when they fall behind in their mortgage, they 20 frequently also fall behind in their gas 21 and water bills. Now, the good news is 22 23 because it's an FHA-insured mortgage, 24 these homeowners if they obtain new 25 income, they can qualify for mortgage

1	modifications that allow them to catch
2	up and remain in their home.
3	The bad news is that there are
4	federal rules governing these mortgages
5	that require that a loan modification
6	have first lien position. And I don't
7	want to get too much into the weeds
8	here, but municipal liens like gas and
9	water liens, no matter when they're
10	incurred are considered to be super
11	priority, and many mortgage servicers
12	deny mortgage modification.
13	So as a result, if a
14	homeownership with an FHA-insured
15	mortgage has a water or gas lien, it is
16	virtually impossible for them to qualify
17	for a modification and avoid a mortgage
18	foreclosure, sheriff sale. The City
19	could help resolve this by adopting a
20	policy to subordinate municipal liens
21	like water, gas liens if the homeowner
22	otherwise qualifies for permanent
23	mortgage modification and the homeowner
24	is enrolled current in the TAP or CRP
25	assistance program. This simple step
I	

would allow families to qualify for loan 1 modifications and save their homes from 2 sheriff sales. 3 4 Number three, predatory 5 reverse mortgage lenders continue to 6 deceive our elderly homeowners and convince them to borrow money on their 7 homes with the promise that their 8 9 children will be able to work something out once the homeowner dies. 10 And unfortunately, the only option for heirs 11 whose parents took out often unnecessary 12 reverse mortgages to save their family 13 14 home is to qualify for a new mortgage. More community education about 15 both the benefits and the consequences 16 17 of reverse mortgages is necessary, and 18 deceptive reverse mortgage originators 19 ought to be held accountable. I'm going to stop there. Like I said, there's 20 nine recommendations in total. I would 21 22 be happy to take questions about 23 additional recommendations. Community 24 Legal Services certainly supports all of 25 the testimony that Eboni testified

1	about, renters in the City, but thought
2	I wanted to spend some time today
3	talking about homeowners, because
4	preserving the Philadelphia family home
5	is critical to help low-income
6	homeowners and ease the
7	intergenerational passage of these
8	homes. It's a key part of reducing and
9	preventing poverty and we look forward
10	to continuing to work with City Council
11	on these issues.
12	COUNCILWOMAN QUINONES-SANCHEZ:
13	Thank you. And give the mic to Karen
14	and then we'll ask questions.
15	MS. WARRINGTON: Good
16	afternoon. My name is Karen Warrington
17	and I appreciate the invitation to
18	testify before this City Council Housing
19	Subcommittee on Poverty Reduction and
20	Prevention, and I appreciate the
21	invitation that was extended to me by
22	Mr. Tayyib Smith.
23	I was born here at Temple
24	University Hospital. My understanding
25	is that at the time few Blacks were born

Minutes after my birth, my father 1 here. was excitedly looking at his newborn 2 3 daughter in the nursery when a White new 4 father glanced at me and said, oh, look, 5 there's a pickaninny. So just minutes 6 old, I was identified by the way of an offensive racial epithet. 7 And throughout my lifetime, I have witnessed 8 9 how race being Black in America affects evert aspect of Black family life. 10 11 My family bought a home in North Philadelphia in the 1920s. 12 It was a neighborhood of aspirational and 13 14 middle-class Black families. We had Black doctors, dentists, nurses, 15 teachers and attorneys who lived in the 16 17 immediate neighborhoods. When I was 5, my mother enrolled me in the then Logan 18 19 Demonstration Elementary School which 20 was the Masterman of the day. She deliberately bypassed the 21 22 neighborhood schools located within 23 blocks of my home. Even in the 1940s and '50s, many Black parents knew that 24 25 their neighborhood schools were not up

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	1	to par. Gradually, our neighborhoods
	2	declined and so did City services.
	3	Slumlords cut up multi-story houses and
	4	businesses were shuttered. And I
	5	remember my grandmother saying, Temple
	б	is going to take all of these
	7	properties.
	8	I also remember my family's
	9	search for homeowner's insurance because
	10	insurance companies did not want to
	11	write policies in our community and
	12	banks red-lined the area preventing
	13	Blacks from securing mortgages. And
	14	what I have recently discovered is that
	15	Black men returning from the military in
	16	the '40s such as my father were denied
	17	the GI bill to purchase homes or to
	18	attend college.
	19	Consequently, young families
	20	chose to move to neighborhoods then
	21	opening up to Black homeownership
	22	because of the federal fair house laws.
	23	These families mostly moved to
	24	Germantown, Mount Airy and Eastwick.
	25	Accompanying the decline of North
1		

_	
1	Philadelphia, the major media constantly
2	referred to the area as the ghetto and
3	later parts of North Philadelphia was
4	declared as the Badlands.
5	For me, I was witnessing not
6	only the whole failed displacement of
7	Black families, the quality education
8	was further and further from the reach
9	of Black families who were not
10	politically connected or couldn't afford
11	private school. And public schools in
12	North Philadelphia and throughout most
13	of the Black community were on life
14	support.
15	Not only were Black families
16	in search of deep housing, they were in
17	search of quality education. City
18	government's response was more public
19	housing and continuing nonfunctioning
20	public school education and city
21	recreational department services. So
22	today I see the direct correlation
23	between a failing public school system,
24	racially segregated hand-me-down
25	neighborhoods and little or no

1 sustainable wage employment.

2	Black families no matter where
3	they lived try to get their children
4	into the handful of so-called good
5	schools but were restricted to the
6	failing schools in the neighborhoods. I
7	call it educational apartheid. Today
8	the ravages of this level of
9	Philadelphia's race-based societal
10	neglect reveals itself in the number of
11	Black men in prison, unemployed Black
12	men standing on corners while White men
13	in trucks with Jersey licenses work on
14	construction sites in the neighborhoods
15	and Black men being released from prison
16	saying they learned to read while they
17	were incarcerated.
18	It amazes me how the American
19	public education system in basically one
20	generation was able to lift up largely
21	poor non-English speaking immigrants and
22	help them on the path to higher
23	education and professional careers.
24	Today access to quality education and
25	safe, stable affordable housing continue

1 beyond the reach of too many Black families.

2

3 Too many Black people will 4 find low-paying jobs as CNAs, security 5 guards or working at McDonald's if they 6 find employment at all. And that is because this City, its government, 7 academics, philanthropic foundations in 8 9 the business and corporate communities have turned their backs on the 10 11 educational and housing needs of the 12 Black community. The recent debacle at Ben 13 14 Franklin High School, which was once Central High until the color of the 15 population changed, is now the site of 16 17 Ben Franklin with majority Black and Puerto Rican students and the Science 18 19 Leadership Academy with mostly White students whose parents refer to 20 themselves as privileged. This has 21 become a have and have-nots separate and 22 23 unequal education travesty. 24 On one hand you have the 25 presence of health-threatening asbestos,

which frankly say, "the School District 1 2 paid little attention until the 3 privileged SLA Students were to share 4 the building space." And on the other 5 hand, you have the unequal curriculum, 6 access to technology and other academic 7 resources. The School District also 8 9 assured the public that not only with 10 the schools were academically separate, 11 that they would even have separate 12 entrances. From my point of view, predictably we can then expect different 13 14 outcomes, higher education, employment, family-sustaining wages and the 15 16 possibility of incarceration. 17 Now, as we speak, the Franklin students are housed in the shuttered 18 19 charter school in the heart of the Badlands and the SLA students are housed 20 at the School District headquarters and 21 22 the Jewish Synagogue. I believe we 23 understand what the outcomes for 24 children are who attend poor-performing 25 schools and live in deteriorating race-

1 based neighborhoods.

1	based herghborhoods.
2	Crime and poverty in
3	Philadelphia will continue to increase
4	if we're not willing to course-correct.
5	More and more as so-called
6	gentrification increases, Blacks
7	continue to be held affordable housing
8	nomads and their children are
9	undereducated and the problem of the
10	urban poor will not change.
11	Every day we see new
12	high-priced high-rise condos appearing
13	in the City, but where is the housing
14	for nonwealthy and where is the
15	opportunity for quality education for
16	their children. Thank you.
17	(Applause.)
18	COUNCILWOMAN QUINONES-SANCHEZ:
19	Thank you, Ms. Warrington, and the
20	entire panel. Any questions from the
21	Committee to any of our panelists at
22	this time?
23	COUNCILMAN DOMB: I have a
24	question.
25	COUNCILWOMAN QUINONES-SANCHEZ:

Page 64 Councilman Domb? 1 2 COUNCILMAN DOMB: I just want 3 to try to understand the U.S. Bank 4 liens, I think it is. You said it's \$41 billion? 5 COUNCILWOMAN QUINONES-SANCHEZ: 6 7 No. 8 MR. FROEHLICH: The tax liens? 9 COUNCILMAN DOMB: Yeah, the tax liens. 10 11 MR. FROEHLICH: Councilman 12 Domb, and thank you for the question. The issue regards -- so many homeowners 13 14 in Philadelphia have mortgages of FHA-insured mortgages which I'm sure 15 16 you're familiar with. There's a special 17 rule for FHA that if you want to get it modified -- and a lot of people who fall 18 19 behind in their mortgages get it 20 modified, capitalize the arrears, an affordable monthly payment going 21 forward. 22 23 There's a special rule that 24 applies to FHA-insured mortgages that 25 says that the modification has to be in

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Page 65 first lien position, and because in 1 2 Pennsylvania the water and gas liens are 3 super priority liens, then HUD is saying 4 that you cannot give an FHA-insured 5 mortgage modification if you have a 6 water and gas lien. COUNCILMAN DOMB: I'm 7 referring to U.S. Bank liens. 8 9 COUNCILWOMAN QUINONES-SANCHEZ: Yeah, that's not --10 11 MR. FROEHLICH: Public 12 Interest Law Center. COUNCILMAN DOMB: But it was 13 14 in the testimony of Public Interest Law 15 Center. 16 MR. FROEHLICH: I'm pleased to 17 be confused with the Public Interest Law Center, but I'm with Community Legal 18 19 Services. 20 COUNCILMAN DOMB: Okay. I'll wait for them. 21 COUNCILWOMAN QUINONES-SANCHEZ: 22 23 Eboni, I had a question for you. Are 24 you currently a renter or homeowner? 25 MS. TAGGART: I'm a renter.

1 COUNCILWOMAN OUINONES-SANCHEZ: 2 What would you say if you said to us 3 outside of the more -- we know we need 4 to build more housing units, what do you 5 find to be one of the most challenging 6 issues with the programs we currently have in terms of you getting out of a 7 rental to an ownership, although I would 8 9 say Staci who was the former President of WCRP argued me into there's always 10 11 going to be a rental community, Maria, 12 she reminded me. She's like, not everybody wants to be a homeowner, but I 13 14 want my children to be homeowners. What would you say are some of the biggest 15 16 obstacles you're confronting? MS. TAGGART: Like many 17 people, I think that wages is an issue. 18 19 Right now, luckily I'm in a place where I do make a little more money than I 20 have in the past so homeownership is a 21 little bit more in reach for me than it 22 I feel like that's one of the 23 had been. biggest obstacles. And I do agree with 24 25 Staci that people would consider me a

1	millennial and I think that the mindset	
2	towards homeownership has changed. I	
3	don't think that people move around a	
4	lot more. I think the way the City is	
5	changing, it doesn't feel like a place	
6	that a lot of people want to be anymore,	
7	so there are many issues. But I say a	
8	chief among them is probably pay.	
9	COUNCILWOMAN QUINONES-SANCHEZ:	
10	Okay. It's an important issue. For	
11	Michael, I know that the probate issue	
12	is one that I know you've been talking	
13	to the incoming Register of Wills and	
14	there's been some commitment to	
15	re-address this.	
16	As it relates to the PGW lien	
17	situation, has this been requested	
18	before to PUC and who has said no in the	
19	past about the lien situation, the lien	
20	positioning?	
21	MR. FROEHLICH: Right. So	
22	it's a rather complicated issue. And	
23	so, I've tried to distill it down to as	
24	simple, I guess, as possible. It's	
25	within the City's it's within PGW and	

the Water Department's authority to 1 subordinate liens if they would like to 2 3 do so. Community Legal Services on 4 behalf of our homeownership clients have 5 been working with the Law Department and 6 with PGW and with the Water Department. 7 They want FHA to change their rules. FHA wants the mortgage servicers 8 9 to change their rules. The mortgage servicers want the City to change their 10 11 rules. And so, unfortunately we have not yet been able to make much headway 12 in finding a solution to this. 13 14 COUNCILWOMAN QUINONES-SANCHEZ: What's the universe of people impacted 15 16 by this? Would you say annually, the 17 ones that go through your --18 MR. FROEHLICH: So about 10 a 19 month, so 120 --20 COUNCILWOMAN QUINONES-SANCHEZ: About 10 a month? 21 22 MR. FROEHLICH: Yeah. So on the one hand it's a small issue. On the 23 24 other hand, for those 10 people a month, 25 they're risking sheriff sale.

1 COUNCILWOMAN QUINONES-SANCHEZ: 2 Have there been any changes to the federal modification rules that we 3 4 should be aware of under this 5 Administration versus the previous that 6 should further hamper people's abilities --7 MR. FROEHLICH: Not on this 8 9 particular issue. So fortunately and unfortunately, HUD moves at a glacial 10 pace and some of the changes that went 11 into place during the Obama 12 Administration we're still seeing now. 13 14 So, for example, it's very important when we talk about intergenerational 15 family homes, that if the borrower dies 16 17 before the mortgage is paid off, that the heirs be allowed to assume that 18 19 mortgage. 20 Under the Obama Administration, certain changes were put 21 into place that would make it easier for 22 23 heirs to assume or take over their 24 deceased parent's mortgage. We're 25 finding it -- it's good that this new

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policy is in place. We're finding it to 1 2 be implemented very unevenly. And in 3 the past, we would have complained to 4 the CFPB. The CFPB has not been as open 5 to resolving these complaints as they have been in the past. 6 COUNCILWOMAN OUINONES-SANCHEZ: 7 Can you define who the C --8 9 MR. FROEHLICH: The Consumer Financial Protection Bureau which has 10 jurisdiction over a lot of financial 11 12 services including mortgage lenders and mortgage servicers. 13 14 COUNCILWOMAN QUINONES-SANCHEZ: Are there particular lenders that you 15 find are more difficult in the 16 participation? Come on, we got to call 17 them out. 18 19 MR. FROEHLICH: There are. 20 There are. I'm, you know, but we -- I think it would harm our clients, our 21 22 efforts to help our clients by sort of 23 naming them in a public forum because we continue to try to negotiate with them 24 25 to try to save our clients' homes.

1 COUNCILWOMAN QUINONES-SANCHEZ: 2 Ms. Warrington just gave us a history 3 lesson around red-lining, the GI bill, access to homeownership and part of the 4 5 debate is always the banks, who holds 6 them accountable. I've had the pleasure of being part of CR rate disputes in my 7 previous life, right. I feel like we 8 9 need to go back to some of that discussion as we see the consolidation 10 11 of the banking world. But, you know, we have a lot of banking partners in the 12 City of Philadelphia and we should know 13 14 in a very formal way, because to the one hand we invest in all of you to help us 15 16 fight with people that are in our 17 backyard and we should know that. And so, I'm not going to put you on the spot 18 19 publicly here, but if there are particular institutions, any 20 institutions that the City is doing 21 business with, we should know that. 22 23 MR. FROEHLICH: I would be 24 happy to follow up with you. 25 COUNCILWOMAN QUINONES-SANCHEZ:

1 Thank you very much. Any other questions for our panelists? 2 3 MR. FRISHKOFF: Real briefly. 4 Andy Frishkoff for Michael. So also, 5 you mentioned the probate issue and 6 generally similar to the Councilwoman's question, roughly how many do you think 7 in a month or a year sort of are going 8 9 through probate or would except for the 10 fees? 11 MR. FROEHLICH: Good question. 12 So we know that the last time I looked, that the Register of Wills probated 13 14 6,000 estates per year. And so, I don't know how many of them are low income. 15 16 What I can say is in our experience, 17 this would not be money which is currently being paid, which would -- if 18 19 there was a policy to waive those fees 20 would not be paid. Instead what many of our 21 22 clients do is they go down to the 23 Register of Wills with the intent to probate their loved one's estate. 24 Thev 25 learn that it costs several hundred

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dollars that they don't have. They then 1 2 turn around and go home and they never complete the process. So a policy like 3 4 this would certainly increase the 5 workload on the Register of Wills, but I 6 don't think -- and so, of course it's a cost to hiring additional staff, 7 et cetera. But I don't think it would 8 9 reduce the amount of revenue that the Register of wills brings in. 10 11 COUNCILWOMAN QUINONES-SANCHEZ: 12 Is that a County rule for the state or is it a City rule? 13 14 MR. FROEHLICH: I think that the City would waive the probate fees. 15 16 In the past, the Register has raised 17 questions about the authority that it However, I believe that the City 18 had. 19 does have that authority. 20 COUNCILWOMAN QUINONES-SANCHEZ: Has there ever been a legal opinion to 21 22 that --23 MR. FROEHLICH: No, there has 24 not. 25 COUNCILWOMAN QUINONES-SANCHEZ:

1 Work to do. Thank you. Any more 2 questions, Councilman Domb? 3 COUNCILMAN DOMB: Thank you. 4 Thank you for your testimony. This is 5 just on a big picture, I'm a supporter 6 of homeownership. I'm just going to put that out there. I lived through three 7 recessions, 1980 to '82, interest rates 8 9 19 and 20. In the '90s, I don't 10 remember the year. I block it out. And 11 then again in 2008 to 2010. And I will 12 say this, in those instances we would ask the owners how much cash do you have 13 14 to sell, not the buyer, because they were underwater. 15 16 And what happened in 2008 and 17 2011, we had a tremendous amount of inventory that was underwater. I think 18 19 2004, 2005 was the peak of homeownership in the country at about 69% or so. 20 Today it's about 64. I think 21 22 Philadelphia is between 48 to 50%. Of 23 the top 20 cities, we're still pretty 24 high up for homeownership. 25 But most cities won't see big

homeownership because they're transient 1 2 by nature. But by the same token, I'm 3 100% in favor of having people build 4 wealth in owning their own homes. But I 5 will say even on the higher end of the 6 market, what's going on right now, people aren't buying because the federal 7 government has changed the rules. 8 9 There's a \$10,000 limitation on real estate taxes and \$750,000 mortgage 10 11 limitation. So those people who used to buy stopped. They're renting. 12 So there's a lot of things going on that 13 14 are changing. I'm just mentioning that to give you an overview, but thank you 15 16 for your testimony today. 17 MS. TAGGART: So as I thought about it, another thing that I think is 18 19 a barrier and your remark, Councilman Domb, made me think about it, 20 recessions, right, and I think that has 21 contributed to the mindset about 22 23 homeownership tremendously. 24 And when I think about 25 community land trust which is a tool to

1 ensure permanent affordability, I 2 believe that if we have more community 3 land trust, a lot more of people would feel more comfortable owning homes, 4 5 because you have that community to 6 support you should anything go wrong. Regardless of how the market changes, 7 you're protected. 8 9 And I think that people a lot of times can't always predict what their 10 11 income is going to be like. They may 12 not have savings. They may not have money to preserve their homes, but with 13 14 a program like that you do have a safety 15 net. 16 COUNCILWOMAN QUINONES-SANCHEZ: Thank you. All of you, thank you so 17 much for your testimony this evening. 18 19 I'm going to call up our next panel. Jamaal Henderson from ACT UP, Carrie 20 Rathmann from Habitat for Humanity, 21 22 Jenny Greenberg from the Neighborhood 23 Gardens Trust. If any of you have 24 written testimony that you can share 25 with the panel because some of you I did

Page 77 1 not get. 2 After that, I have James 3 Crowder and I think, Andy, both of you 4 are listed together, Susan McPherdan and Ruth Birchett. 5 6 (Panel approached Witness Table.) 7 COUNCILWOMAN QUINONES-SANCHEZ: 8 9 Is Jamaal here, Henderson? 10 (No response.) MS. RATHMANN: Good evening. 11 12 Thank you for the opportunity to testify today, and for Council's interest and 13 14 the focus on reducing poverty in Philadelphia. My name is Carrie 15 I'm the Director of Strategic 16 Rathmann. 17 Partnerships at Habitat for Humanity Philadelphia where we build strength, 18 19 stability and self-reliance through 20 affordable housing. 21 We do this through building and stabilizing affordable 22 23 homeownership. So for our new homeownership, Habitat builds new or 24 25 rehabs homes to sell to hard-working

1	families making between 30 and 60% of
2	area median income. Often times these
3	are families working two or more jobs or
4	individuals working two or more jobs
5	within the household.
б	We provide an affordable
7	mortgage product where a household's
8	monthly payments including mortgage,
9	current tax and insurance do not exceed
10	30% of their monthly household income.
11	To date, we have built 218 homes to
12	individuals and families who would not
13	have otherwise been able to purchase
14	homes.
15	We also carry out
16	stabilization repair projects for
17	existing homeowners with household
18	incomes up to 80% of area median income.
19	We've complete nearly 530 across the
20	City to date, bringing the benefits of
21	safe, stable homeownership to more 1300
22	Philadelphians.
23	We have all seen how
24	homeownership can be a vehicle to
25	building family and generational wealth.

1	History has shown us that keeping
2	homeownership out of reach are
3	systematically stripping Black families
4	of their homeownership and has been a
5	major factor in creating the wide-spread
6	and entrenched poverty we see in
7	Philadelphia today.
8	Red-lining, predatory lending
9	and denied access to credit that erodes
10	or blocks homeownership has been widely
11	successful in creating a racial wealth
12	gap and elevating poverty across the
13	country and here in Philadelphia.
14	Certainly wages, education and other
15	bias systems have played a role in
16	creating our persistent poverty level,
17	but we believe that homeownership
18	development programs can play a valuable
19	tool to build family wealth in
20	neighborhood stability in Philadelphia,
21	especially at a time when our
22	strengthening housing market is boosting
23	equity in most neighborhoods, and I do
24	admit that this is a longer gain.
25	Thoughtful approaches to

1 increasing homeownership for Philadelphia's lower economic residents 2 3 could be foundational to preventing 4 households from slipping into poverty. 5 Homeownership would also help inoculate 6 future generations of those families from doing so as well. 7 Homeownership creates a 8 9 physical asset for families for most of It's our largest financial asset. 10 us. 11 It provides leverageable equity during 12 hardship. Homeownership provides a stable place to live where families are 13 14 more protected from the fluctuating market forces and thus, increasing 15 16 rents. Homeownership mitigates the 17 impact of generational poverty by 18 19 creating an asset that family members in poverty can inherit. Homeownership can 20 also be a critical community development 21 22 strategy providing the stability of long-term residents with large financial 23 24 investments in their neighborhoods. Critical mass of homeowners 25

creates the basis for any neighborhood 1 2 social growth converting vacant lots and structures into affordable homes for 3 4 sale, helps revitalize entire blocks and 5 communities. And this improves conditions for owners and renters alike 6 and all Philadelphians at large. So we 7 know that homeownership is only 8 9 appropriate for a specific segment of the low-income renters. The households 10 we assist are just a smidge, and that's 11 the technical term. Over the poverty 12 line for a family of four, the 13 14 differential currently is only \$1300 annually. 15 Most renters who live below 16 17 the poverty line would need additional income and likely reduction of bad debt 18 19 to be considered for our homeownership These renters would require 20 program. 21 other supports, many of which have been 22 described earlier, prior to any 23 homeownership program or services. 24 But increasing homeownership 25 opportunities for these thousands of

families on the cusp, those with 1 2 appropriate incomes but still struggling 3 in the general rental market would go a 4 long way to keeping these families from 5 dipping in and out of poverty as many families do. 6 Philadelphia's high cost of 7 construction keeps traditional market 8 9 rate developers from building new low and moderate income homeownership. Sale 10 11 prices are not adequate to cover the high cost of construction. Public 12 subsidy is needed to fill the gap 13 14 between construction cost and sale price just to break even. 15 16 Philadelphia used to fund affordable homeownership development but 17 has eliminated the bulk of programs due 18 19 to federal budget cuts and the 20 restrictions attached to federal funding The challenges of lower-income 21 sources. 22 buyers' ability to secure mortgages from traditional lenders has created barriers 23 24 to selling these properties once 25 developed, but Habitat faces none of

1 these challenges.

2	We hold our own mortgage. We
3	have a guaranteed purchaser and
4	alternates well before our properties
5	complete, so nothing ever sits vacant.
6	We know increasing homeownership
7	requires a much longer view to reducing
8	poverty, but we also know that this
9	investment in homeowners is sound.
10	To reduce poverty and increase
11	low-income homeownership in
12	Philadelphia, we suggest the following:
13	Think about targeting households from 50
14	to 60 of area median income. That's
15	about \$45,000 to \$54,000 per annually
16	for a family of four, up to 80% AMI;
17	provide local per unit subsidy with a
18	cap of \$100,000 so the purchase price
19	can be written down to around \$150,000
20	for sale to these families. Additional
21	subsidy or substitution of these
22	subsidies might be found on the private
23	market through Federal Home Loan Bank,
24	PHFA or other philanthropic sources.
25	Amortize any city subsidy over a 15-year

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period to incentivize owner longevity 1 but allow for equity growth per family 2 3 wealth building. Use the Land Bank more 4 efficiently and effectively to acquire, assemble and dispose of land at nominal 5 value for affordable housing. 6 We urge you also to revisit 7 the operational requirements right now. 8 9 It's showing full financing for a project before any affordable houser 10 11 gets to take ownership of it. We also 12 encourage you to get full data regarding the potential inventory vacant 13 14 structures that can be targeted for rehab into homeownership. 15 Furthermore, don't 16 disincentivize non- and for-profit 17 developer partnerships. Consider 18 19 allowing nonprofits to directly acquire their portion of a property allowing us 20 to realize the full benefit of our 21 22 nonprofit status and decreasing cost. 23 Nonprofit entities acting 24 alone have benefits on transfer taxes 25 and other funding sources when they are

not tied to for-profit developers, and 1 2 we lose those sometimes in partnerships. 3 We believe that this is already within 4 the City's discretionary powers. Consider allowing home funds for 5 6 homeownership creation as has been allowable in the past, but has stopped 7 in recent years. Evaluate zoning 8 9 changes that would increase density to 10 cut costs. 11 Allow developers to build smaller footprint homes, maximize units 12 per lots and meet the needs of low to 13 14 moderate income buyers. Investigate the city-driven cost drivers, including 15 16 storm water management and street paving requirements that add considerable cost 17 18 but cannot be recovered through sale 19 price. 20 Consider the use of City capital funds for infrastructure and 21 affordable housing discounts for storm 22 23 water fees. Consider other ways that the City can help reduce the high 24 25 construction cost of Philadelphia. And

in terms of preserving affordable 1 2 homeownership, we urge you all to 3 consider creating clear guidelines and 4 tracking systems for OPA assessments of 5 subsidized homeownership properties that 6 have a second soft mortgage that limit the resale price. 7 This would ensure property 8 9 owners are not priced out based on 10 rising taxes during and after any 11 abatements or affordability expiration. Currently, homes with soft seconds are 12 often assessed at values that those 13 14 families can't actually extract from the This is a huge issue for our 15 market. 16 homeowners, especially in North and 17 South Philadelphia who are finding that overnight their combined mortgage and 18 19 tax payments would double what was originally anticipated. And finally, 20 please continue to fund critical repair 21 and stabilization for existing 22 homeowners living at or above the 23 24 poverty rate, but below 80% of AMI, so 25 thank you.

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1	COUNCILWOMAN QUINONES-SANCHEZ:	
2	Thank you. I'm going to ask Ebony	
3	Griffin from the Public Interest Law	
4	Center, which was the question that	
5	Councilman Domb I'm going to ask her	
6	to come join the panel since our other	
7	guest is not here.	
8	(Witness approached	
9	Witness Table.)	
10	COUNCILWOMAN QUINONES-SANCHEZ:	
11	Thank you. And then we'll ask questions	
12	of the entire panel.	
13	MS. GREENBERG: Good	
14	afternoon. Thanks for the opportunity	
15	to testify. My name is Jennie Greenberg	
16	and I serve as Executive Director of the	
17	Neighborhood Gardens Trust. I'm here to	
18	offer testimony on the negative impact	
19	that the U.S. Bank lien is having on	
20	community gardens that serve low-income	
21	households across the City of	
22	Philadelphia.	
23	NGT is Philadelphia's	
24	neighborhood garden protector. It's our	
25	mission to acquire and preserve	
1		

Page 88 1 community gardens and shared open spaces 2 to enhance quality of life in 3 Philadelphia's neighborhoods. There are 4 upwards of 400 community gardens in 5 Philadelphia, which have been cultivated 6 in historically disinvested neighborhoods on abandoned land to the 7 cooperative efforts of neighborhood 8 9 residents. These gardens have become 10 11 essential community assets that provide 12 healthy green space and a source of fresh affordable produce. Often 13 14 community gardens are stored land that is owned by the City in a number of 15 private tax-delinguent owners. 16 These gardens are at risk because the 17 gardeners does not have secured land 18 19 tenure for the precious spaces in which 20 they cultivate food and flowers in the 21 community. 22 The need to proactively secure 23 and protect vital community-managed open 24 spaces is pressing. Increases in real 25 estate development, land values and

speculation are putting decades-old 1 2 gardens in jeopardy. NGT works to 3 secure ownership for long-term leases 4 for these gardens so they can be 5 protected for community access long-6 term. We've worked intensively with 7 gardeners and community groups in the 8 9 City to protect 48 open spaces across 10 the City to date and we're working to 11 actively protect 70 gardens by 2022. Often gardens comprise of multiple 12 parcels of land through different 13 14 owners. We've been working closely with the City's land holding agencies to 15 16 assemble land or protect the full garden 17 footprint. 18 In the past two years, we've 19 been able to acquire 20 parcels of land and 11 community gardens through nominal 20 sale disposition from the City, and 21 we're working with the Land Bank to 22 23 acquire privately-owned tax delinquent Multiple gardens, however, 24 parcels. 25 have tax delinquent parcels that not

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1	only have liens due to the City, but
2	also third-party liens which are a
3	result of a tax-lien securitization deal
4	that the City did in 1997.
5	These liens, which we refer to
б	as U.S. Bank liens, I understand are
7	actually now owned to MBIA, which is the
8	Municipal Bond Insurance Association.
9	Because of these liens, we're losing
10	garden properties to sheriff sale or
11	through private sales entered into by
12	speculators.
13	These liens are like a flag to
14	real estate speculators of opportunities
15	to buy properties cheap and flip them to
16	developers. This is how we lost half of
17	the 20-year-old vibrant food producing
18	St. Bernard Community Garden in West
19	Philadelphia to a new house last year.
20	And this is why we now have to fund-
21	raise \$80,000 to purchase a lot at the
22	Emerald Street Community Farm in
23	Kensington. The Land Bank had acquired
24	two other tax-delinquent parcels at this
25	garden for protection but was prevented

from acquiring the last one because of a 1 U.S. Bank lien. These liens are in 2 first lienholder position, so the Land 3 4 Bank cannot move forward with acquisition of these parcels until the 5 6 U.S. Bank liens are resolved. Α developer has purchased the last parcel 7 right smack in the middle of the garden 8 9 and we're fortunate that he's willing to wait, but what a waste of time to have 10 11 to raise money to buy it back now. 12 Since a system-wide solution seemed far off, in 2018 NGT tried to 13 14 take matters into our hands to resolve this issue by submitting a proposal to 15 U.S. Bank asking them to assign us their 16 17 liens and 10 properties with at-risk gardens for nominal consideration in 18 19 order to further our preservation The proposal was that they do 20 efforts. so as a charitable donation. 21 22 After extensive research, we were unable to get a contact directly at 23 the Bank and was directed to submit the 24 25 proposal through Linebarger who said

1	they would pass it along to their client
2	for consideration. At first, Linebarger
3	said they would have an answer to us
4	within a month. Ultimately, they never
5	got back to us with an answer and
6	stopped responding to my emails.
7	With this in mind, I want to
8	tell you about the one more garden, the
9	Five Loaves Two Fish garden, a
10	community-based project, to promote
11	wellness and eliminate information
12	disparities about health and nutrition
13	in Hestonville, an extremely low income
14	and food insecure section of West
15	Philadelphia.
16	The garden has a partnership
17	with a local school and provides
18	educational programming to elementary
19	students. There are 29 raised beds for
20	growing produce and flowers. In May
21	2018, NGT acquired two of the garden's
22	parcels from the City. Subsequently,
23	the Land Bank acquired three additional
24	tax-delinquent parcels with the
25	intention to transfer them to us for

1	protection. The last lot which is right
2	in the middle of the garden has more
3	than \$16,000 due in U.S. Bank liens with
4	all the fees, interest and penalties,
5	and an additional \$8,000 go to the City.
6	I dread the day we learn that it too has
7	been purchased.
8	We need the U.S. Bank lien
9	properties to stop being sold at sheriff
10	sale until the situation is resolved.
11	We also need a pathway for liens on high
12	priority parcels for charitable purposes
13	like affordable housing and community
14	gardens to be resolved quickly so we
15	that we can secure them before it's too
16	late.
17	A few potential solutions
18	include: Securing a charitable donation
19	of U.S. Bank liens to nonprofits for
20	specific properties that are critical
21	to affordable housing and community
22	garden projects. Under this scenario
23	the lienholder could assign its lien
24	right to NGT or a similar nonprofit and
25	treat that assignment as a charitable

1 donation. The nonprofit could then
2 protect the parcel from being sold off
3 at sheriff sale and ultimately, the
4 nonprofit could cancel the lien at the
5 time the nonprofit obtains title to the
6 parcel.

Short of securing a donation, 7 the City needs to get an agreement with 8 Linebarger to accept principal-only 9 payments and to waive years of penalties 10 11 fees and interest charges. We need a 12 revision to the City's acquisition policy to allow the Land Bank to pay off 13 14 U.S. Bank liens so that they can proceed with their acquisition process, and they 15 need the funds to do so. 16

17 And the City needs to develop a clear process by which U.S. Bank liens 18 19 can be paid off after or just prior to finalizing Land Bank acquisition of our 20 21 property, whereby we avoid the risk of paying off a U.S. Bank lien and then 22 23 losing the property to a developer 24 Thank you. anyway. 25 COUNCILWOMAN QUINONES-SANCHEZ:

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1 Thank you. We'll have Ebony. MS. GRIFFIN: 2 Hello. Thank 3 you for allowing me to join the panel. 4 My name is Ebony Griffin. I am a Staff 5 Attorney at the Public Interest Law 6 Center focusing on environmental justice in the Law Center's Garden Legal 7 Initiative. Thank you for allowing me 8 9 to testify today about an issue which very deeply affects my practice and the 10 preservation of green space in 11 communities of color and low-income 12 neighborhoods in Philadelphia. 13 14 The Law Center commends you for convening this hearing to find 15 16 meaningful solutions to the problem at 17 hand. In our environmental work, the Law Center uses a variety of methods to 18 19 ensure that Philadelphia's most 20 vulnerable residents have access to a 21 healthy, natural and built environment, but also that they have a seat at the 22 23 table and a voice in what happens in 24 their neighborhoods. 25 The Garden Justice Legal

1 Initiative accomplishes this by 2 providing pro bono legal representation 3 to urban farmers and community gardens 4 in Philadelphia in efforts to protect 5 and preserve the City's green space, 6 which is being lost due to development pressure. This development pressure in 7 part stems from the 1997 securitization 8 9 of tax liens. The 1997 tax lien 10 11 securitization and remaining U.S. Bank liens contribute to gentrification, 12 displacement, urban blight and a 13 14 reduction in green space. This testimony explains how and also provides 15 potential solutions to the problem. 16 17 So research and our own experience demonstrates that cleaning 18 19 and greening vacant lots across Philadelphia results in significant 20 reductions to both perceived risks to 21 safety and actual violent crimes in 22 23 neighborhoods, including gun violence. 24 Further, thousands of these 25 lots have the potential to be repurposed

as food-producing gardens and green 1 spaces improving the quality of life in 2 3 low-income neighborhoods while 4 simultaneously mitigating the impacts of 5 climate change, by reducing the surface 6 temperature, creating a cooling effect in areas densely packed with concrete 7 and reducing mortality rates among 8 9 vulnerable populations during heat wave. 10 As climate change increases, 11 the planet warms and sea levels rise. This results in hotter overall 12 temperatures and more severe weather 13 14 events such as flooding. In urban areas, minor increases in surface 15 16 temperature can be deadly. In 1997, the 17 City bundled together 30,000 tax liens and sold them to U.S. Bank, a private 18 19 corporation in order to raise revenue to 20 address the school funding crisis. The City lost money in this 21 effort when investors were unable to 22 collect on many of the securitized 23 liens. The Philadelphia Department of 24 25 Revenue in a November 2013 report

described the results of the 1997 as the 1 worst-case scenario for a tax lien 2 securitization. 3 We've heard from 4 neighborhood developers across the City 5 that properties whose liens were sold 6 remained in limbo for years, unavailable for redevelopment because tax balances 7 continue to be uncollectible. Public 8 9 agencies could not acquire the property without first paying the lienholder the 10 value of the lien, plus their fees which 11 12 stymied efforts to get vacant tax-delinquent properties back in 13 14 productive use. In fact, then Chief of Staff 15 16 to Mayor Rendell acknowledged the City's 17 miscalculation regarding the uncollectible amounts in a quote that 18 appeared in a 2001 Philadelphia Inquirer 19 20 editorial, "The rating agencies missed 21 it, the underwriters missed it, the insurer missed it and the City missed 22 it." 23 24 The consequences of the fall-25 out from the 1997 securitization are

still evident today. While the exact 1 number in unclear, data from the City 2 3 estimates that between 3600 and 5500 4 properties in Philadelphia are 5 encumbered by U.S. Bank liens. The 6 liens on these properties are between \$18 million to \$20 million with a total 7 debt to the City of \$41 million. And to 8 9 clarify, the actual principal balance on the liens is between \$18 million and \$20 10 million, and the total \$41 million 11 includes all the penalties and interest 12 that have accrued since then. 13 14 So approximately half of the potential clients who reach out to the 15 16 Law Center for help in preserving a 17 garden manages lots burdened by a U.S. Bank lien. The problems associated with 18 19 the U.S. Bank lien on a garden parcel 20 manifests in a number of ways. The Law Center regularly receives requests for 21 22 help from gardeners threatened with 23 losing parcels to sheriff sale. In the 24 absence of a U.S. Bank lien, removing a 25 parcel from the sheriff sale list

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necessitates a phone call to the 1 2 appropriate Councilperson's office and a 3 subsequent conversation with the 4 Philadelphia Land Bank about acquisition 5 of the parcel and eventual disposition to the gardener. 6 However, more often than not 7 we learn that the parcels were part of 8 9 the large scale securitization of 1997. In these instances, even with Council's 10 11 support there is little that can be done to save the garden as growers are often 12 unable to pay the lien and the 13 14 exorbitant fees that accompany it. This usually leads to a 15 16 developer purchasing the property and replacing the garden with luxury housing 17 units out of the reach of the existing 18 19 community. This dynamic ultimately 20 contributes to a sharp increase in 21 property taxes and displacement of long-term lower income residents. 22 23 Once, such garden was lost to 24 a developer because of a U.S. Bank lien. 25 The garden had been tended by an elderly

1	resident who used the produce from the
2	garden to feed himself. He had
3	previously reached out to the City
4	regarding a title transfer. However,
5	the presence of the U.S. Bank lien made
6	this impossible. Eventually a developer
7	purchased the garden at sheriff sale and
8	plans to replace it with a luxury
9	condominium.
10	U.S. Bank liens even make it
11	difficult for low-income gardeners to
12	use the law as a means to preserve their
13	gardens. Because of the increase in
14	gardens being lost to sheriff sale, the
15	Law Center developed a training program
16	to teach other attorneys throughout the
17	City how to represent gardens.
18	Since April of 2018, we have
19	held six of these training programs with
20	one more scheduled for this year,
21	December 5th to be exact, and we have
22	recruited over 100 attorneys interested
23	in assisting with our mission. However,
24	often large law firms represented on our
25	list of volunteers have conflicts of

1 interest and cannot represent clients on 2 parcels with U.S. Bank liens. 3 Another garden was nearly lost 4 at sheriff sale after U.S. Bank attempted to collect on its lien. 5 The parcel was home to a community memorial 6 garden formed after a gas explosion 7 destroyed houses and killed at least two 8 9 people in 1973. The sheriff sale 10 process was postponed. However, the 11 Land Bank was unable to acquire the parcel for disposition to the gardeners 12 due to the U.S. Bank lien. 13 Moreover, 14 the U.S. Bank lien made it impossible for the gardener to secure legal 15 16 counsel. Ultimately, unable to reach an agreement with U.S. Bank, the gardeners 17 resorted to a crowd-funding campaign in 18 19 order to clear the lien and obtain an 20 attorney. 21 The presence of U.S. Bank 22 liens significantly impairs the ability 23 of the Land Bank to put vacant land back into productive re-use. As such, long 24 25 abandoned parcels remain overgrown,

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littered with trash, drug paraphernalia 1 and other debris. Abandoned 2 3 tax-delinquent properties create a 4 vicious cycle of blight in urban areas 5 throughout the Commonwealth. 6 With approximately 43,000 vacant lots, the problem is particularly 7 acute in Philadelphia. The majority of 8 9 vacant land in Philadelphia is clustered in Council Districts 3, 5 and 7. These 10 11 districts also have the highest poverty 12 rates in the City on average. Over 300,000 Philadelphians 13 14 live on blocks with one or more abandoned houses or parcels. This large 15 inventory of vacant land not only 16 17 decreases the value of neighboring properties but burdens residents and 18 19 local government as vacant properties create significant health and safety 20 21 issues. So solutions, to mitigate the 22 23 inevitable and continued gentrification 24 displacement and loss of green space 25 facilitated by the presence of U.S. Bank

1 liens, the City must develop a short-2 term and long-term strategy. As the 3 first step of the short term policy or 4 strategy, the City must place a 5 moratorium on sending garden parcels to sheriff sale until it can assure that it 6 has the ability to acquire those parcels 7 if the U.S. Bank liens are present. 8 9 This will prevent the gardens 10 from being lost to the developers while 11 the City develops a longer term solution. Secondly, we encourage the 12 City to pass legislation authorizing the 13 14 Land Bank to acquire parcels with U.S. 15 Bank liens re-empowering them to work 16 towards putting vacant blighted properties back into productive re-use. 17 Finally, for gardens able to 18 19 pay a portion of the U.S. Bank liens, 20 the City must negotiate an easily, 21 navigable accessible system that eliminates penalties and allows 22 individuals to enter into payment 23 24 arrangements for the principal balance. 25 For the long-term strategy,

the City must allocate funds to pay off 1 the U.S. Bank liens in their entirety. 2 3 The estimated total cost of the City to 4 pay off the U.S. Bank lien balance is 5 \$41 million. However, the City could 6 likely negotiate a reduction in penalties with the lienholder. 7 Additionally, while the exact 8 9 amount on U.S. Bank liens on garden parcels is not available, but the amount 10 would be significantly less. 11 And I added in a footnote that sort of 12 explains that the City is undergoing our 13 14 urban agriculture strategic planning process, so that data should be data in 15 16 the very near future. 17 Finally, the City must commit to developing an equitable property tax 18 19 collection system that does not include 20 securitizing land-containing community 21 green space or real property that 22 threatens Philadelphia's most vulnerable The Law Center looks forward 23 residents. 24 to continuing the conversation around 25 eliminating U.S. Bank liens on the

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1	City's vacant land. We are happy to		
2	engage and work through solutions. And		
3	thank you for listening.		
4	COUNCILWOMAN QUINONES-SANCHEZ:		
5	Thank you. Councilman Domb had a		
6	question very early on, so I'll let him.		
7	COUNCILMAN DOMB: Thank you.		
8	Thank you for your testimony. I'm just		
9	trying to understand the U.S. Bank		
10	liens. You're saying in your testimony		
11	that the liens on the properties are \$18		
12	million to \$20 million. Are those the		
13	liens from the City?		
14	MS. GRIFFIN: Those are the		
15	liens yes, the liens that were		
16	securitized and the principal balances		
17	that are owned by U.S. Bank or it's not		
18	U.S. Bank anymore, but that are owned		
19	and would be owed, the principal		
20	balances are between \$18 million and \$20		
21	million.		
22	COUNCILMAN DOMB: So those are		
23	mostly I assume real estate taxes?		
24	MS. GRIFFIN: Right.		
25	COUNCILMAN DOMB: And then the		

Page 107 penalties and interest take it up to \$41 1 2 million? 3 MS. GRIFFIN: Yes. 4 COUNCILMAN DOMB: I just want to make sure I understand the numbers. 5 6 And do we have any idea how many of those properties, I'll say 5,000 roughly 7 properties, how many of those are 8 9 actually gardens, do you know? 10 MS. GRIFFIN: There are 400 11 gardens in the City. Not all of them have U.S. Bank liens on them obviously. 12 And again, we're working through the 13 14 urban action strategic process that will sort of explain exactly how many parcels 15 16 there are, but we don't really know 17 right now. COUNCILMAN DOMB: So do we 18 19 have any idea what the market value is 20 of those parcels, of those 5,000 21 parcels? MS. GRIFFIN: 22 No. 23 COUNCILMAN DOMB: We don't 24 know that one, because we can look that 25 up through I guess OPA. It's not

accurate of course, but it's the only 1 2 source we have just to figure out. What 3 I'm thinking of is does it make sense 4 for the City to try to wipe out these 5 liens, pay the negotiation of whatever it is, maybe it's not \$18 million or \$20 6 million, maybe it's \$25 million, but not 7 \$41 million, and then provide the 8 9 community gardens and then figure out how through the Land Bank sell the 10 11 balance of the inventory to pay for the 12 whole purchase. 13 MS. GRIFFIN: I think that 14 makes sense, especially considering the impact that this loss is having on 15 low-income communities and communities 16 17 of color. And also, I didn't really mention but this inability to really 18 19 acquire parcels that have U.S. Bank liens on them has a huge impact on 20 affordable housing as well because it 21 prohibits the Land Bank from being able 22 23 to acquire those parcels and then sort 24 of broker the affordable housing deals. 25 COUNCILMAN DOMB: Right.

We've been hearing about these for a 1 2 while, so I think the City is going to 3 have to take the step to negotiate this 4 and take them over and then figure out 5 how we provide gardens and how do we get the market value back from the rest of 6 the properties. Okay. Thank you. 7 Thank you very much. 8 9 I do have another question. 10 On the Habitat for Humanity, what is the 11 cost -- I took a tour by the way at one of your homes and I think you guys did a 12 great job by the way. At that time it 13 14 was like \$200,000. Is that still the cost to build? 15 16 MS. RATHMANN: Well, where 17 you'd tour? Did you tour at Oxford 18 Green? 19 COUNCILMAN DOMB: T did. 20 MS. RATHMANN: And before, I 21 want to say that we are the banker, the 22 caseworker, the developer, the 23 construction, so we are everything. So our current all-in cost is \$340,000, but 24 25 sticks and bricks is much lower than

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Page 110 1 that and that includes -- we had to also 2 redevelop the street and stormwater 3 management, so there's a lot in that but 4 I would argue all of those different 5 companies in the market ecosystem would be more expensive than --6 7 COUNCILMAN DOMB: And you're providing the financing for --8 9 MS. RATHMANN: Yes. COUNCILMAN DOMB: 10 What is the 11 interest rate on that financing today? 12 MS. RATHMANN: Today it's 0%. COUNCILMAN DOMB: That's 13 14 pretty good. 15 MS. RATHMANN: I will say in 16 perpetuity we changed our language to be 17 an affordable product so that payments will always stay the same, but maybe we 18 19 will subsidize more so that a bank will 20 originate the mortgage, because you can't build new houses with hugs and 21 22 with high fives, what we get now. 23 COUNCILMAN DOMB: Just to make sure I understand, you're giving 0 24 25 interest rate loans so all they're

1 paying is principal?

2	MS. RATHMANN: Correct.
3	COUNCILMAN DOMB: And if you
4	were to put an interest rate on it and
5	subsidize it, you could then package
6	that debt and sell it?
7	MS. RATHMANN: We currently do
8	leverage debt after the fact. So we
9	could have banks originate it so that we
10	can have cash at closing.
11	COUNCILMAN DOMB: So would it
12	be cheaper for you to go to a bank, have
13	them originate it and you buy it down?
14	MS. RATHMANN: And us buy it
15	down, that's a good we haven't
16	thought about it. But we don't have the
17	capital to buy it down.
18	COUNCILMAN DOMB: Well, you
19	have the capital to lend. Instead of
20	lending the loan, you can do a buy-down
21	of the loan, of the interest rate.
22	MS. RATHMANN: Yeah, but
23	that I have to think about that. We
24	haven't thought about it the other way

1 COUNCILMAN DOMB: That's the 2 tool we used in 1981 when rates were 3 20%. You have to understand the home 4 you buy today for \$200,000 has the same payment as the home back -- I'm sorry. 5 6 The home you buy today for \$900,000 has the same payment in 1981 was \$200,000 7 because of interest rates. So the power 8 9 of interest rates may be a good maneuver 10 to get that rate down and free up your 11 money. 12 Also, our folks MS. RATHMANN: do not get mortgages on the private 13 14 market. They are not attractive to a 15 private market. COUNCILMAN DOMB: But you're 16 17 lending the money now? 18 MS. RATHMANN: We are lending 19 it to folks that a bank would deem a 20 little more risky, but the investment is 21 in a legacy and years and years to come, 22 so what we see is our -- the children of 23 our homeowners are going on to college. They are no longer sort of in jeopardy 24 or vulnerable to poverty. 25 So it's an

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investment in breaking that cycle. 1 2 COUNCILMAN DOMB: But if you 3 guaranteed the loan, okay, the bank 4 would have the guarantee of your company 5 basically. You might be able to get the 6 loan that way. MS. RATHMANN: No, that's a --7 we hadn't thought about sort of flipping 8 9 that. It's something to think about. 10 COUNCILMAN DOMB: All right. 11 Thank you. If we can be of help, let us 12 know. 13 MS. RATHMANN: Thank you. 14 COUNCILWOMAN QUINONES-SANCHEZ: Thank you. You mentioned, Carrie, in 15 16 your presentation the issue of 17 construction cost. Have you compared it to your other sites and where 18 19 Philadelphia falls? 20 MS. RATHMANN: Other Habitat affiliates? 21 22 COUNCILWOMAN QUINONES-SANCHEZ: 23 Yes. 24 MS. RATHMANN: Ours are much 25 higher -- I mean, not compared to

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San Francisco and stuff. We have not 1 2 done a really good comparative study, 3 that's also a good point, but I know 4 that ours are higher. So, for instance, the southern affiliates and suburban 5 6 affiliates, their costs are much less. I do know that anecdotally. 7 COUNCILWOMAN QUINONES-SANCHEZ: 8 9 Yes, if you could maybe by the end of this process, provide a comparable 10 11 market, whether it's cc'd, you know, taking out those outliers of San 12 Francisco and some of those other 13 14 places, that would be helpful. I just want to put on the 15 16 record and with Ebony, Councilman Domb knows that I have a U.S. Bank lien map 17 in my office. I make everybody look at 18 19 it when they walk in. Mo's been in my 20 office. He can vouch for it. Beth's been in my office. She can vouch for 21 22 it. 23 One of the things that, and we've talked about this on the record, 24 25 I've been asking the Administration, I

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asked for eight years under the Nutter 1 Administration and I'm in here year 4 of 2 3 asking this Administration for some sort of process. They are concentrated 4 5 swaths of this land, for me South 6 Kensington which is rapidly gentrifying, has a concentration of hundreds of these 7 parcels and we have not been able to get 8 9 the political well within the Administration to look at this. 10 I know that there is a 11 commitment by the current Chief of Staff 12 to do an assessment. I would hope that 13 14 along with your advocacy and some of the advocacies, and I know on a district-by 15 -district basis different people have 16 17 different plans for it, but it is absolutely a portfolio that has value, 18 19 that can help us generate affordability, 20 green space and make some money, right, if we can multi-task that way. 21 22 So I appreciate you putting 23 this on the record. As you know, we 24 work with Emerald Farm and we're working 25 with others and it is most frustrating

to watch people lose a property that 1 they've taken care of for many years 2 3 because of our inability as a city to 4 create a pathway to ownership, because 5 this is about ownership, a pathway, 6 right, people just want to know how do they get their -- so I appreciate your 7 advocacy and I look forward to 8 9 continuing to work particularly with the 10 Public Interest Law Center and trying to 11 develop that to get this done. Thank you so very much. Any other questions 12 from the panel? 13 14 (No response.) 15 COUNCILWOMAN OUINONES-SANCHEZ: 16 okay. Seeing none, I'm going to -- I 17 took myself out of order here. Andy, if it's okay, I'm going to ask some of the 18 19 other folks who have been waiting for a while. Do you have your written 20 21 testimony that we can put on the record? MR. FRISHKOFF: I submitted 22 the written testimony by email. I don't 23 24 need to take up time to speak today, so 25 that's fine.

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Page 117 1 COUNCILWOMAN QUINONES-SANCHEZ: 2 I would greatly appreciate it. MR. FRISHKOFF: I may have to 3 4 leave before the proceedings are over. 5 COUNCILWOMAN QUINONES-SANCHEZ: 6 Okay. Good enough. Thank you so very much. And I was going to ask Susan for 7 the same. Do you have written 8 9 testimony? 10 MS. MCPHEDRAN: I do. I can happily give that to you to save the 11 12 time. COUNCILWOMAN QUINONES-SANCHEZ: 13 All right. Thank you. So I'm going to 14 go to Ruth Birchett, Allison McDowell, 15 Jennifer Bennetech and then Judith 16 17 Robinson. MR. FRISHKOFF: Councilwoman, 18 19 so Mr. Crowder was not -- he was 20 speaking on separate testimony even 21 though we were going at the same time so 22 I wouldn't want to speak for him. 23 COUNCILWOMAN QUINONES-SANCHEZ: I'm sorry, since I took you out of the 24 25 order. James, if you can join us then

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from PolicyLink. So I'm going to go 1 James, Susan, Ruth Birchett and then I'm 2 3 going to go Allison, Jennifer and 4 Judith. 5 (Panel approached Witness 6 Table.) MR. CROWDER: 7 Start? COUNCILWOMAN QUINONES-SANCHEZ: 8 9 Yes, please. I'm sorry. 10 MR. CROWDER: Good evening, Councilmembers and Subcommittee Members. 11 I would first like to thank Tayyib and 12 Eric for the invitation to speak today 13 14 and take part in such an important discussion. Again, my name is James 15 16 Crowder, Jr., and I'm a Senior Associate 17 in an organization called PolicyLink. PolicyLink is a nonprofit 18 19 research and action institute founded 20 years ago. It focuses on racial equity 20 and economic inclusion. We are based in 21 Oakland, California but we also have 22 offices in D.C. and New York where I 23 24 work out of. Our tagline is lifting up 25 what works because we feel that the

		rage .
1	solutions to the problems that cities	
2	are facing are already there in the	
3	people directly impacted and with the	
4	folks on the front line.	
5	Our job is simply to link the	
6	voice of the community to leaders	
7	willing to advance systemic policy	
8	change that benefits low-income	
9	residents, particularly residents of	
10	color. Prior to joining PolicyLink, I	
11	spent several years as a program officer	
12	of the Philadelphia LISC working with	
13	Andy, and community-based organizations	
14	across the City, primarily in West	
15	Philly, supporting comprehensive	
16	resident-driven neighborhood development	
17	plans, like Equitable Development Plan	
18	Strategy for West Philadelphia.	
19	As I reflected on how to	
20	prepare my testimony today, I kept	
21	coming back to the terms equity and	
22	equitable development and how these	
23	terms are becoming almost ubiquitous of	
24	late. I was encouraged to see the	
25	City's housing for equity action plan	

was released last fall and the growing 1 with equity inclusive economic growth 2 3 plan, which also includes PolicyLink's 4 definition of equity which is just and fair inclusion into a society in which 5 6 all can participate, prosper and reach their full potential. 7 Both plans are laudable steps 8 9 in the right direction of using equity lens to support low-income people of 10 11 color in Philadelphia as growth in the City continues. Maintaining a racial 12 equity lens is important given that the 13 14 resources and supports needed to help low-income people reach their full 15 potential may vary for different racial 16 17 and ethnic groups. For example, the factors 18 19 pushing families into homelessness 20 differ for Black households in comparison to Whites. While serious 21 22 mental illness and family problems are more likely to be precursors of 23 24 homelessness for White individuals, 25 social economic disadvantage furthered

1 by a racial discrimination are more 2 important precursors for Black households. 3 4 People of color are more 5 likely to have difficulty finding a job 6 or they have past evictions or they have the salary to pay their rent but can't 7 afford the lump sum security deposit 8 9 required to move into a new place or the 10 landlord may not accept housing vouchers. So while I'm excited about 11 the Housing Equity Action Plan and the 12 Inclusive Growth Plan, they are just 13 14 that, plans. Low-income people of color in 15 Philadelphia are used to plans. 16 Just 17 ask the low-income homeowners of color in the area currently known as Society 18 19 Hill. They were displaced because of Urban Renewal Plans, or the residents in 20 21 Chinatown whose neighborhood was 22 bisected to accommodate highway plans. 23 Again, plans are plans. Actions speak, 24 as does inaction. Just ask the low-income 25

residents of color that once lived in 1 2 Queen Village or Graduate Hospital. 3 These neighborhoods were both once home 4 to thriving communities of color. In 5 fact, in 1890 the area was home to a 6 quarter of the City's Black residents, the largest population of any Northern 7 city at the time. However, unlike 8 9 Society Hill or Chinatown where the risk of displacement to low-income residents 10 11 was documented and well-known, researchers and policymakers claimed to 12 be shocked that there was no way to know 13 14 that these neighborhoods would change so much. 15 16 For example, Queen Village was 17 50% Black in 1970 and 5% as of 2010. And Queen Village and Graduate Hospital, 18 19 the displacement that occurred stems 20 from the inability for low-income people of color to compete in an unfettered 21 22 housing market. If development is to be 23 equitable in the way that the City has 24 embraced, the challenge in front of this 25 group is to ensure that everyone is able

to benefit and reach their full 1 2 potential. 3 Guardrails must be put in 4 place to avoid the demise of communities of color and the disruption of the often 5 6 fragile social networks that low-income people of color depend on to survive. 7 As we forward, the data is too abundant 8 9 for us to feign ignorance. The assessment of fair housing the City 10 11 completed a few years ago explicitly warned about the risk of displacement in 12 areas north and south of Center City due 13 14 to economic pressures. Similarly, the areas of 15 concentrated poverty in the City include 16 17 low-income homeowners and simply could not afford to make repairs to their home 18 19 without access to capital. This is particularly troubling given the Reveal 20 Report last fall that confirmed 21 22 racially-biased discrimination against 23 people of color for both mortgage 24 lending and home repairs. And I heard 25 you mention CRA work that you did.

Essentially, banks are 1 2 satisfying their CRA obligations by 3 making loans to White borrowers in 4 gentrifying neighborhoods. Just like 5 Queen Village and Graduate Hospital, 6 low-income people of color are simply unable to compete in these housing 7 This includes opportunities to markets. 8 9 gain entry to the neighborhood as well as benefit from new amenities. 10 11 So where are some equitable solutions, what can be done to protect 12 low-income Philadelphians? I would like 13 14 to invite you three approaches that other cities have undertaken. The first 15 16 Ebony already mentioned, Community land 17 trust. In 2018, the city of Buffalo transferred 50 vacant city-owned 18 19 properties to an entity called the Community First Alliance that includes 20 residents and community-based 21 organizations. Vermont, which is the 22 state with the most COTs, also managed 23 to achieve this distinction by the 24 25 transfer of publicly-owned properties.

Number two, consider 1 2 replicating the Tenant Opportunity To 3 Purchase Act. In Washington, D.C., 4 multi-family property owners are 5 required to give notice when they plan 6 to sell the property. Tenants are then able to pull their funds and negotiate 7 with the seller. If tenants choose to 8 9 forego their Opportunity To Purchase Act, they should have the opportunity to 10 11 assign those rights to a qualified, affordable housing provider, Community 12 Land Trust or other nonprofit. And to 13 14 preserve affordability, cities should ensure that the third-party purchaser 15 16 will maintain the property as 17 affordable. And finally, explore tax 18 19 increment finance. My understanding is that TIFs have not been widely used as 20 they could be because of the tax 21 22 abatement. Historically, when TIFs were used, bonds were issued as a way to 23 jumpstart development. Portland doesn't 24 25 use bonds. Instead the City targets the

neighborhoods with the greatest risk of 1 2 displacement, designates a TIF. From 3 this approach, they managed to capture 4 \$250 million to be used for affordable 5 housing. 6 As Philadelphia considers what the next iteration of a tax abatement 7 will be, I invite leaders to consider 8 9 how to harness the power of the same hot 10 markets that's threatened to displace 11 low-income residents. There's a formula 12 that could be developed that ensures that the School District still gets what 13 14 it needs and that low-income residents 15 of color are protected. Thank you. 16 COUNCILWOMAN QUINONES-SANCHEZ: 17 Thank you. 18 MS. BIRCHETT: Hello. My name is Ruth Birchett. I'm founder of 19 20 Heritage Community Development Corporation and I also represent 21 22 Heritage Homeowners Association RCO. 23 Living in North Philadelphia where we 24 are in the 5th Councilmatic District, we 25 have come to experience the fact that

1 poverty is big business.

2	The miserable statistics that
3	we live under every day are often used,
4	routinely used to acquire community
5	block grant funding and funding for
6	urban renewal. Yet our neighborhood is
7	not benefiting from it. And what's
8	really harmful to see, particularly for
9	families like mine who have been in this
10	community for so long, for my family
11	it's 70 years next year, to see the
12	diminished value of our homes surrounded
13	now by vacant lots and abandoned
14	buildings where councilmatic prerogative
15	has intentionally deprived our area of
16	rehabilitation over the span of at least
17	four decades.
18	And so, we're seeing that the
19	building up that's happening now is for
20	the benefit, not of the people who have
21	weathered the worst storms, the riots,
22	the gang warring, the police brutality,
23	all of this, that we're the most
24	threatened to lose the homes that we
25	love. For my family, it's five

1 generations.

2	And so, my discussion is about
3	the production of poverty and the
4	poverty pimping that has happened along
5	the way and what this Council
6	subcommittee can do to try to make
7	amends. Part of it I would say is when
8	you look at the neighborhood
9	transformation initiative, which just
10	mass destruction of our community with
11	the mass demolition of homes and the
12	failure to preserve the architecture
13	that was here in North Philadelphia,
14	homes that are a lot younger than the
15	homes in Society Hill and nobody is
16	taking a wrecking ball to Society Hill,
17	but this African-American community has
18	been destroyed.
19	If you think about the marble
20	three-story homes that were at the
21	intersection at 21st and Diamond Street
22	that no longer exist, the same homes at
23	15th and Diamond Street, the brownstones
24	that have been destroyed, the mansion
25	that existed at Broad and Girard where

now there's a KFC, just not a focus on 1 2 preservation whatsoever. 3 But I need to tell you what 4 has happened while that whole NTI thing 5 was happening. When you demolish whole 6 blocks of land to convey blocks of land to developers, you also took away the 7 drains where water run off and you 8 9 increase the water table. Where did 10 that water go? My dad said that water 11 will always find a way. It went into people's basements. It changed the 12 structure of the homes. 13 14 And what happened when you demolish homes that were a part of 15 rowhomes along the block? The 16 structures shifted and then you have 17 water underneath. And so, I would like 18 19 for City Council to engage the Army Corps of Engineers to survey 20 neighborhoods in Philadelphia that were 21 22 the intentional -- that were the target 23 of mass demolition, because the Army --I called them. I actually reached out 24 25 to them quite a while ago, and an

individual citizen cannot engage them. 1 2 A nonprofit cannot engage them, but a 3 municipality can. And this is a debt 4 owed to these homeowners who now are low income and don't have the financial 5 6 wherewithal to make the repairs that were caused by the City of 7 Philadelphia's grand design for changing 8 9 our -- vacating our neighborhoods basically, vacating African-American 10 11 homeowners from the community. We don't have the financial wherewithal to make 12 those changes. 13 14 And then when you look at the fact that those investors who are now 15 building where the different lots and 16 17 vacant homes were, many of them are

damaging the homes of the neighboring 18 19 homeowners. And there's no -- this is 20 happening over and over and over again. 21 And many of these homeowners are elderly and there's no recourse. 22 There's 23 nowhere to go. There's no one to call. 24 L&I isn't holding people 25 accountable. There's big divots in the

> STREHLOW & ASSOCIATES, INC. (215) 504-4622

streets and so there's potholes all over 1 2 the place. There's construction nails 3 all over the place. People are getting 4 flat tires. Big heavy equipment is 5 bumping into people's homes. People's 6 fences are being destroyed and there's nowhere for anyone to go to. 7 Not everyone can afford an attorney. 8 9 So as you talk about housing 10 here, how do you preserve the existing 11 homes? It is all the things that people sat here and talked about, it does 12 include all of that. But it also 13 14 includes the fact that there is no stewardship on the part of this City 15 16 government over these years, and our 17 community is bleeding, bleeding because we're losing our good families. 18 19 The quality of life has deteriorated to the point where we have 20 more neighbors that are four-legged than 21 22 two-legged, the raccoons, the possums, 23 the rats, the short dumping. There's no accountability on the part of Licenses & 24 25 Inspections or the Streets Department or

the Police or whoever else to stop these 1 2 contractors from short dumping in our 3 community. I'm just stunned. 4 And the same for college 5 students, this exact same thing. Temple University, there's no -- there's just 6 nobody holding people accountable and 7 we're being frustrated out of our own 8 9 community. People are deciding to just, I'm getting out of here. 10 There's 11 nothing more to do. And then you add to that, the 22nd District for decades and 12 decades has been a training ground for 13 the Police Department. And so, we're 14 15 under a microscope there. I want to tell you that the 16 bill that City Council recently passed, 17 190606 which will expand the use of 18 19 eminent domain to acquire people's properties even though the person might 20 21 have an agreement is the worst assault 22 on private citizen's assets that I ever 23 heard of in my life. And I said it at 24 Council and I'll say it here too, that 25 Supreme Court Justice Sandra Day

O'Connor wrote in an opinion that 1 eminent domain was never meant to rob 2 3 American citizens of their property. 4 Many families only owned that one 5 property. And so, please seriously 6 consider and look into engaging the Army Corps of Engineers. 7 I will say also that the 8 9 Philadelphia Housing Authority, 90% of the inventory exists in North 10 11 Philadelphia. I got that from Herb Wetzel, who is the former Executive 12 Director of the Redevelopment Authority 13 14 and now serves as the Executive Director of Community Development for City 15 Council. 16 17 So what's the impact? And also, PHA has been the largest landlord 18 19 in the state of Pennsylvania. So what's the impact when PHA begins to sell off 20 what they view as surplus properties 21 22 wholesale to investors? What's going to 23 be the impact for those of us who are 24 homeowners here in North Philadelphia? 25 The impact is that we're going

1	to be eventually priced out of our
2	homes, that those people who are capable
3	of gaining access to tax credits and
4	things of that sort to build and take
5	advantage of tax abatements and all of
б	that, that they gain an advantage over
7	us that leaves us vulnerable to losing.
8	I say this also because and
9	I know you're doing this already and I'm
10	grateful that you are, looking at the
11	Office of Property Assessments, because
12	I would tell you that when I purchased a
13	home and had a 10-year tax abatement,
14	during that tax abatement season, my
15	home was valued very, very high, over
16	\$250,000. As soon as and it was in
17	November. As soon as the 10-year tax
18	abatement expired, OPA decreased the
19	value of my home by \$162,000. That's
20	suspect. That is suspect. And I have
21	the documentation to show to you.
22	And so, I want to say too
23	and I'm glad to hear them talking about
24	the side yards, because many families
25	that have been in the neighborhoods over

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50 years who have a side yard now have 1 been taken care of side yards for 2 3 decades, have suddenly found them -- and 4 two of them are on my block, have 5 suddenly found that the property they 6 have been taking care of that they have been -- in one case, the woman literally 7 has created a driveway and manicured 8 9 lawn and all of that, that the property has been sold out from under them. 10 But 11 they were told years ago by the Council office that they owned and had rights to 12 that property. Well, apparently not so, 13 14 because now all of a sudden these investor are showing up and telling 15 16 people that this is their property. 17 And this woman on my block literally had to buy the lot back from 18 an investor. And so, this is wrong. 19 When is Philadelphians, when are we as 20 Philadelphians going to be first? 21 I'm hearing that people are calling 22 23 Philadelphia Little Manhattan. I don't live in Manhattan. I don't even like 24 25 New York. So what about Philly first?

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Do what you have to do to make sure that 1 2 we are taken care of, particularly those 3 of us that have survived the worst 4 times. 5 I was sitting on my steps the 6 night of the riots. I've seen too much here in this city and it's not fair for 7 us to be struggling the way that we're 8 9 struggling, and there's got to be an end to the poverty pimping and the 10 11 regulating of the poor. 12 COUNCILWOMAN QUINONES-SANCHEZ: Thank you, Ms. Birchett. 13 14 (Applause.) COUNCILWOMAN OUINONES-SANCHEZ: 15 16 We have a panel of three other folks, so 17 I'm going to --18 MS. McDOWELL: Yeah. My name 19 is Allison McDowell. I live in the 5th 20 District. I'm a citizen. I'm a public school activist and now, it's brought 21 22 into poverty evidently. I wanted to 23 speak briefly on an issue related more to supportive housing and unhoused folks 24 25 and pay-for-success finance and ethical

implications around data surveillance of 1 2 the poor through these new financial 3 systems, which is something I don't 4 believe of lot of people are really thinking ahead about. 5 6 I think it's important for context, like when we think about 7 poverty, really the answer is that 8 9 people have living wage employment that 10 they can support themselves, right, like that's how you solve poverty by 11 redistributing the resources. And right 12 now in this moment nationally and even 13 14 globally, the wealth and power is concentrated in the hands of so few 15 16 people and until you can shake that loose, you can make the poor jump 17 through every hoop and do every right 18 19 thing and it's not going to make Jeff Bezos' money come down to them. It just 20 21 isn't. 22 And if you look at the 23 workforce innovation and Opportunity Act Plan that looks at job projections for 24 25 Southeastern Pennsylvania, of the top 10

highest-growth area jobs, I think one 1 2 was \$50 an hour, like manager. One was 3 \$30 that was an accountant, and 4 everything else was \$10. So we can't 5 even have this housing conversation when 6 we're talking about our highest-growth jobs projections are \$10 an hour. 7 That clearly means they're planning on tons 8 9 of people running into supportive 10 housing. And in 2016, the Economy 11 League of Philadelphia created a white 12 paper saying we're going to grow the 13 14 impact economy Philadelphia, because what do you do if you have a lot of 15 16 poverty? Well, you're going to turn 17 that into a profit. So essentially we're creating, as Ms. Ruth was saying, 18 19 an industry around managing poverty as a global investment market. And this was 20 set up largely through the Rockefeller 21 Foundation under Judith Rodin's 22 23 leadership interestingly and the aftermath of the housing crisis, and for 24 25 the last decade has been ramping up and

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evidently we are the crucible of it 1 because they said we have a lot of 2 3 poverty, we have a lot of rich people in 4 the region who -- we have a lot of 5 expertise in these innovative financial 6 instruments and we have elected officials who are interested, and this 7 is at the state and local level, so I'm 8 9 hoping once people get a handle on what this actually is -- pay-for-success 10 11 finance was social impact bonds. Those 12 are more complex. Now, they're really calling it 13 14 pay-for-success or social-impact partnerships. But essentially, it's 15 outcome-based contracts where the 16 17 government outsources and privatizes, as we're seeing with the housing, services 18 19 to a nonprofit provider under a performance contract. And then 20 nonprofit secures investors to invest in 21 22 the services. And if they meet the performance metrics of the contract, 23 24 they secure profit by saying because we 25 provide service through supportive

1	housing or precare, these other things,
2	we have staved off some more expensive
3	future costs. So that cost is
4	negotiated in between.
5	So essentially, we are
6	creating the poor as data commodities
7	for global hedge funds, because the
8	investors actually plan to securitize
9	that debt on privatized service
10	delivery. And this isn't just
11	Philadelphia. This is national. This
12	is going through third sector, capital
13	partners, social finance, social
14	innovation fund, every Goldman Sachs,
15	the Vatican Bank, the Kaiser Permanente,
16	every big pot of money because they have
17	to figure out how to keep it rolling
18	when the poor can't buy anything. So
19	you package the poor like the
20	securities of the mortgages, only now
21	it's poor people, and that's what is
22	being set up.
23	So I want people to understand
24	right now in Austin, Michael Bloomberg
25	is funding putting unhoused folks on

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block chain. 1 They're creating block 2 chain identity systems to pull these 3 data assets so the poor is based in 4 predicted analytics, so all of the things we've been talking around 5 historic structural racism and how this 6 reverberates over time, that this is 7 continuing on because it's based on a 8 9 baseline of impacting a poor person. So you use predictive analytics and big 10 data to make a prediction on your impact 11 on their life. 12 And as we have these block 13 14 chain identity systems and we have smart cities and Internet of things, and even 15 this little name tag, I had to get my 16 picture taken and there's a bar code, so 17 it's not all robots, like even just QR 18 19 codes collect data on people and we have to realize that the poor -- the kiosk 20

21 downtown when they plug their phones in,
22 the poor, that pings against -- they're
23 collecting and doing predictive
24 profiling on the poor for many purposes,
25 but also to figure out what Goldman

Sachs is going to get on their impact
 deal.

3 So the NAACP is concerned. 4 Actually, at this summer's National 5 meeting, they submitted -- they passed 6 resoundingly a resolution of posing linking public benefit systems to 7 blotching identity and the staff of 8 9 California has issued their NAACP resolution against pay for success in 10 California. 11

12 I'd like for you to look at what the implications are because I 13 14 would hate for our municipal identity program to go that direction. 15 I think 16 the poor should be entitled to services, not as a data commodity for global hedge 17 The other pieces, I know the 18 funds. 19 Reinvestment Fund testified at one of 20 the previous hearings. They are a major investor in these types of products. 21 22 The housing -- the Welcome 23 Home social impact bond in Santa Clara 24 which is one of these early pilot 25 programs, they have deal evaluators to

1	lives to be thrown into this new world
	lives to be thrown into this new world
2	of QR code impact management, because
3	soon it's not even going to be social
4	workers managing this. It's going to be
5	AI who are making these decisions.
6	And so, I just want to say
7	that I would hope that you guys would
8	look into this more closely at what the
9	implications are in turning the poor
10	into a commodity, because no one should
11	be a commodity for Goldman Sachs. And
12	this is here. Project Home is doing pay
13	for success now in Philadelphia and
14	Sister Mary Scullion opened the Total
15	Impact Conference the first year she did
16	it, not this past but the first opening
17	conference she gave the welcome remarks.
18	So we have to consider too what it means
19	for faith-based housing in a world where
20	we have mass poverty, and what the
21	behavioral expectations are. It's
22	just there's a lot of ethical
23	questions, so thank you for your time.
24	COUNCILWOMAN QUINONES-SANCHEZ:
25	Thank you so much.

Page 145 1 (Applause.) 2 MS. McDOWELL: You guys know 3 about pay for success? 4 COUNCILWOMAN OUINONES-SANCHEZ: 5 Yes, we've heard the term. Thank you. 6 And our final panel, Jennifer and Judith Robinson. We are putting on the record 7 the testimony of LISC and Susan of 8 9 Mission First Housing. 10 (Panel approached Witness 11 Table.) 12 COUNCILWOMAN QUINONES-SANCHEZ: And just for the record, there is a 13 14 two-page fact sheet on the Special Committee on Poverty if you didn't pick 15 16 it up. It gives you a background committee and process timeline. 17 In the back, it gives you the membership of all 18 19 the different people involved. And at 20 the end of the sheet, it gives you our website which is 21 22 www.philcouncil.com/poverty. 23 We have an active webpage 24 where you can provide feedback 25 questions. I also encourage you either

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1	directly through my Office or the Chief
2	Clerk's any additional information that
3	you want to provide, questions.
4	Anything on the record for the Committee
5	will be put on the official record of
6	these proceedings, so thank you. Thank
7	you for your patience.
8	Jennifer was here first,
9	Ms. Robinson, so I'm going to let her
10	MS. BENNETECH: She can go
11	first. It don't matter.
12	COUNCILWOMAN QUINONES-SANCHEZ:
13	Are you sure
14	MS. ROBINSON: Good evening.
15	My name is Judith Robinson. I am here
16	to testify on Resolution 190239. I am a
17	Committee person in the 32nd Ward and a
18	representative of the 32nd Ward, RCO. I
19	am a very long-term real estate
20	professional, real estate broker and I
21	am an advocate.
22	I first want to say housing is
23	shelter. As we talk about a Special
24	Committee on Poverty Reduction and
25	Prevention, it's an economic issue.

1	Every economic project that we move
2	forward with in Philadelphia, and I'm a
3	native, and, boy, we are booming,
4	wouldn't you say.
5	Every last one of those deals
6	booms in the air, has a series of job
7	opportunities from pre-apprenticeship,
8	internships, et cetera. We can attach
9	opportunities to every last one of those
10	jobs and activities going on in our
11	great city, the green economy, every
12	TIF, every empowerment zone, every
13	opportunity zone, every single project.
14	If we were truthful, if we
15	were following those rules and
16	regulations, if we were reading the
17	fine print, we would be making certain
18	that poverty is being attacked at every
19	turn. Leave no one behind. You know,
20	as a native of this town, I'll tell you
21	the truth, and as a real estate
22	professional, I enjoy the benefits of a
23	higher-priced property to be honest. I
24	enjoy the benefits of all of this
25	activity going on.

1 I can be eating and drinking 2 every night having a good 'ole time in 3 my town, and I'm really happy about a 4 lot of things. But what concerns me is 5 that we don't use government policy to attach these poor people, the 6 unconnected, to these projects, that you 7 all can do. You all are in policymaking 8 9 decisions. PolicyLink, for real. 10 So I'm going to say government 11 policy do no harm, do no harm, et cetera, let's get it right, because you 12 can prevent poverty. We can really 13 14 reduce it. I really would be proud if we do that. When I hear statistics from 15 16 Community Leader Services from Rashidah 17 Phillips, Black women are 70% of Philadelphia of about 22,000 evictions 18 19 per year. That's more than some person 20 that just doesn't want to pay their 21 rent. That's an economic thing, okay. 22 So we can do something about 23 it. We can attach those people to opportunity. Starting from the 24 25 education system, which we're talking

about environmental issues and those are 1 2 very important issues, but what about 3 the low reading rate and the low math 4 rate. We're going to free up the bill to spend more money, use the same unions 5 6 that the children's fathers and parents don't have opportunities with. 7 We're going to spend this money, but then 8 9 you're still going to have 18% and 20% reading on grade level and doing math on 10 11 grade level. Just unconscionable for what's going on in this town. 12 Like I said, I'm a 13 14 businesswoman. I see it. Boy, we got bones all in the air. And I say to 15 16 myself, wow, why can't we make that 17 connection. So if you all are serious, let's talk about solutions. Let's not 18 19 allow PHA, like some of you all allowed 20 and who voted to allow PHA eminent 21 domain, taking African-Americans' land 22 and -- with Brewerytown just as the 23 market was increasing. How did you do that? And then you act like you don't 24 25 understand looking through me. No, you

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1 cannot look through me. I got 30 years 2 of real estate behind me. Respect me 3 and stop with the nonsense. 4 The NTI program devastated our 5 community. All that vacant land and we 6 still can't figure out how to get through in the hands of people that can 7 do something about it. Solutions, 8 9 preservation, very important. I'm not 10 going to be redundant because I want to 11 make sure everybody gets a chance. 12 But PHA, I want to hit that real hard. We have allowed PHA to do 13 14 everything but what they were created to How's the lowest income people? 15 do. We keep talking about affordable housing. 16 17 Habitat is about the best you can get, getting it right. Please don't mess 18 19 with the 0% interest rate, please. We start wheeling and dealing and we'll be 20 back to the sheriff sale and all of 21 that. Leave it alone. If it ain't 22 23 broke, don't fix it. That's affordable 24 housing. 25 If we want to really make the

connection -- scattered sites, PHA has 1 2 scattered sites. I'll just get to the 3 point. We can empower all of the PHA 4 tenants who live in scattered sites. 5 They have purchased those properties. 6 Some of them have been in those properties for 20, 30 years. Please 7 give them a deal, a real deal, like 8 9 better than what you give the 10 developers. 11 PHA has had about four auctions now, selling, wheeling and 12 dealing with developers, but haven't 13 14 sold to tenants who they promised back in, what, the '70s or so with the 5H 15 16 program. Council sir, I've mentioned 17 this to you before and I'm going to come and talk to you about how we can do 18 19 something about that with a pilot 20 program, because I've never heard a poor 21 person say I want marble bells and whistles. 22 23 When I sell houses, everything 24 from the raggediest house to the cream 25 of the crop. If we give a clean, safe,

habitable house to people, they would be 1 happy. We can use Formica, all the way 2 3 back to that instead of all the bells 4 and whistles in giving them a clean 5 house. So we can do a pilot program to deal with PHA. 6 With the Black women, I'm 7 sorry to skip over a little bit, but I 8 9 want to make sure I get all these points 10 in. As far as the Black women being the highest rate of evictions, I know about 11 12 the program that you're giving money to attorneys, but the economic part of the 13 14 problem will not be resolved. Community Legal Services cannot do that. 15 16 We need to get back to PHA 17 being income-based housing, and that's not where they are. I appreciate the 18 19 money available for funding environmental issues, but if I need a 20 roof or a heating system, I'm not going 21 to be so concerned about the lead or the 22 mold or whatever, you know, put a roof 23 on it, probably will stop some of the 24 25 mold and et cetera.

1 I would like to suggest that 2 we do talk about Community Land Trust 3 for some of the land that's vacant and 4 abandoned. PHA with all of their 5 vacancies and City of Philadelphia, I 6 mean I watched the program. Even with the Land Bank, it's too long, it's too 7 cumbersome, it's too many weaving and --8 9 even if you can get an entree to your politicians to ask for some land, after 10 11 you do that, the process is so 12 cumbersome. We need to do something about it, even beyond the Land Bank. 13 14 I'm just talking about the process of getting the land in the hands 15 16 of people who can do some things, because I guarantee -- I live in the 17 heart of North Philadelphia, with all my 18 19 real estate background, I guarantee you I can get help with development if I had 20 some land, guarantee, with some of those 21 22 same developers that's wheeling and 23 dealing. We'll tell them what a real Community Benefit Agreement is all 24 25 about. So please, if we can just get

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some land without all of the activity. 1 2 I'm going to leave it right there. 3 Thank you very much for your patience 4 and attention. 5 COUNCILWOMAN QUINONES-SANCHEZ: 6 Thank you, Judith. Jennifer? 7 MS. BENNETECH: Hello. My name is Jennifer Bennetech. I'm the 8 9 organizer of Occupy PHA, which was a five-month long encampment in front of 10 11 the Philadelphia Housing Authority's new \$45 million headquarters in the 12 Sharswood neighborhood to bring 13 14 awareness to the Housing Authority's role in gentrification in the use of a 15 private police force to terrorize long-16 17 term homeowners and the residents alike out of the neighborhood. 18 19 I also have experienced between the ages of 18 and 24, although 20 I'm not mentally ill, uneducated or on 21 drugs, I lived in an alleyway called 22 23 Pearl Street on Vine, 13th and Vine, 24 homeless coming out of the foster care 25 system. Very educated, like I said, I'm

not on drugs and not mentally ill but we just live in a city where it's really difficult to get out of these situations once you end up in them by no fault of your own.

So I know that there's people 6 who mean well and I know that there's a 7 lot of things that don't work and I know 8 9 that there's a lot of people who don't mean for these things to work. 10 But I 11 want to start off with a quote from a member of this Subcommittee who did not 12 attend tonight because his ego doesn't 13 14 allow him to take criticism, but Kelvin A. Jeremiah, the CEO of the Philadelphia 15 16 Housing Authority at the grand opening 17 of the new \$45 million headquarters, it's on video, it's on the Internet, 18 19 said, I remain steadfast -- this is how he ended the ceremony, "I remain ever 20 steadfast in my commitment into turning 21 Sharswood into a tourist neighborhood." 22 23 Why do we have a CEO of a 24 Housing Authority that's committed to 25 turning a neighborhood full of

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homeowners and families into a tourist 1 2 neighborhood? Why is this a thing 3 that's being said in front of the Council President and the Mayor and the 4 5 Senator, and everybody is just sitting 6 back with a blind eye? So this man -- there's people 7 on these committees that don't mean 8 9 well. PHA built a \$45 million 10 headquarters while almost as many people 11 have died homeless, as by gun violence every year in the City of Philadelphia, 12 but we're not addressing this. I have 13 14 eviction data for PHA between the years of 2013 and 2018. They've evicted 15 16 thousands, sometimes 10,000 or more 17 people each year. The waiting list has been closed since 2014. They purged the 18 19 list three to four times. Yet there's still over 40,000 people waiting for 20 housing from PHA and they're not even 21 housing the women and children in the 22 23 shelters anymore, so what is happening? Where are the houses? 24 Why is this list 25 just sitting here and sitting here?

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That doesn't even consider all of the 1 2 people who in these last six years since 3 this man became CEO would have applied 4 for housing if they could have and who 5 are homeless and who are losing their 6 children to DHS because they don't have a safe place to take them, they don't 7 have clean clothes to put on them to go 8 9 to school. And then on top of that, we 10 11 have PHA -- I know others spoke on it but I want to speak on it from my 12 perspective -- seized 1330 homes through 13 14 eminent domain, paid some of these homeowners \$2800 and I know because 15 16 during that time people came and gave me 17 their court documents, and then since they've seized these homes through 18 19 eminent domain, they've auctioned off 20 600 properties in the same neighborhood, some of them you can see right from the 21 22 headquarters. 23 How do you seize land through 24 eminent domain because you need it to 25 build this neighborhood, but then you

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have hundreds and hundreds of properties 1 and got 400 more on the list to be 2 auctioned off in 2020 all in North 3 4 Philly. And then at the last PHA Board meeting, they disposed of -- well, they 5 6 put in an application to dispose of 61 properties in the Brewerytown 7 neighborhood to be redeveloped by 8 9 private developers. Some of these properties are going for \$2800 to 10 millionaires. Yet the residents who 11 have been paying rent for 30 and 40 12 years have to pay \$160,000, \$180,000, 13 14 get on a mortgage, kiss somebody's behind, follow a bunch of rules, still 15 16 live like they're in PHA for 10 years 17 just to get a property. Why can't we get a property for \$2800? Like, come on 18 19 now. 20 So we need to really just look at how we define affordability. 21 Government subsidized housing to me is 22 23 not affordable housing or I'd say it 24 shouldn't be the only kind of affordable 25 housing because not everybody qualifies

for government subsidized housing. 1 Not 2 everybody has 10 and 20 years to wait 3 for something to open for them. Not 4 everybody falls into the categories to 5 put them into quicker housing and people 6 are suffering. And then when a lot of 7 affordable low-income housing tax credit 8 9 developments goes up, there's another side of this that we don't always see 10 11 unless you're affected by it. They come and they build these shiny brand new 12 things and maybe they'll be affordable, 13 14 maybe they won't because sometimes they only have 10 out of 100 affordable units 15 in there and I don't even think they 16 17 should reap the benefits of affordable housing if only a small percentage of 18 the renters or people in the building 19 20 are low income. 21 But what happens when they put these shiny new affordable things up is 22 23 that the cost of living for us who are aren't qualified to live in these shiny 24 25 affordable things goes up. Now, our

taxes go up. Now, our cup of coffee 1 2 goes from \$1 to \$3. So we have to look 3 at maybe putting some kind of 4 protections on the people around all of 5 these shiny new things so that we can stay where we are. 6 And I'm not going to go on and 7 on, but I wrote down some 8 9 recommendations. I don't usually write things down but I didn't want to forget 10 11 anything. So I just want to read off 12 some of these -- my recommendations kind of center around a lot of the same 13 14 things that other people were talking about, but they might be a little more 15 radical or whatever. But I would 16 recommend that a tax amnesty program be 17 implemented for folks that fell behind 18 19 after unjust property value increases. 20 I would recommend a water amnesty for folks who have inherited a 21 22 large bill from previous owners or who the water company has allowed their bill 23 to soar up to \$10,000 and \$12,000 with 24 25 no good reason at all while it was

1 vacant.

2	I would recommend a moratorium
3	against PHA buying, selling, acquiring,
4	auctioning or otherwise disposing of any
5	PHA property pending an independent
6	audit of the effects of mass sales of
7	public land in these neighborhoods. PHA
8	to refine the homeowner program hold
9	on. I have to go to the next page to
10	allow residents to purchase homes at the
11	same nominal fees that are offered to
12	partners and developers.
13	Prior to auctioning or
14	disposing of any PHA or publicly-owned
15	property to offer it to nondeveloper
16	members of the public at a nominal fee,
17	disband the PHA police and put police
18	money back into housing. The PHA
19	police this has occurred in Chicago,
20	Detroit and New York City in recent
21	years. The Housing Authority police
22	were disbanded and that money was able
23	to be funneled back into housing and
24	there was no negative effect on crime.

and my family is a private homeowner 1 2 that was terrorized by Housing police 3 because PHA wants us out of their property. So I'm going to tell you what 4 5 they're being used for. They're being 6 used to brew distention between tenants, so they tell on each other and call on 7 each other, drive evictions and they're 8 9 being used to terrorize people out of 10 their properties. 11 When they were harassing me, I have emails, why don't you just sell 12 your house, they're giving up a lot of 13 14 money for these houses around Temple. So I would say to disband the Housing 15 16 Authority police. As far as PHA's CEO and all of his employees, to be paid a 17 salary that falls within the federal cap 18 19 of \$159,000. 20 That's the federal rate that's 21 supposed to be the cap-off for a CEO of a Housing Authority, but our CEO is 22 23 paying himself \$363,000 and this is a \$20,000 increase a year. He's also 24 25 employed a private bodyguard with our

tax dollars, and this needs to be looked 1 2 into. The housing money needs to be put 3 into housing people and not to paying 4 bodyquards and making yourself become a millionaire. 5 \$363,000 for what? And then 6 he said nobody else will do the job. 7 Well, I'll do it. I'll share it with 8 9 ya'll. I mean, we can split the job, you know, what is he talking about. So 10 11 to make sure that they pay themselves within the federal cap; to change the 12 policy that allows projects with only 13 14 four affordable units to reap all the benefits of affordable housing 15 developments, and that's what I have. 16 17 (Applause.) COUNCILWOMAN OUINONES-SANCHEZ: 18 19 Thank you, Jennifer. We're going to quickly allow you. Since you had not 20 21 signed up, we did not have you on the 22 list. You're our last witness, a little 23 pressure. 24 MS. BRADLEY VENAY: Thank you. 25 My name is Aisha Bradley Venay. I am a

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mother and wife of seven children. 1 Ι 2 have a junior in college, a freshman in 3 college, I have a 10-year-old, an 4 8-year-old, a 6-year-old, a 4-year-old and a 2-year-old. When my 4-year-old 5 6 was only two weeks old -- of course, I've been a product of welfare, food 7 stamps, medical assistance. 8 9 My husband and I have yet -we dealt with fixing our credit and 10 11 getting that together and I just felt like I still have to come out of -- I 12 want to be able to buy food for my 13 14 family without being on welfare. And so, when my 4-year-old was two weeks 15 16 old, I went back to law school and I 17 graduated. I had to move to Florida. 18 We 19 got rid of everything, because they kept telling me you can rent a house for \$950 20 in Germantown but I could not purchase a 21 22 I wasn't able to purchase a home. home. 23 And so, I said I need to get more education to make a difference, not just 24 for me but for families that look like 25

1 mine.

2	I went to law school in 2015
3	and came back. I graduated pregnant
4	with our seventh child. When we came
5	back, the rental diagram just changed.
6	There were more rooms for rent. And so,
7	when you have a family of nine, I have a
8	law degree under my belt but we were
9	staying in a room and I'm waiting, you
10	know, trying to get hired. I have my
11	youngest one had health problems.
12	I finally go to get cash
13	assistance because my husband has to
14	rebuild his remodeling business because
15	he was babysitting for a while. And
16	they tell me at first I'm overqualified
17	to go to Career Link. And so, I'm like
18	what did you say? I will work. I
19	worked in Wendy's washing toilets to go
20	to law school. I picked up popcorn in
21	movie theaters.
22	So I finally get an ability
23	in September, my husband starting
24	rebuilding back his business, but he
25	fell and he had to have surgery. I had

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1	to have breast surgery. And so, I said,
2	hey, am I qualified to go to Career Link
3	now? Yes, you can go to Career Link.
4	And the one in Germantown is excellent.
5	I got connected up. They
6	redid my resume and I felt stuck, and
7	now I'm at the Defenders Association in
8	the legal field. I still have to pass
9	the bar, but I can't take the bar. Why?
10	My rent is \$1500. Why? Because my
11	large family can't fit anywhere else.
12	And so, I'm making money, my health care
13	is paid for. But what you guys are
14	talking about today, why can't I own a
15	home?
16	Now, that my credit is better.
17	My student loans are not now, the bar
18	moved while I was in law school. Now,
19	my student loans knocked me out of
20	owning a home, so how can I pay \$1500,
21	and I'm working to get off of welfare,
22	I'm working to sustain my family and
23	show my children something. Why can't I
24	buy a home?
25	So I walk with my husband and

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I look at homes. And he's like, Aisha, 1 2 enough, because he can build, he can 3 actually fix something. So I look at 4 abandoned homes like, wow, that's a big I'll take a house in North 5 house. 6 Philly, because at least I can pay my bills, I can pay my student loans back, 7 when \$1500 is now going for me to live. 8 9 That -- it just doesn't seem fair. 10 So I have a nonprofit, but how 11 do I get a home? How do I help other people like me transition into 12 homeownership? How can I be a renter 13 14 and not qualify for homeownership, but I've been paying \$750, \$950, \$1500 but I 15 16 can't own a home? I don't qualify? I don't qualify, but I got to 17 listen to people -- even when I go to 18 19 the prison and I argue for bench warrant hearings and I listen to people talk 20 21 about, even guards talk about that, you 22 know, that welfare mom or children, 23 until I open my mouth and say, yeah, I have a law degree, I don't have enough 24 25 money to take the bar. To take it

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1	again, I don't have enough money to pay	
2	for the bar course. I can't do that. I	
3	have to juggle.	
4	So that's why I wanted to talk	
5	because what you're talking about will	
6	help someone like me and we're not lazy	
7	people that want a home, but we're	
8	stuck. How could I not go for the	
9	American dream and still not qualify?	
10	Because I went to law school and I have	
11	student loans and then I'm also	
12	cosigning for my children to go to	
13	college, that doesn't seem fair.	
14	If the bar keeps getting	
15	moved, what happens? And every day I'm	
16	sitting arguing at the bottom of CJC for	
17	people who are homeless. They're	
18	homeless. Wait, you went in the store	
19	for vitamins? You were in the store for	
20	food and you're homeless and you have no	
21	housing, but I'm constantly you can	
22	walk anywhere and see abandoned homes.	
23	That makes no sense to me. It's	
24	abandoned. Can we fix it and just put	
25	the homeless in it?	

1 I'll keep hustling for me and 2 my family, but at least something. And 3 we strapped them for high bail, 4 seriously, and they're homeless. So I 5 just wanted to say that when you're 6 looking and you're deciding, you know, I break the norm. I don't fit in a box. 7 But there are a lot of people that would 8 9 love to go higher. How can they go for education and you can't live? 10 11 I am a person that is determined. Yeah, I'll go to shelters 12 and get food from a food cupboard, but 13 14 I'm willing to -- I'm raised to push through for my family and make a 15 difference. And my husband is the other 16 17 side. He's a product of a father who did two tours of Vietnam and came back 18 19 without any medical help. So he did juvie, he did the drugs, selling to feed 20 for the rest of his siblings and he paid 21 22 the price for it. But can he get a job? 23 The only job he can get is the No. grace that his Marine father taught him 24 25 how to do cement, cutting things and

1 carpentry.

2	He can build a house from the
3	ground up. But how can we provide he
4	did his time. He's not on parole or
5	anything. He has a family, but how can
6	we not have housing? How can you tell
7	people do your time, do what you need to
8	do, get a better education and you're
9	still stuck. That makes no sense to me.
10	The solutions, can you do
11	something with these abandoned houses?
12	Can I purchase she just said
13	something. Can we purchase a home? Can
14	I actually get a loan? I have a good
15	job now, and I'm fighting for other
16	people's rights. But if something
17	happens how am I paying \$1500 for a
18	house that's probably like \$348 a month
19	in a mortgage. Does that make sense?
20	Thank you for allowing me to speak.
21	(Applause.)
22	COUNCILWOMAN QUINONES-SANCHEZ:
23	Thank you so very much and really
24	congratulations on all your personal
25	achievements. Thank you all so very

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1	much. I'm going to allow anybody who
2	has any closing comments they want to
3	add into the record.
4	I really want to congratulate
5	and thank all of the folks who came
6	forward. One of the reasons why we
7	wanted to do this hearing in the
8	neighborhoods and not at City Hall is
9	that we wanted to have these discussions
10	and we greatly appreciate it.
11	I wanted to remind everyone if
12	you didn't get an opportunity to testify
13	but you want to add anything, you can go
14	onto our website
15	phillycouncil.com/poverty. You can turn
16	in anything over to our office. I also
17	want to invite folks on Thursday,
18	December 5th, the Committee on Jobs and
19	Education will have a hearing at Dobbins
20	Technical High School, 2150 West Lehigh
21	Avenue from 4:00 to 6:00. The flyers
22	are here available.
23	You can monitor the progress
24	that we're doing on the Committee on
25	Poverty Reduction on our website. We

will have another hearing to close out 1 the report after the Subcommittee on 2 3 Jobs and Education and it is our goal to 4 have some sort of draft document and the document submitted to Council and the 5 Mayor so that it impacts as we've asked 6 our Subcommittees, that there is a 7 one-year goal, a five-year goal and a 8 9 10-year goal on policy changes and investments. The word being investment 10 11 and people. As we attempt to move 100,000 people out of poverty through 12 income, access, opportunity and an 13 14 improvement in the quality of life, so thank you everyone for your service and 15 this concludes our hearing for this 16 evening. 17 (Special Committee on Poverty 18 19 Reduction and Prevention concluded at 20 7:05 p.m.) 21 22 23 24 25

		Page	173
1	CERTIFICATION		
2	I, hereby certify that the		
3			
4	proceedings and evidence noted are contained		
5	fully and accurately in the stenographic		
	notes taken by me in the foregoing matter,		
6	and this is a correct transcript of the		
7			
8	same.		
9			
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12	Count Doponton Notony Dublic		
13	Court Reporter - Notary Public		
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19	(The foregoing certification of		
20			
21	this transcript does not apply to any		
22	reproduction of the same by any means,		
	unless under the direct control and/or		
23	supervision of the certifying reporter.)		
24	,		
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